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CITY SECRETARY
DALLAS, TEXAS



CITY OF DALLAS

DATE January 13, 2015
TO Honorable Mayor and Members of the City Council
SUBJECT **FY 2014 Annual Report: Citizens Police Review Board**

The members of the Citizens Police Review Board is pleased to submit to the City Council the Annual Report of activities for 2014.

We appreciate the opportunity to serve on this Board and hope that you will continue supporting our efforts.

Please let me know if you have any questions.

A handwritten signature in cursive script that reads "Carl Raines".

Carl Raines, Chair
Citizens Police Review Board

Attachments

cc: Honorable Mayor and Members of the City Council
A.C. Gonzalez, City Manager
Warren M. S. Ernst, City Attorney
Craig D. Kinton, City Auditor
Rosa A. Rios, City Secretary
Daniel F. Solis, Administrative Judge
Ryan S. Evans, First Assistant City Manager
Eric D. Campbell, Assistant City Manager
Jill A. Jordan, P.E., Assistant City Manager
Mark McDaniel, Assistant City Manager
Joey Zapata, Assistant City Manager
Jeanne Chipperfield, Chief Financial Officer
Sana Syed, Public Information Officer
Elsa Cantu, Assistant to the City Manager – Mayor & Council



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Citizens Police Review Board



Annual Report 2014

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CITY OF DALLAS
CITIZENS POLICE REVIEW BOARD

2014 ANNUAL REPORT

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Citizens Police Review Board Members

DALLAS CITIZENS POLICE REVIEW BOARD

2014

Annual Report

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Board Members

Board Member	District	Councilmember	Appointed	Member since	Terms served	Current status
Janice Coffee	1	Griggs	12-4-13	12-18-13	0	Appointed
Winnie Dixon	7	Davis	1-8-14	1-25-08	3	Reappointed
Miriam Dominguez	2	Medrano	10-8-13	10-18-13	0	Appointed
Phil Foster	3	V. Hill	9-25-13	11-14-07	3	Reappointed
Frances Gonzalez	15	Rawlings	1-15-14	1-21-14	0	Appointed
Mario Gutierrez	6	Alonzo	10-2-13	2-2-12	1	Reappointed
Paul Hille	14	Kingston	2-26-14	3-13-14	0	Appointed
Thomas Jefferson	10	Allen	10-2-13	5-23-08	3	Reappointed
Mike Pappas	11	Kleinman	8-28-13	9-3-2013	0	Appointed
Carl Raines, Chair	5	Callahan	10-16-13	9-30-09	2	Reappointed
Felix Saucedo, Vice-Chair	9	Kadane	11-6-13	12-2-10	1	Reappointed
Dwight Williams	8	Atkins	10-23-13	4-13-12	1	Reappointed
VACANT	4	Caraway	----	----	----	----
VACANT	12	Greyson	----	----	----	----
VACANT	13	Gates	----	----	----	----

Technical Advisory Committee:

Lieutenant Leo Daniels
Lieutenant Tarrick McGuire
Lieutenant Glen Edney

City of Arlington
City of Arlington
City of Ft. Worth

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City Staff Members

Staff Members

- City Manager's Office
 - Ryan S. Evans, First Assistant City Manager
 - Shun Session, Board Coordinator

- Dallas Police Department
 - Deputy Chief Tammie A. Hughes, Internal Affairs
 - Lieutenant Robert Hart, Internal Affairs
 - Pavala Armstrong and Sylvia McClellan, Assistant City Attorney Office

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Mission Statement

Mission Statement

To improve the sense of public safety and confidence in the Dallas Police Department within the community by providing:

- A means for citizens to communicate their concerns regarding alleged inappropriate police behavior;
- An avenue for the public to obtain some remedial action regarding Internal Affairs Division investigations and Division Referral reviews in circumstances in which the Board deems same appropriate and as provided for in the Board's enabling ordinance;
- A vehicle (the Board) for making impartial recommendations for changes or improvements in the operation of the Dallas Police Department;
- An advisory body to the City Council with regard to the operations and policies of the Dallas Police Department, its policies, operations and practices, as well as the public's perception of same.

Objective

DALLAS CITIZENS POLICE REVIEW BOARD

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Objective

The Dallas Citizens Police Review Board meets once monthly (the second Tuesday) in order to provide citizens who have made complaints against police department employees an opportunity to voice dissatisfaction with the results of the Police Department Internal Affairs Division Investigations and Chain-of-Command (Division Referrals) reviews and to develop recommendations to the Dallas Police Department through the Office of the City Manager for changes or improvements in the operation of the Dallas Police Department, as well as to perform its advisory function to the City Council with regard to the operations and policies of the Dallas Police Department, as well as the public's perception of same.

