

LAND TRANSFER PROGRAM

APPLICATION

REVISED
JULY 2021

Purpose

The purpose of this Land Transfer Program (the "Program") is to incentivize: (1) the development of quality, sustainable housing that is affordable to the residents of the City and (2) the development of other uses that complement the City's Comprehensive Housing Policy, economic development policy, or redevelopment policy. Specifically, this Program authorizes the City to sell qualifying city-owned real property and resell tax-foreclosed real property to for-profit, non-profit and/or religious organizations in a direct sale at less than fair market value of the land, consistent with the authorizing state statute or city ordinance.

The sale of real property pursuant to the Land Transfer Program will enable the City to facilitate the development of housing units that will be offered for sale, lease or lease-purchase to low- and moderate-income households and, on appropriate parcels of land, enable the City to facilitate the development of commercial uses such as neighborhood retail.

Consistency with City's Affordable Housing Development Goals

The operation of the Land Transfer Program shall align with the City's existing affordable housing production goals as outlined in the adopted Comprehensive Housing Policy. The portfolio of real property sold under this Program shall be developed to serve the range of income bands as well as the percentage of each income band identified in the production goals of the Comprehensive Housing Policy.

When seeking City Council approval to sell a parcel or parcels of real property pursuant to this Program, staff must identify the proposed developer, indicate the income band for which the parcel(s) of real property is reserved, and provide the City Council with a map depicting the location of the real property that contains the current Market Value Analysis (MVA) and Racially and Ethnically Concentrated Areas of Poverty (R/ECAP) data layers, if such layers exist. The map must also depict the location of all parcels of real property previously sold to the proposed developer pursuant to this Program or any other City affordable housing program in the past two years and the income bands for which each parcel of real property was reserved.

On an annual basis, the Housing and Neighborhood Revitalization Department, or its successor department, shall brief the appropriate City Council committee regarding the year-to-date production data for the Program.

LAND TRANSFER PROGRAM APPLICATION

Application Submittal

Applicants shall submit a complete application composed of all scored documentation and exhibits in duplicate on two separate flash drives. Each document saved should be clearly labeled identifying the portion of the application with which it corresponds. Excel spreadsheets may not link to external data sources and must be unlocked so that all data, including formulas, are viewable. In addition, an application fee of \$300 per application will be required along with the submittal of an application. Completed applications and fees should be submitted to: City of Dallas – Housing & Neighborhood Revitalization Department, Attn: Land Transfer Program Manager.

Application Submittal Dates

Applications will be received on a continuous basis and should be submitted to the City of Dallas, Housing and Neighborhood Revitalization (HNR) Department at City Hall 6CN, Attention: Land Transfer Program Manager. Complete, viable and approved applications will be submitted to the Housing and Homelessness Solutions Committee (HHSC) meetings for committee recommendation for City Council approximately 45 days prior to a scheduled HHSC meeting, visit https://dallascityhall.com/government/Pages/annualcalendar.aspx. Therefore, applications should be received in the HNR Department 60 days prior to the forecasted HHS Committee meeting to allow staff a 15-day period to review applications.

Application Evaluation

Applications that are not complete (see Exhibit G: Application Submittal Checklist, p.13), or that do not comply with the program requirements, will not be scored. Applicants should refer to the Program Guidelines when completing the Application. Applicants will be notified of the application review results via email. Please note that emails will be sent only to the point of contact on the application. Applications will be reviewed in approximately 15 days. Term sheets will be required for recommended applications. Once a term sheet is executed by the applicant, the project will be scheduled for consideration to the City's Housing and Homelessness Solutions Committee. If recommended by the Committee, the project will be scheduled for consideration at the next available agenda meeting of the City of Dallas City Council. If approved by the City Council, the City of Dallas Housing Department will provide a development agreement for review and execution by the applicant. The process, from submission of a complete application to execution of a Deed without Warranty, can take up to six (6) months.

Applicant Scoring

The scoring system will allow the Land Transfer Program staff to determine whether to recommend the sale of an existing lot or lots to a specific applicant and to choose between multiple applicants who are proposing to purchase the same lot or set of lots.

Summary of Project: 30 Points

Submit an executive summary of the proposed development including the income eligible households (https://www.hudexchange.info/resource/5334/cdbg-income-limits/) to be served, neighborhood impact, number of units, location, total project costs and proposed financing, etc. The summary should also include proposed site plans, floor plans, frontal elevations, security arrangements, amenities and accessibility/adaptability provisions.

Applicant Experience: 30 points

Developer statement of qualifications that includes:

- 1. Summary of all comparable projects completed within the last three (3) years.
- 2. Summary of all projects underway and/or pending.
- 3. List of staff assigned to the proposed project and their roles and experience.
- 4. Individual resumes, copies of appropriate licenses/certifications of assigned staff.
- 5. Disclosure of any conflict of interest.
- 6. Last two (2) years audited or reviewed financial statements for developer and any guarantors.
- 7. Last two (2) years tax returns for developer, 990s for nonprofit developers.
- 8. Certified copies of all organizational documents of all entities in the project, including articles of incorporation, operating agreement, partnership agreement, etc.
- 9. Qualifications of property management agent (multi-family/commercial).

