

AD HOC LEGISLATIVE COMMITTEE
DALLAS CITY COUNCIL COMMITTEE AGENDA

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CITY SECRETARY
DALLAS, TEXAS

MONDAY, SEPTEMBER 12, 2016
CITY HALL
COUNCIL BRIEFING ROOM, 6ES
1500 MARILLA
DALLAS, TEXAS 75201
3:00 P.M. – 4:00 P.M.

Chair, Councilmember Lee M. Kleinman
Vice-Chair, Deputy Mayor Pro Tem Erik Wilson
Councilmember Tiffinni A. Young
Councilmember Adam Medrano
Councilmember Jennifer S. Gates
Councilmember Scott Griggs
Councilmember Rickey D. Callahan

Call to Order

1. Approval of Minutes October 13, 2015

BRIEFINGS

2. Federal and State Legislative Program Development

[This is the first of two Legislative Ad Hoc Committee meetings with the second anticipated for Oct. 10, 2016. This meeting is intended to introduce our legislative team and provide an outlook for the upcoming State and Federal sessions. The second meeting will be held to discuss specific legislative issues and develop our State and Federal Legislative Agenda. Council Members are encouraged to submit legislative items for discussion at any time prior to the second Ad Hoc Legislative Committee meeting.]

- Legislative / Intergovernmental Overview
Brett Wilkinson
Director, Office of Intergovernmental
Services, City of Dallas
- State Legislative Update and Outlook
Larry Casto
Assistant City Attorney, City of Dallas
Anna Holmes
Legislative Manager, City of Dallas
- Federal Legislative Update and Outlook
Ralph Garboushian and Joy Grewatz
CapitalEdge Strategies

Public Notice

16 09 37

SEE SUPPLEMENTAL PAGE

A quorum of the City Council may attend this Council Committee meeting

POSTED CITY SECRETARY
DALLAS, TX

Adjourn



Lee M. Kleinman, Chair
Ad Hoc Legislative Committee

A closed executive session may be held if the discussion of any of the above agenda items concerns one of the following:

1. Contemplated or pending litigation, or matters where legal advice is requested of the City Attorney. Section 551.071 of the Texas Open Meetings Act.
2. The purchase, exchange, lease or value of real property, if the deliberation in an open meeting would have a detrimental effect on the position of the City in negotiations with a third person. Section 551.072 of the Texas Open Meetings Act.
3. A contract for a prospective gift or donation to the City, if the deliberation in an open meeting would have a detrimental effect on the position of the City in negotiations with a third person. Section 551.073 of the Texas Open Meetings Act.
4. Personnel matters involving the appointment, employment, evaluation, reassignment, duties, discipline or dismissal of a public officer or employee or to hear a complaint against an officer or employee. Section 551.074 of the Texas Open Meetings Act.
5. The deployment, or specific occasions for implementation of security personnel or devices. Section 551.076 of the Texas Open Meetings Act.
6. Deliberations regarding economic development negotiations. Section 551.087 of the Texas Open Meetings Act.

**SUPPLEMENTAL NOTICE
FOR
AGENDA POSTING**

"Pursuant to Section 30.06, Penal Code (trespass by license holder with a concealed handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a concealed handgun."

"De acuerdo con la sección 30.06 del código penal (ingreso sin autorización de un titular de una licencia con una pistola oculta), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola oculta."

"Pursuant to Section 30.07, Penal Code (trespass by license holder with an openly carried handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a handgun that is carried openly."

"De acuerdo con la sección 30.07 del código penal (ingreso sin autorización de un titular de una licencia con una pistola a la vista), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola a la vista."

This Supplemental Notice applies to the following public notice. This information also appears on the first page of the corresponding agenda.