Guiding Principles

DALLAS CITIZENS POLICE REVIEW BOARD

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Guiding Principles

- Authority:** Dallas City Code, Chapter 37, Article III Dallas Citizens Police Review Board (CPRB) Section 37-31
- Members:** 15 members, one appointed by each member of the City Council
- All members shall be appointed for a term to expire on September 1. All subsequent appointments will be made in August of each odd-numbered year for a two-year term beginning on September 1. Members shall serve until their successors are appointed and qualified
- Qualifications:** No special qualifications for membership
- Officers:** Mayor appoints the chair, subject to confirmation by a majority of the City Council; full City Council appoints the Vice-Chair
- Functions:** The Citizens Police Review Board is primarily an advisory board. The Board hears complaints against Dallas Police Officers, where the citizen is not satisfied with the results of the Internal Affairs Division and Chain-of-Command (division level) investigations. The Board's powers are set by City ordinance.

WHAT THE REVIEW BOARD CAN AND CANNOT DO:

The Review Board **cannot**:

1. Overturn Internal Affairs and Chain-of-Command (division level) decisions.
2. Require the officer being complained of to appear before the Board.
3. Award money damages for citizens.
4. Discipline or recommend discipline of police officers.
5. Decide who was right and who was wrong in a particular case.
6. Dismiss tickets or charges against citizens.

The Review Board **can**:

1. Make recommendations to the City Manager's Office concerning officers that are the subject of a complaint.
2. Agree or disagree with an Internal Affairs or Chain-of-Command (division level) decision.
3. Request Internal Affairs or Chain-of-Command to conduct further investigations.
4. Do its own investigation or hire a third party investigator.
5. Subpoena Witnesses (other than the officer being complained of).

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Training

Training

The ordinance requires that Board members are provided two training classes per term to become familiar with police procedures. Two training classes were accomplished during 2014.

The following training sessions were conducted:

- Tuesday, January 14, 2014 – Board & Commission Overview provided by Rosa Rios, City Secretary
- Tuesday, May 13, 2013 – Dallas Police Department Knock and Talk Operations provided by Lieutenant Hart, Dallas Police Department

In addition to the two training classes, the Board completed additional activities:

- Tuesday, April 8, 2014 – Board members discussed and adopted the 2013 Annual Report
- Tuesday, September 9, 2014 – Board members voted that each member meet with their perspective police patrol division Deputy Chief on the status of cameras and body mics; to discuss with them that the board has a concern that more attention should be placed on the proper usage of body mics. Each member will report back to the board at the October 14, 2014 meeting
- Tuesday, October 3, 2014 – Board members gave an overview of the conclusion of their visit with the Deputy Chief of their perspective patrol division, regarding the status of body cameras/mics

Attendance

Dallas Citizens Police Review Board Attendance Record 2014

District	CPRB Member	Jan 14	Feb 11	Mar 11	Apr 8	May 13	June 10	July	Aug 12	Sep 9	Oct 14	Nov 11	Reg
1	Janice Coffee			MC				CR				MC	Dec 9
2	Miriam Dominguez			MC				CR				MC	A
3	Phil Foster			MC		A		CR				MC	
4	Vacant	V	V	V	V	V	V	V	V	V	V	V	V
5	Carl Raines, CHAIR			MC				CR				MC	
6	Mario Gutierrez	A		MC				CR				MC	
7	Winnie Dixon		A					CR				MC	
8	Dwight Williams			MC	A			CR		A		MC	
9	Felix Saucedo			MC			A	CR				MC	
10	Thomas Jefferson			MC				CR				MC	
11	Mike Pappas			MC				CR				MC	
12	Martin Birnbach		Resigned	V	V	V	V	V	V	V	V	V	V
13	Tommy Hines	A	A	V	V	V	V	V	V	V	V	V	V
14	David Hardt Paul Hille	A	A	MC		A		CR				MC	
15	Frances Gonzalez	V	New Mem	MC				CR				MC	
			New Mem	MC				CR				MC	

Reg = Regular Meeting, A = Absent, V = Vacant, CR = Council Recess, MC = Meeting Cancelled