Financial Projections: 30 points

- 1. Proforma: Total project and by housing unit reflecting income statement data and total project costs.
- 2. Cash flow statements for the project life cycle.
- 3. Twenty (20) year cash flow statements (multi-family/commercial only).
- 4. Documentation/estimates of construction costs (e.g. contracts, bids).
- 5. Documentation/estimates of soft costs (e.g. architectural fees, realtor fees, marketing expenses, taxes, insurance, etc.).
- 6. Sources of financing for project.

Design Considerations: 10 points

Project consultation with COD Planning and Urban Design (arranged by Land Bank staff)

The Housing Department strongly encourages the incorporation of defining features of a neighborhood into newly constructed infill houses. Those defining features of older innercity neighborhoods may include roof pitches, porches, materials and window types. Developers must comply with any standards established by an existing neighborhood conservation district and/or neighborhood plan. Additionally, all projects must advance the principles and policies contained in the City of Dallas Complete Streets Design Manual. Site plans and building designs should contribute towards safe and convenient pedestrian, bicycle, transit and automobile access to the extent possible within the project site and the adjacent public right of way frontage. When required, developers will be required to demonstrate that the neighborhood association near the land to be developed has been consulted on any and all design issues. Developers should obtain feedback from neighborhood residents and collaborate to ensure that designs are compatible with existing housing and development patterns.

EXHIBIT A: AFFIDAVIT OF AUTHORIZED REPRESENTATIVE AND

AUTHORIZATION TO OBTAIN INFORMATION

Representative for the materials submitted to this application are true	e Applicant listed above, a the City of Dallas Land Tra ue and correct. The unders ication from the Land Tran	and after by me being duly sworn, nsfer Program, or its agents or emplisigned understands that any submission of the program, and that submission or expense or the program.	hereby certifies that all loyees in connection with ssion of false information
application. The under authorization but has v The undersigned hereb	rsigned acknowledges that voluntarily agreed to such r by authorizes, on behalf of A	to contact any party in order to we Applicant is not obligated to proving lease so that the City of Dallas will Applicant, without reservation, any pation requested by the City of Dallas	de the City of Dallas this consider this application. erson or entity contacted
Dated:		Signature:	
	ACKN	IOWLEDGEMENT	
STATE OF TEXAS	§		
COUNTY OF DALLAS	§		
	rsigned authority, on this derein stated are true and co	ay personally appeared orrect.	and by oath
SWORN TO AND SUBS	CRIBED BEFORE ME on this	day of, 20	·
		Notary Public in and for the State	of Texas

EXHIBIT B: AUTHORIZATION AND RELEASE

TO OBTAIN PERSONAL CREDIT INFORMATION

any and all information and to consider such	y authorizes the City of Dallas or its agents or employees (collectively "City") to obtain pertaining to my business or personal credit history from any reporting agency or bureau, information when making any decisions regarding the application submitted by
information can be release	ot obligated to provide City this authorization; however, I have voluntarily agreed that such ased to City so that it will consider the application. I authorize, without reservation, any ted by City to furnish information requested by City.
I HEREBY RELEASE CITY OBTAIN PERSONAL CRI	FROM ANY AND ALL LIABILITY RELATED TO THIS AUTHORIZATION AND RELEASE TO EDIT INFORMATION.
Dated:	Signature:
	ACKNOWLEDGEMENT
STATE OF TEXAS	§
COUNTY OF DALLAS	§
	signed authority, on this day personally appeared and by oath rein stated are true and correct.
SWORN TO AND SUBSC	RIBED BEFORE ME on this day of, 20

Notary Public in and for the State of Texas

CERTIFICATIONS

The Entity certifies that all information in this application including development plan is complete and true, to the best of the Entity's knowledge and belief. All information furnished in support of this application is given for the purpose of obtaining real property for producing Mixed Income housing under the Land Transfer Program. By submitting its application and development plan for consideration, the Entity hereby agrees to defend, indemnify, release and hold completely harmless and whole the City of Dallas, their officers, agents and employees, against any and all claims, lawsuits, judgments, costs and expenses, including attorney fees, for personal injury (including death), property damage or other harm for which recovery of damages or equitable relief is sought, suffered by any person or persons, that might arise out of or be occasioned by or from the consideration, approval or disapproval of this application including development plan, and any conveyance of the Property. This indemnification survives and shall not be merged with the closing of this transaction and delivery of any deed or other instrument in connection with the sale of the Property.

As authorized representative on behalf of the Entity, identified below, I hereby submit the Entity's application for the purchase of property identified in the application, and subject to City Council approval of the application including development plan, agree to pay stated program costs for each lot plus any regulatory and contractual costs, including but not limited to environmental testing, maintenance and replatting, required for the Land Transfer Program to acquire and sell developable properties and payment of deed recording fees for the property.