Public Notice

16 09 37

POSTED CITY SECRETARY
DALLAS, TX

Legislative Ad Hoc Committee Meeting Record

The Legislative Ad Hoc Committee meetings are recorded. Agenda materials are available online at www.dallascityhall.com. Recordings may be reviewed/copied by contacting the Legislative Ad Hoc Committee Coordinator 214-670-5363

Meeting Date: Tuesday, October 13, 2015

Committee Members Present:

Lee M. Kleinman, Chair
Deputy Mayor Pro Tem Erik Wilson, Vice Chair
Tiffinni A. Young
Adam Medrano
Jennifer S. Gates
Rickey D. Callahan

Staff Present:

Larry Casto
Brett Wilkinson
Anna Holmes
Eric Dominguez
Zoe Ray

Committee Members Absent:

Scott Griggs

Other Council Members Present:

B. Adam McGough

LEGISLATIVE AD HOC COMMITTEE AGENDA

Convened: 3:33 PM

1. **Federal Legislative Update**

Presenter: Ralph Garboushian, Capital Edge

2. **Federal and State Fiscal Year 2015-2016 Contracts**

Presenter: Larry Casto, Assistant City Attorney, Brett Wilkinson, Director, Office of Intergovernmental Services

Action Taken/ Committee Recommendation(s):

Council Member Kleinman made a motion to move the lobbyist contracts forward to City Council with a recommendation for approval from the Legislative Ad Hoc Committee.

Motion made by: Council Member Kleinman

Motion Seconded by: Council Member Medrano

Item passed unanimously: X

Item passed on a divided vote:

Item failed unanimously:

Item failed on a divided vote:

Adjourned: 4:09 PM

Memorandum



CITY OF DALLAS

DATE September 9, 2016

TO The Honorable Members of the Legislative Ad Hoc Committee: Lee M. Kleinman (Chair), Deputy Mayor Pro Tem Erik Wilson (Vice Chair), Tiffinni A. Young, Adam Medrano, Jennifer S. Gates, Scott Griggs and Rickey D. Callahan

SUBJECT **Federal and State Legislative Program Development**

On Monday, September 12, 2016 the Legislative Ad Hoc Committee will be briefed on the development of the Federal and State Legislative Programs. The briefing will be presented by Brett Wilkinson, Director of Intergovernmental Services, Larry Casto, Assistant City Attorney, Anna Holmes, Legislative Manager, and Ralph Garboushian and Joy Grewatz from CapitalEdge Strategies.

The materials are attached for your review.

Please let me know if you have any questions or require additional information.



A.C. Gonzalez
City Manager

c: Christopher D. Bowers, Interim City Attorney
Craig D. Kinton, City Auditor
Rosa A. Rios, City Secretary
Daniel F. Solis, Administrative Judge
Ryan S. Evans, First Assistant City Manager
Eric D. Campbell, Assistant City Manager

Jill A. Jordan, P.E., Assistant City Manager
Mark McDaniel, Assistant City Manager
Joey Zapata, Assistant City Manager
M. Elizabeth Reich, Chief Financial Officer
Sana Syed, Public Information Officer
Elsa Cantu, Assistant to the City Manager – Mayor & Council

LEGISLATIVE / INTERGOVERNMENTAL OVERVIEW

LEGISLATIVE AD HOC COMMITTEE

SEPTEMBER 12, 2016



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OVERVIEW

- The City of Dallas' intergovernmental/legislative program is designed to:
 - Enhance the City's ability to influence legislative issues that impact local government
 - Support passage of the City's federal and state legislative programs
 - Maximize federal and state support/resources for programs and special projects unique to the City
 - Increase the City's influence and presence with advocacy organizations, including the National League of Cities (NLC), the U.S. Conference of Mayors (USCM), the Texas Municipal League (TML), and others
 - Link the City with federal and state governments by fully utilizing the City's most effective lobbyists - the Mayor and City Council



OVERVIEW

- In order to achieve the City's legislative goals, many parties are involved in the legislative process
 - Mayor and City Council
 - Office of Intergovernmental Services
 - City Attorney's Office
 - Contract Lobbyists



MAYOR AND CITY COUNCIL

- Provide direction and policy formulation
- Approve federal and state legislative programs
- Regularly meet with legislators / policy makers and provide testimony at committees and public hearings
- Participate in NLC, TML, USCM and other advocacy groups