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Success Indicators

SUCCESS INDICATORS

Dallas Citizens Police Review Board Performance

January – December 2014

	JAN	FEB	MAR	APR	MAY	JUNE	JULY	AUG	SEP	OCT	NOV	DEC	TOTALS
Monthly Summary –													
Dallas Police Department Cases													
Cases investigated by Internal Affairs (IAD)	33	22	35	49	18	27	31	58	37	18	18	6	352
Internal Affairs Cases Referred to the Division (DR)	29	21	21	23	22	25	22	19	12	17	19	6	236
<u>Total IAD and DR Cases Filed</u>	62	43	56	72	40	52	53	77	49	35	37	12	588
Board Activity Detail													
Complainants scheduled to appear	4	4	MC	3	3	4	CR	3	4	2	MC	3	30
Complainants that were a No-Show	3	4	MC	2	1	2	CR	2	2	0	MC	2	18
Complainants 2 nd (final) notice case dismissed	1	2	MC	2	1	1	CR	1	1	0	MC	0	9
Board Review of New Appeals	1	0	MC	0	2	1	CR	0	2	1	MC	1	8
Board Review of Pending Appeals	0	0	MC	1	0	1	CR	1	0	1	MC	0	4
Total Cases Reviewed By Board Jan-Dec 2014	1	0	MC	1	2	2	CR	1	2	2	MC	1	12
Status Report on Pending Police Involved Shootings	0	0	MC	0	0	0	CR	0	0	0	MC	0	0
Board Review of Completed Police Involved Shootings	0	0	MC	0	0	0	CR	0	0	0	MC	0	0
Board Training Sessions	1	0	MC	0	1	0	CR	0	0	0	MC	0	2
Board Case Conclusion													
Concur w/IAD or Division findings	0	0	MC	3	0	3	CR	1	3	5	MC	4	19
Not to Concur w/IAD or Division findings	1	0	MC	0	0	0	CR	0	1	0	MC	1	3
Referred to CMO for Recommendation	0	0	MC	0	0	0	CR	0	0	0	MC	0	0
Case Referred to IAD/Follow-up Report	1	0	MC	0	1	0	CR	1	0	0	MC	0	3

Note: All complainants receive two notifications of the date and time scheduled on the agenda by regular mail. If the complainant does not attend after the second notification, the Board will dismiss their case without prejudice.

MC = Meeting Cancelled (March cancelled due to spring Break / November cancelled in observance of Veterans Day)
CR = Council Recess

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Internal Affairs Allegation Summary

**Dallas Police Department
Internal Affairs
Allegations Summary**

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**NUMBER OF TYPES OF CASE ALLEGATIONS REVIEWED BY THE
Dallas Citizens Police Review Board
January – December 2014**

The Citizens Police Review Board reviewed 12 Cases, which included 4 Division Referrals and 8 IAD investigations. These cases represent 32 different types of allegations. A complainant may have several allegations, therefore the total number of allegations may not be the exact same as the number of case complaints actually reviewed by the Board.

In the majority of instances, citizens fail to appear at the first scheduled hearing. Consequently, the citizen's complaint is carried forward as pending business for Board review at the next regularly scheduled meeting of the Board. Therefore, this report reflects the volume of work performed by the Board.

Indicated below are the types of case allegations reviewed by the Citizens Police Review Board for January – December 2014:

False Report (Inaccurate)/Arrest	1
Debit card taken/misplaced	1
Disrespectful Conduct	1
Excessive (Unnecessary) Force	4
Harassment	2
Harassing text messages	1
Illegally entered residence	1
Improper Action	1
Improper Comments	4
Improper Conduct	2
Improper Search of vehicle	2
Misuse of City computers	1
Officer violated traffic laws	1
Racial profile	2
Unprofessional Conduct	3
Use of profane or indecent language	2
Searched Vehicle without permission	1
Threatening statements	2

TOTAL (Type of case allegations) 32

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Summary

SUMMARY

(Information provided by Dallas Police Department, Internal Affairs Division)

- Internal Affairs is now giving allegations to officers who are not wearing the body microphones or ensuring the equipment is working properly
- The Dallas Police Department is in the process of testing a Body Camera system for officers to use. This program dictates that officers who frequently receive complaints will be the ones to test the cameras
- Blue Team is in its second year of implementation. As a result:
 - a. Supervisors, including the Majors and Division Commanders, are conducting a thorough review of all uses of force
 - b. Beginning this year, officers are required to document each time they request to search a citizen, vehicle, residence, or business. This entry must be made through Blue Team and reviewed by the officer's chain of command. The citizen's agreement for a search will be documented by them signing a form or video documentation of them giving consent
 - c. All complaints are entered into the Blue Team system, which is paperless, thus preventing the opportunity for something to get lost as in a paper system
- The District Attorney's office is taking a more active role in the investigation of officer-involved shootings

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Board Certification

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BOARD CERTIFICATION

The forgoing report meets all of the criteria set forth in the City of Dallas Code of Ordinances; Section 8-1.1. This report has been compiled based upon the input received from the Dallas Police Department Internal Affairs Division and Cases reviewed by the Members of the Dallas Citizens Police Review Board.