I understand that: (1) by submitting this application for the Property, the "General Conditions for Applications" described below are part of this application including a development plan and (2) that the "General Conditions for Applications" survive the closing of this transaction, if approved.

Attached is my executed "CERTIFICATION OF NO DEBTS OWED TO THE CITY". I represent and certify to the City of Dallas Land Transfer Program that the Entity has no outstanding City of Dallas judgments against it or its property and the Entity is not delinquent on the payment of any fees, debts, taxes or non-tax liens on property owned by the Entity in the City of Dallas.

I represent that I have full authority on behalf of the Entity to submit this application. By submitting this application, the Entity hereby waives and releases any rights it may have either now or in the future, to undertake any legal or equitable action against the City of Dallas, itself and/or as Trustee, for failure of the City of Dallas to properly advertise or notice the sale of the Property or to properly conduct the sale of this Property and hereby covenants not to sue the City of Dallas, itself and/or as Trustee, in connection with the advertisement, notice of the sale or the sale of the Property. Upon bankruptcy, receivership or dissolution of the Entity, the application submitted shall become null, void and unenforceable and the City of Dallas shall have no further obligation to the Entity, its heirs, successors, assigns, representatives or administrators. On behalf of the Entity, I hereby waive any rights the Entity may have to an award or conveyance of the Property, in the event of bankruptcy, receivership or dissolution of the Entity.

EXHIBIT C: CERTIFICATION OF NO DEBTS OWED TO THE CITY OF DALLAS

THE STATE OF TEXAS §

l,	, individually and/or as an authorized re	presentative of the entity
is not attempting to buy this I certifies that for any and all pro	ne property ("Proposer"), represent and certify to the or Property on behalf of the foreclosed owner. Proposoperties located within the City of Dallas that are own holds a controlling interest, that there are:	ser further represents and
1) no outstanding City of Dallas 2) no tax delinquencies;	s judgments;	
3) no unpaid liens or outstandi	ng, open City Code violations;	
•	ilitation Standards Board, Municipal Court or District	Court orders;
6) no more than 1 citation per	property within the last six (6) months for City Code	violations;
	r property within the last twelve (12) months for City an, securing or demolition lien on each property with	
	s, located within the City of Dallas, that are owned by a controlling interest, including owner's names, a nd made a part hereof.	
and zoning or structure violatio	ed as high weeds, litter, illegal storage, junk motor vons; excluding parking on unimproved surfaces, bulky at has been dismissed or the defendant found not guiper of citations issued.	trash (put out too early for
Date:	Applicant Signature:	
Name of Entity:	Printed Name:	
BEFORE ME, the undersigned a stated that the facts herein sta	nuthority, on this day personally appeared ted are true and correct.	and by oath

Notary Public in and for the State of Texas

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EXHIBIT D: GENERAL CONDITIONS FOR APPLICANTS

The land described above shall be referred to as "the Property" in these General Conditions for Applications. The Deed without Warranty ("Deed") to the Property will acknowledge that the Property is subject to the prior owner's right of redemption, if any. The Property is purchased "as is, where is, with all faults." It is the proposer's (Entity's) responsibility to examine all applicable building codes and zoning ordinances to determine if the Property can be used for the desired residential purposes.

The City of Dallas ("the City") disclaims responsibility as to the accuracy or completeness of any information relating to the Property for sale. The Deed to the Property, to the maximum extent allowed by law, is made on an "as is, where is, with all faults" basis and is subject to all visible and apparent easements and any other instruments of record. Taxes will be assessed from the date of conveyance of the property to the proposer. Also, taxes, penalties and interest for the prior year(s) that are not included in the tax foreclosure judgment(s) will be the responsibility of the Proposer. The Property is subject to post judgment taxes, penalties and interests, if any. Any post judgment taxes, penalties and interest will be the Proposer's responsibility pursuant to the Texas Tax Code, including the pro-rata Property taxes for the remaining part of the then current calendar year, which will be assessed from the date of execution of the Deed. The Proposer represents he has read and fully understands sections 33.52 and 34.01 of the Texas Tax Code in its entirety, including all other applicable sections of the Texas Tax Code that relate to this transaction. The Proposer further understands and agrees to pay the post judgment taxes and the pro-rata (current year) Property taxes from the date of closing through all future years so long as said Proposer owns the Property. The Proposer understands and agrees that the City of Dallas acquired the Property by a tax foreclosure sale and said Proposer is familiar with the legal issues involved in such transactions and sale, including the subsequent resale to bidder(s) and/or purchaser(s), and the risks and limitations of such sales. Said Proposer represents that he is equally knowledgeable as the City of Dallas in these matters and transactions. The City of Dallas is not responsible for any misrepresentations, failures of disclosure, errors or any negligent or wrongful acts occurring in the context of or pertaining to the closing of this transaction. Taxes for omitted property, as defined in Section 25.21 of the Texas Tax Code, are the purchaser's responsibility.

The City of Dallas reserves the right to reject any and all applications. The City of Dallas will not provide a title policy for the Property and encourages Entity to perform its own environmental due diligence and obtain title insurance.