OFFICE OF INTERGOVERNMENTAL SERVICES

- Implements and monitors, in conjunction with the City Attorney's office, the City's legislative programs
- Liaisons with federal, state and local governments, foundations, and state and national advocacy groups (NLC, TML, USCM, etc.)
- Provides management and legislative coordination for the City on federal and state issues
- Identifies potential programs and projects for funding based on City Council priorities
- Serves as citywide resource for identifying and submitting grant applications
- Advances miscellaneous special projects and programs



CITY ATTORNEY'S OFFICE

- Directs the City's State legislative activities
- Provides, in conjunction with the Office of Intergovernmental Services, federal legislative support
- Advances miscellaneous special projects and programs
- Works closely with other "Big Texas Cities" officials and state advocacy groups on issues of common concern



MAYOR AND CITY COUNCIL MEMBERS INTERGOVERNMENTAL OPPORTUNITIES

- Mayor and City Council Members have opportunities to serve in a variety of local, state and national organizations
 - offers the Mayor and City Council Members a forum to network with peers, share best practices, and impact public policy at the local, state and national level
- Dallas has historically had strong representation in these organizations, and many current and former Mayors and City Council Members have served in leadership roles



OPPORTUNITIES FOR PARTICIPATION

- United States Conference of Mayors (USCM)
- National League of Cities (NLC)
- Texas Municipal League (TML)
- North Central Texas Council of Governments (COG)
- Dallas Regional Mobility Coalition (DRMC)
- North Texas Commission (NTC)
- Other local, state and national organizations



U.S. CONFERENCE OF MAYORS

- The United States Conference of Mayors (USCM) is a nonpartisan organization of mayors of cities with populations of 30,000 or more. There are 1,401 such cities in the country today. Each city is represented in the Conference by its chief elected official - the mayor.
- **The primary role of The USCM is to:**
 - Promote the development of effective national urban/suburban policy
 - Strengthen federal-city relationships
 - Ensure that federal policy meets urban needs
 - Provide mayors with leadership and management tools
 - Create a forum in which mayors can share ideas and information



NATIONAL LEAGUE OF CITIES

- The National League of Cities (NLC) is the oldest and largest national organization representing municipal governments throughout the United States. Its mission is to strengthen and promote cities as centers of opportunity, leadership, and governance
- Working in partnership with the 49 state municipal leagues, NLC serves as a resource to and an advocate for the more than 19,000 cities, villages, and towns it represents. More than 2,000 municipalities of all sizes pay dues and actively participate as leaders and voting members in the organization

NATIONAL
LEAGUE
of CITIES



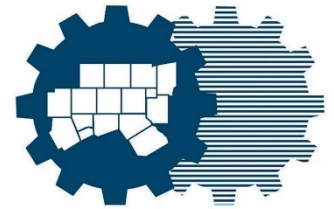
TEXAS MUNICIPAL LEAGUE

- The Texas Municipal League (TML) exists solely to provide services to Texas cities. Since its formation in 1913, TML's mission has remained the same: to serve the needs and advocate the interests of its members
- The TML constitution states that the purpose of the League is to "render services which individual cities have neither time, money nor strength to do alone."



NORTH CENTRAL TEXAS COUNCIL OF GOVERNMENTS

- The North Central Texas Council of Governments (NCTCOG) is an association of, by and for local governments, and was established to assist local governments in planning for common needs, cooperating for mutual benefit, and coordinating for sound regional development. NCTCOG's purpose is to strengthen both the individual and collective power of local governments and to help them recognize regional opportunities, eliminate unnecessary duplication, and make joint decisions
- NCTCOG serves a 16-county region of North Central Texas, which is centered around the two urban centers of Dallas and Fort Worth. NCTCOG has over 230 member governments including all 16 counties, numerous cities, school districts, and special districts



**North Central Texas
Council of Governments**

DALLAS REGIONAL MOBILITY COALITION

- The Dallas Regional Mobility Coalition (DRMC) is an organization of cities, counties and public transportation agencies in a five-county region that advocates for transportation policy, funding and solutions on a local, state and federal level
- The Dallas Regional Mobility Coalition has four critical objectives
 - Invest in infrastructure to keep our region competitive with other state and foreign markets
 - Achieve more efficient movement of people and goods
 - Improve our air quality by reducing congestion
 - Recognize that our quality of life depends on adequate and efficient transportation