To the maximum extent allowed by law, the City of Dallas expressly disclaims any warranty or representation, express or implied, including without limitation any warranty of condition, habitability, merchantability or fitness for a particular purpose. The City of Dallas makes no representations of any nature regarding the Property and that the City of Dallas specifically disclaims any warranty, guaranty or representation, oral or written, express or implied, past, present, or future, concerning: (i) the nature and condition of the property, including without limitation, the water, soil and geology, and the suitability thereof and the Property for any and all activities and uses which Grantee may elect to conduct thereon, and the existence of any environmental substances, hazards or conditions or presence of any endangered or protected species thereon or compliance with all applicable laws, rules or regulations, (ii) the nature and extent of any right-of-way, lease, possession, lien, encumbrance, license, reservation, condition or otherwise, and (iii) the compliance of the Property or its operation with any law, ordinance or regulation of any federal, state, or local governmental authority, and (iv) whether or not the Property can be developed or utilized for any purpose. For purposes hereof, "environmental substances" means the following; (a) any "hazardous substance" under the Comprehensive Environmental Response, Compensation and Liability Act of 1980, 42 U.S.C.A. Section 9601 et. seq., as amended, (b) any "hazardous substance" under the Texas Hazardous Substances Spill Prevention and Control Act, Tex. Water Code, Section 26.261, et. seq., as amended, (c) petroleum or petroleum-based products (or any derivative or hazardous constituents thereof or "toxic chemicals" under the Occupational Safety and Health Act, 29 U.S.C.A. Section 651 et. seq., as amended, (e) any "hazardous waste" under the Resource Conservation and Recovery Act, 42 U.S.C.A. Section 6901 et. seq., as amended, (f) asbestos, (g) polychlorinated biphenyls, (h) underground storage tanks, whether empty, filled, or partially filled with any substance, (i) any substance, the presence of which is prohibited by federal, state or local laws and regulations, and (j) any other substance which by federal, state or local laws and regulations requires special handling or notification of governmental authorities in its collection, storage, treatment or disposal. References to particular acts or codifications in this definition include all past and future amendments thereto, as well as applicable rules and regulations as now or hereafter promulgated thereunder.

Representative Signature:	
Printed Name:	
Name of Entity:	
Date:	

EXHIBIT E: APPLICANT CONFLICT OF INTEREST QUESTIONNAIRE

To obtain an updated Conflict of Interest Questionnaire, contact the Land Transfer Program Manager at 214-670-7306.

EXHIBIT F: AFFIRMATIVE FAIR HOUSING MARKETING PLAN

To obtain an updated an Affirmative Fair Housing Marketing Plan, contact the Land Transfer Program Manager at 214-670-7306.

Exhibit G: Application Submittal Checklist

$\hfill \square$ Executive Summary (lot list, site plans, floorplans, elevations, security arrangements,
amenities, accessibility/adaptability provisions, AMIs served, neighborhood impact, etc.)
☐ Summary of comparable projects
☐ Summary of current/pending projects
☐ List of staff: roles and experience
☐ Resumes and licenses/certifications
☐ Financial Statements: 2 years
☐ Tax Returns: 2 years
☐ Organizational documents
☐ Property management agent qualifications (if applicable)
□ Proformas
☐ Cash-flow statement
□ Source of financing
☐ Construction costs estimates
Exhibits: A - AFFIDAVIT OF AUTHORIZED REPRESENTATIVE AND AUTHORIZATION TO OBTAIN INFORMATION, B - AUTHORIZATION AND RELEASE TO OBTAIN PERSONAL CREDIT INFORMATION, C - CERTIFICATION OF NO DEBTS OWED TO THE CITY OF DALLAS D - GENERAL CONDITIONS FOR APPLICANTS, E - APPLICANT CONFLICT OF INTEREST QUESTIONNAIRE, F – AFFIRMATIVE FAIR HOUSING MARKETING PLAN

Exhibit H: PROGRAM GUIDELINES

Developer Eligibility

To be eligible to purchase real property pursuant to the Land Transfer Program, a developer must meet all the following criteria:

- Developer may be an individual, or may be organized as a corporation, partnership, joint venture or other legal entity, regardless of whether developer is a for-profit, non-profit, or religious organization.
- Developer must be in good standing with the State of Texas and the City, including that the City has not issued a charge against the developer for violating Chapter 20A of the Dallas City Code or Chapter 46 of the Dallas City Code within the past 5 years, may not be debarred under the federal System for Award Management (SAM), may not have uncured violations of Chapter 27 of the Dallas City Code for which it has received notice, may not be indebted to the City or delinquent in any payment owed to the City under a contract or other legal obligation, and must be current on payment of taxes and liens owed to any other affected taxing unit under the Texas Property Tax Code.
- If developer seeks to purchase one or more parcels of real property for the purpose of constructing housing units, developer must have constructed one or more housing units within the three (3) year period preceding the submission of the proposal to acquire the parcels of real property via the Program. If developer seeks to purchase one or more parcels of real property for the purpose of developing a multifamily or commercial use, developer must demonstrate that it has developed at least one comparable use within the three-year period preceding the submission of the proposal to acquire the parcel of real property via the Program.
- Developer must submit a development plan for all parcels of real property developer seeks to acquire via the Program.
- Developer must demonstrate that it has the financial capacity and staffing/sub-contractor capacity to
 develop and complete the sale, lease or lease-purchase, within a two-year period, of its inventory of
 parcels of real property acquired through the Program. The City Manager or his/her designee may grant
 up to one 1-year extension of the development agreement due to delays related to installation or
 improvement of infrastructure or zoning/platting issues. Any additional extensions of the development
 agreement must be approved by City Council.
- Developer must have an acceptable record of compliance based on the review of the following performance:
 - Previously purchased Land Bank/Land Transfer lots or received funding from the City of Dallas to develop affordable units, regardless of source of funds, the applicant must list the addresses for the projects and the source of funds.
 - 2. Any undeveloped real property previously purchased via the Land Bank/Land Transfer Program or funded by the City of Dallas to develop affordable units, regardless of source of funds, currently owned by the applicant, including partners and principals, or transferred by the applicant in an undeveloped form by the applicant within the past three (3) years.
 - 3. All Land Bank/Land Transfer Program ongoing projects or projects completed in the past three (3) years that required a contract extension or renegotiation of financing.
 - 4. All City of Dallas funded, regardless of source of funds, ongoing projects or projects to develop affordable units, completed in the past three (3) years that required a contract extension or renegotiation of financing.

- 5. Any lawsuits or fair housing complaints filed against applicant, including partners and principles, within the past three (3) years.
- 6. All bankruptcies filed by the applicant, including partners and principles, defaults or foreclosures of real property owned by the applicant.

Project Eligibility

To be eligible to purchase real property pursuant to the Land Transfer Program, the proposed project must meet all the following criteria:

- Parcels of real property must be developed with: (1) a housing unit or units that are offered for sale, lease
 or lease-purchase, or (2) a commercial use that will complement the City's Comprehensive Housing Policy,
 economic development policy, or redevelopment policy.
- Housing units developed on the parcels of real property may only be sold, leased, or offered as a leasepurchase to eligible households only whose incomes are within the income bands prioritized by the adopted Comprehensive Housing Policy.
- Housing units developed on the parcels of real property may be either a single family, duplex, or multifamily housing use.

Sale of Lots

Lots advertised for sale through the Land Transfer Program are intended to be sold in defined Clusters with a minimum of 5 lots. These Clusters have been assembled with available lots identified by the City of Dallas Real Estate Department.

DISCLOSURE: The City of Dallas does not guarantee the condition of these lots as "developable" and therefore a thorough evaluation of each lot should be conducted by the proposed developer prior to purchase. Lots sold under this Program are sold "as is", where is, and "with all faults" basis.

An evaluation period of the requested lots will commence after the approval of sale by City Council to the Developer and extend for a period of 30 days. Upon conclusion of the 30-day period, the Developer will confirm the lots to be considered for purchase. Land Transfer Program staff will review any excluded lots from the original proposal for verification of identified issues which will prevent the Developer from developing the lot in accordance with the Program requirements.

Sales Price

A fixed price of \$1,000 for up to 7,500 square feet of land purchased under a single proposal, plus \$0.133 for each additional square foot of land purchased under the proposal. In addition, there will be a \$75 fee per lot sold assessed by the City of Dallas for recording and filing fees associated with the sale of each lot.

Project Timeline

Developer must complete the sale, lease or lease-purchase within two (2) years from the filing date of the deed transferring the lot from the City of Dallas to the eligible developer. The City Manager or his/her designee may grant up to a one (1) one-year extension of the development agreement due to delays related to installation or improvement of infrastructure or zoning/platting issues. However, any changes to the development of any

lot noted in the Development Agreement/Plan will need approval by City Council before such change is to occur. The Developer should notify Land Transfer Program staff immediately of any potential changes to the Development Agreement/Plan in order to avoid any delays in meeting the project timeline requirements.

Community Outreach

Applicants shall conduct community outreach with appropriate neighborhood associations and/or community groups soliciting input about the development for applications with five (5) properties or more clustered together and shall provide a summary of those community outreach meetings as part of the application. Community outreach meetings should be conducted within three (3) weeks of being notified by Land Transfer staff that the applicant's project has been deemed viable and applicant may proceed with the meeting. Community outreach meetings should be conducted with Land Transfer staff and a summary of any and all outreach meetings shall be provided to Land Transfer staff within seven (7) days of the meeting date.

Identification of Eligible Households, Affirmative Fair Housing Marketing and Other Policies

The Land Transfer Program staff must approve qualified homebuyers prior to sales.

Developers of for-sale housing units must comply with all the terms of the Mixed Income Housing Program as set forth in Chapter 20A of the Dallas City Code, as amended, if applicable. Developers of for-sale housing units may only sell to homebuyers who meet the eligibility criteria set forth in the City of Dallas Homebuyer Assistance Program (DHAP) utilizing the Homebuyer Underwriting Guidelines (Exhibit V), or a successor program.

Developers shall comply with the City's Business Inclusion and Development ("BID") Plan, to the greatest extent feasible, in sub-contracting out 32.00% of all construction costs with minority and women-owned local businesses certified by an approved certification agency during construction. Developer will meet with the Office of Business Diversity prior to beginning the project to discuss plans to comply with the City's BID Plan. Contractor shall update the Office of Business Diversity quarterly throughout the Contract Term, utilizing the Office of Business Diversity's schedule of work report.

Term of Affordability

The term of affordability for for-sale housing units is 5-20 years from the filing date of the deed transferring the unit from developer to homebuyer based on targeted AMIs and Market Value Analysis the development is targeting. Housing units will carry a deed restriction reflecting the affordability period.

Deed Restrictions and Right of Reverter

The City will impose restrictive covenants on all parcels of real property it sells pursuant to the Land Transfer Program.

The restrictive covenants will require the parcels of real property to be developed and maintained in accordance with the development agreement and all applicable city, state and federal laws. These restrictions will include that housing units developed on the parcels of real property be offered for sale, lease or lease-purchase to low- and moderate-income households and be occupied by low and/or moderate-income households for the entire term of the affordability period.

Land acquired by a developer pursuant to the Land Transfer Program may revert to the City if the City Manager or his/her designee determines that the developer has:

- failed to take possession of the land within 90 calendar days after receiving the deed to the parcels of real property;
- failed to complete construction of all required housing units or other required development on the real property, or failed to ensure occupancy by eligible households within the development timeframe set forth in the development agreement;
- incurred a lien on the property because of violations of city ordinances and failed to fully pay off the lien within 180 days of the City's recording of the lien; or
- sold, conveyed, or transferred the land without the consent of the City.

Upon determination by the City Manager or his/her designee that a condition described above has occurred, the City Manager or his/her designee is authorized to execute an instrument, approved as to form by the City Attorney, exercising against the parcel of real property the City's possibility of reverter with right to reentry. The City Manager or his/her designee shall file notice of the reverter and reentry of the land by the City in the real property records of the county in which the parcel of real property is located, which notice must specify the reason for the reverter and reentry. The City Manager or his/her designee shall provide a copy of the notice to the developer in person or by mailing the notice to the developer's post office address as shown on the tax rolls of the City or of the county in which the land is located.

Release of Non-Tax Liens, Release of Restrictive Covenants and Right of Reverter

Pursuant to this Program and contingent upon City Council approval, and in consideration for developer agreeing to construct affordable housing units or other approved uses on parcel(s) of real property, the City Manager or his/her designee is authorized to execute instruments, approved as to form by the City Attorney, releasing any non-tax City liens that may have been filed by the City during the City's ownership of the parcel(s) of real property.

Additionally, the City Manager or his/her designee is authorized to execute instruments, approved as to form by the City Attorney, releasing the City's possibility of reverter with right of reentry and terminating the restrictive covenants on the land upon compliance with all terms and conditions of the development agreement and this Program.

Type of Transfer

The City will transfer all City-owned parcels and resell all tax-foreclosed parcels via a deed without warranty, approved as to form by the City Attorney.

Exhibit I: HOMBUYER UNDERWRITING GUIDELINES

General

The City of Dallas must 1) ensure that participating buyers will be successful homeowners, so the program should target households who are ready for homeownership and 2) ensure that assisted buyers are informed consumers and avoid the use of risky lending products. These underwriting guidelines are based on the following key principles.

- Buyers should have good credit and qualify for competitive lending products on par with those offered to credit-worthy unassisted buyers in the local market.
- Buyers should make reasonable and meaningful contributions to their home purchase in terms of both upfront investments and monthly payment without being overburdened by their monthly payment or left without cash reserves after closing.

Buyer Expectations

To ensure that buyers are likely to sustain homeownership, assisted buyers must:

- Be purchasing the home for a reasonable price that does not exceed the fair market value as determined by an independent appraisal. In most cases, the City of Dallas will coordinate with the buyer's senior lender to obtain a copy of the lender's appraisal.
- Have incomes between 60% and up to 120% of the Area Median Income (AMI) as adjusted for household size. The City of Dallas is concerned about the housing needs of lower income households, it also recognizes that homeownership requires buyers to have sufficient discretionary income to maintain their homes over time, absorb increases in taxes and insurance, and otherwise address unexpected expenses. As a result, the City of Dallas focuses its homebuyer assistance to buyers with incomes in excess of 60% AMI.
- Contribute a minimum of \$1,000 toward down payment and closing costs. Additionally, buyers should have sufficient cash resources (including savings, checking, money market, or other similar non-retirement accounts) such that after closing they have savings of at least two (2) times their total monthly payment, including principal, interest, taxes, insurance, and any association fees.
- Be able to obtain a loan reflecting a monthly payment (the front-end ratio) which does not exceed twenty-six to thirty-two percent (26-32%) of monthly income and which does not result in a total debt burden (the back-end ratio) in excess of forty-three percent (43%).
- Complete Pre-Purchase Homeownership as required below.
- Obtain a mortgage or senior loan that meets the requirements outlined below.