NORTH TEXAS COMMISSION

- The North Texas Commission (NTC) is a regional non-profit consortium of businesses, cities, counties, chambers of commerce, economic development entities and higher education institutions in the North Texas Region
- The purpose of the North Texas Commission is to enhance and promote the economic vitality and quality of life of the Dallas/Fort Worth Metroplex by providing leadership; acting as the catalyst for regional cooperation; and identifying regional concerns and helping create solutions



DEVELOPMENT OF FEDERAL AND STATE LEGISLATIVE PROGRAMS

- The City Council adopts a legislative program for both the Congressional and State Legislative session
- Development of the legislative programs is an ongoing process with input from several groups
- The legislative programs provide policy direction to the city's legislative team

Monitoring of Issues

- Interim Hearings
- Conferences
- Advocacy Organizations

Legislative Outreach

- Mayor and City Council
- City Management
- City Departments
- Outside Stakeholders

Formulation of Legislative Program



THINGS TO REMEMBER

- Congress and the Texas Legislature address a number of issues that impact City of Dallas operations
- The City adopts a legislative program prior to the beginning of each Congressional and State Legislative session
- The City has a comprehensive intergovernmental program involving a number of individuals.
- The Mayor and the City Council = most effective lobbyists
- There are a number of opportunities to serve in various local, state, and national organizations
- Participation in these organizations allows the City to stay at the forefront of issues, provides an opportunity to network with peers and share best practices.



PROPOSED TIMELINE

- September 12, 2016 – Legislative Ad Hoc Committee - State and Federal Update and Outlook
- October 10, 2016 – Legislative Ad Hoc Committee – Review Proposed State Legislative Program and Lobbyist Contracts
- October 4-7 – Texas Municipal League Conference
- October 19, 2016 – Council Briefing – Review Propose State Legislative Program and Lobbyist Contracts
- October 26, 2016 – Council Agenda – Approve State Legislative Program and Lobbyist Contracts
- January 2017 – State Legislative Session Begins / President and new Congress sworn in
- February 2017 – Legislative Ad Hoc Committee – Review Proposed Federal Legislative Program
- February 2017 – Council Agenda – Approve Federal Legislative Program
- March 2017 – National League of Cities Congressional City Conference



State Legislative Update and Outlook

LEGISLATIVE AD HOC COMMITTEE

SEPTEMBER 12, 2016

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PURPOSE

- Provide Texas legislative outlook
- Discuss potential statewide legislative issues
- Discuss City of Dallas general statement of intent and timeline for further development



REVIEW OF POLITICAL CLIMATE

State Leadership

- Governor: Greg Abbott
- Lt Governor: Dan Patrick
- Attorney General: Ken Paxton
- Comptroller: Glenn Hegar

REMAINDER OF 2016

Retirements and Turnover

- 15+ Retirements in House and Senate; significant change in leadership

Key Retirements

- Rep. Otto (Chair, Appropriations)
- Rep. Sylvester Turner (Chair, Appropriations, Articles I, IV & V)
- Rep. McClendon (Chair, Rules and Resolutions)
- Rep. Keffer (Chair, Natural Resources)
- Rep. Crownover (Chair, Public Health)
- Rep. Aycock (Chair, Public Education)
- Sen. Fraser (Chair, Natural Resources and Economic Development)
- Sen. Eltife (Chair, Business and Commerce)



DATES OF INTEREST

- Tuesday, November 8, 2016: General Election
- Monday, November 14, 2016: Prefiling of legislation for the 85th Legislature
- Tuesday, January 10, 2017: Legislature convenes
- Tuesday, March 7, 2017: Legislative Reception in Austin with City of Dallas and Dallas Regional Chamber
- Saturday, March 11, 2017: Bill filing deadline
- Monday, May 29, 2017: Last day of session [*Sine Die*]
- Sunday, June 18: Last day of veto period



85TH SESSION POTENTIAL STATE-WIDE ISSUES

- Budget
 - School Finance
 - Transportation and Infrastructure
- Local Control
 - Pre-emption
 - Fiscal Authority



PRIORITY INITIATIVES

The City of Dallas will:

- Support legislation to maintain home-rule authority and facilitate the provision of services to Dallas residents
- Oppose legislation that pre-empts home-rule authority
- Form strategic alliances with other jurisdictions and stakeholders to advance the City's legislative goals

FEDERAL UPDATE AND OUTLOOK

LEGISLATIVE AD HOC COMMITTEE

SEPTEMBER 12, 2016

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2015-2016 OVERVIEW

Specific successes over the past year include:

- Preservation of the language that protects the City's ability to charge rent for the use and management of City rights-of-way in the Permanent Internet Tax Freedom Act;
- Increased sub-allocation of Surface Transportation Block Grant funds to metropolitan areas in the FAST Act, including growing Metroplex funding from \$89.7 million in FY 2015 to \$109.8 million in FY 2020;
- Preservation of the Transportation Alternatives Program and the federal transit program, including defeat of an anti-streetcar amendment in the House;
- Removal of language from a Senate wireless communications spectrum bill that would have preempted local zoning authority over cell phone facilities;



2015-2016 OVERVIEW (CONTINUED)

- Turning back Senate efforts to preempt local government regulation of drones;
- Preservation of core local government programs in the face of austerity, including CDBG, HOME, Homeland Security and local law enforcement assistance;
- Preservation of the Urban Area Security Initiative (UASI), which provides the Metroplex with \$14 million annually for disaster and terrorism preparedness and response efforts;
- Support from members of the House delegation for sales tax fairness; and
- Working with the delegation to create dialogue on the issue of ‘sanctuary cities’.



REMAINDER OF 2016

These issues and others will continue to present opportunities and challenges in the year ahead. Most immediately, Congress will face a number of deadlines and difficult issues between Labor Day and the end of the year.

- FY 2017 begins on October 1, 2016 and Congress has yet to send President Obama any of the 12 annual appropriations bills.
- The Administration is moving forward with regulations related to fair housing, clean water, clean air, and metropolitan planning.



115TH CONGRESS, 1ST SESSION: KEY DATES

- January 2017: New Administration & Congress sworn in
- January: US Conference of Mayors Winter Meeting
- March: National League of Cities Meeting
- March: Debt ceiling reached
- March – September: FY 2018 appropriations process
- July: Aviation programs expire
- October 1st: FY 2018 begins



115TH CONGRESS, 1ST SESSION: KEY ISSUES

- **Budget**
 - Sequestration is back for FY 2018, putting pressure on all discretionary spending, especially core local government programs.
- **Tax**
 - Comprehensive tax reform; for cities, tax exemption for municipal bonds is a key issue.
- **Infrastructure**
 - Major infrastructure investment package?
 - Aviation reauthorization
 - WRDA
 - Water & wastewater
- **Local Control**
 - Telecommunications: ROW & zoning
 - Sales tax fairness
- **Public Safety**
 - Criminal justice reform
 - Grant funding
- **Regulations**
 - Will the next Administration continue President Obama's regulatory agenda? Major issues include clean air, clean water, fair housing, and workplace issues.



GENERAL STATEMENT OF CITY LEGISLATIVE FOCUS

Oppose any federal action that would:

- Erode the home rule authority of municipalities,
- Impose unfunded mandates on the City, or
- Constrain the ability of cities to allocate resources to locally-determined priorities.

Support legislation that:

- Creates opportunities for individuals and businesses to thrive and prosper,
- Provides an equitable distribution of federal funds, and
- Addresses the concerns and issues confronting large metropolitan cities, including urban transportation, crime reduction, affordable housing and healthy neighborhoods.

Deficit Reduction:

- The City generally supports a balanced approach to deficit reduction; federal deficit reduction should not disproportionately harm national defense, safety net programs or core local government programs nor should they delay much-needed investments in our nation's infrastructure.



MONITOR

- Congressional and FCC action on communication policy
- Implementation of HUD's Fair Housing rule
- Various EPA rulemakings (clean water, ozone, clean power, etc.)
- SEC implementation of Dodd-Frank re: municipal finance and payday lending
- All grant opportunities of potential interest to the City



QUESTIONS AND COMMENTS



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