Pre-Purchase Counseling Requirement

To ensure that buyers are informed consumers, the City of Dallas requires:

- Attendance within the past year at an approved pre-purchase homeownership counseling course by all adult household members who will hold title and be party to the senior loan; and
- That such counseling consists of at least 8 hours of instruction by a HUD-certified counselor.

• The Dallas Homebuyer Assistance Program has a list of certified counseling agencies that can be provided to potential buyers. Potential buyers should contact an agency on this list to register for an upcoming class.

Primary Loan Expectations

To ensure that buyers receive high quality loans that are sustainable over time, the City of Dallas requires that the senior loan (i.e. first mortgage) meets the following criteria:

- The loan must be a conventional, FHA, VA or portfolio loan from an approved lender. The loan cannot be a High Cost or Sub-Prime Loans, Adjustable Rate Mortgages (ARM), Interest only loans, Discount Points paid by Borrower, and Cash Back at Closing.
- Interest rates must be competitive and must NOT be a "Higher Priced" loan as defined by CFPB. Higher priced loans are those that exceed the Average Prime Offer Rate by more than 1.5% as of the date of the loan's rate lock. Loans can be checked against the Average Prime Offer Rate by visiting the following website: http://www.ffiec.gov/ratespread/newcalc.aspx
- Lending products should be fully amortizing 30-year fixed rate loans. While some buyers may prefer shorter (e.g. 15 year) loans, the City of Dallas will only consider such loans on an exception basis if it determines that the buyer's payment is sustainable.

FOR HOMEBUYERS APPLYING FOR DOWNPAMENT ASSISTANCE UNDER THE CITY OF DALLAS PROGRAM, THEN THE UNDERWRITING REQUIREMENTS FOR THAT DOWNPAYMENT ASSISTANCE PROGRAM SHALL APPLY.

Exhibit J: SINGLE-FAMILY/FOR SALE GUIDELINES

In addition to the <u>Program Guidelines</u> stated, the following guidelines for single-family for-sale units should be accounted for.

Development Costs

Architectural Fees – Architectural fees cannot exceed the following:

- Design services: 6% of total construction costs
- Supervision/Administration: 2% of total construction costs

Construction Interest – Any budgeted line item for construction interest must be supported by developer period cash flow projections, modeling the actual expenditure of development costs and the anticipated pay-in of equity, as well as other construction period sources. For presentation purposes, only interest from the date of initial closing through the end of the month in which the building(s) are placed in service (i.e. approved for occupancy) may be included as construction interest. Additional interest following that date and prior to the conversion to (or closing on) permanent debt must be separately itemized and modeled. In most cases, this should be included in the "lease up reserve" noted below.

Contingencies – Applicants should include a contingency (inclusive of hard and soft costs) within the minimum and maximum amounts noted below. The contingency will be measured as a percentage of hard costs (including the construction contract plus any separate contracts for off-site work but excluding contractor fees).

• New construction projects should include a contingency of least 3% and no more than 7% of hard costs; the City may consider higher contingencies based on identified risk factors such as the known need for environmental remediation or poor subsurface soils.

Contractor Fees – Contractor fees are limited as a percentage of net construction costs as further identified below. Net construction costs exclude the contractor fees, any budgeted contingency, and (even if otherwise included in the construction contract) permits and builder's risk insurance.

- Contractor Profit: 6% of net construction costs
- General Requirements/General Conditions: 6% of net construction costs. General requirements include
 on-site supervision, temporary or construction signs, field office expenses, temporary sheds and toilets,
 temporary utilities, equipment rental, clean-up costs, rubbish removal, watchmen's wages, material
 inspection and tests, all of the builder's insurance (except builder's risk), temporary walkways, temporary
 fences, and other similar expenses.
- Contractor Overhead: 2% of net construction costs.

With prior approval of the City, contractor fees may vary from the limits above provided the gross contractor fees do not exceed 14% of net construction costs.

Developer Fees – Developer fees are intended to compensate a developer for the time and effort of assembling a project, overseeing the development team, and carrying a project to fruition. Developer fees are also

intended to compensate for the risk inherent in the development process, including that not every potential project proves viable and that developers must necessarily advance funds for their own operating costs and various third-party predevelopment costs prior to closing (or in some cases for projects that never proceed). The City, therefore, allows the inclusion of developer fees as follows:

- Developer Fee: A cap of 15% of total development costs less a) the developer fee itself; b) organizational expenses and/or syndication fees/cost (including investor due diligence fees); and c) reserves, escrows, and capitalized start-up/operating expenses (such as working capital, marketing, etc.).
- Combined Contractor & Developer Fees: When an identity of interest exists between the owner/developer
 and the general contractor, the combined total of contractor fees and developer fees cannot exceed 20%
 of total development cost less a) the developer fee and b) other cost elements excluded from the
 calculation of the developer fee itself (see above).

Unit Construction

Housing units constructed should have a minimum square footage of 1,200 square feet, a minimum of 3 bedrooms and a minimum of 1.5 baths. Units with appliances included should utilize Energy Star rated appliances if the Energy Star program rates the types of appliances being installed. Housing units constructed should meet certain physical standards intended to provide quality affordable housing that is durable and energy efficient. Construction must meet all local codes. The City of Dallas regularly adopts and enforces various codes from the International Code Council, as amended. Applicants are responsible for maintaining familiarity with the City's adopted building codes available here:

https://dallascityhall.com/departments/sustainabledevelopment/buildinginspection/Pages/construction_codes.aspx

Design Guidelines

The Land Transfer Program strongly encourages the incorporation of defining features of a neighborhood into newly constructed infill houses. Those defining features of older inner-city neighborhoods may include: roof pitches, porches, materials and window types. Developers must comply with any standards established by an existing neighborhood conservation district and/or neighborhood plans. Additionally, all projects must advance the principles and policies contained in the City of Dallas Complete Streets Design Manual. Site plans and building designs should contribute towards safe and convenient pedestrian, bicycle, transit and automobile access to the extent possible within the project site and the adjacent public right of way frontage. Developers should obtain feedback from Planning and Urban Design, with assistance from the Land Transfer Program Manager, to ensure that designs are compatible with existing housing and development patterns.

Exhibit K: MULTI-FAMILY/RENTAL DEVELOPMENT GUIDELINES

In addition to the stated <u>Program Guidelines</u> and noted <u>Development Costs</u> for <u>Single-Family/For Sale Guidelines</u>, the following guidelines for multi-family/rental units should be accounted for.

Maximum Limit: Regardless of percentage, the maximum developer fee shall be \$1.5 million.

In some cases, Developer may delegate some of its responsibilities to third-party professionals or consultants. This may include contracting specific tasks such as construction oversight of the builder, specialized consulting related to applying for or structuring various financial incentives e.g. LIHTC. The costs of engaging such professionals, whether they are third parties or identity of interest relationships, must be paid from (and if separately itemized will be counted against) the allowable developer fee.

Reserves – Capitalized reserves to facilitate the initial start-up and to protect the ongoing viability of the project will include the following:

- Deficit Reserve: The City anticipates that in most cases, developments with predicted deficits during the
 affordability period would not be funded. However, in the event a development's long-term operating
 proforma projects actual cash deficits during the affordability period, an operating deficit reserve must be
 included in the development budget in an amount sufficient, taking into account any interest on reserve
 balances, to fully fund all predicted deficits through the affordability period.
- Lease-Up Reserve: A lease-up reserve intended to cover initial operating deficits following the completion
 of construction but prior to breakeven operations may be included. Any such reserve must be based on
 lease-up projections/cash-flow modeling and the lease-up (or absorption) period identified in the project's
 market study. In evaluating the appropriateness of any lease-up reserve, the City will consider whether
 the development budget includes specific line items for other start-up expenses that otherwise are
 typically part of the ongoing operating budget for a development. This may include budgets for marketing,
 working capital, etc.
- Operating Reserve: An operating reserve equal to three (3) months of underwritten operating expenses,
 reserve deposits, and amortizing debt service must be included in the development budget. The operating
 reserve is intended as an "unexpected rainy day" fund and will only be accessible after a project has
 achieved stabilized occupancy.
- Replacement Reserve: A capitalized replacement reserve must be included in the development budget. The capitalized replacement reserve should be funded at the greater of a) \$1,000 per unit or b) the amount determined by a capital needs assessment approved by the City.
- Other: The City may consider other specialized reserves as appropriate based on unique features of the
 project and/or requirements of other funding sources. These may include special security reserves,
 supportive service reserves, or transition reserves for projects with expiring project-based rental assistance
 contracts, etc.

Operating Revenues

The City will review an applicant's projection of operating revenues to ensure they are reasonable and achievable both initially and through the affordability period. In evaluating operating revenues, the City will take into account the a) project-specific market study; b) actual operating performance from other comparable

projects including those from the applicant's existing portfolio of real-estate owned; and c) data available from comparable projects in the City's portfolio.

For purposes of the long-term operating proforma, operating revenue projections cannot be increased by more than 2% per year. The City reserves the right to "stress" proposals for underwriting purposes to assess the impact of lower inflationary increases, such as modeling the impact of only 1% rent increases for the first three to five years of a project's affordability period.

Rents

All rents should be supported by the market study identifying a market synopsis to include key indicators impacting the project, comparable projects and related trends. Including the utility allowance, the gross rent for any income/rent restricted unit should demonstrate at least a 15% "discount" compared to comparable "market rate" units. Additionally, to hedge against flat or declining rents to the owner in the event that income limits (and therefore rents) do not increase in a given year (particularly between commitment and lease-up), gross rents should demonstrate at least a 2.5% discount from the regulatory limit imposed on any income/rent restricted units by HOME, LIHTC, or other similar sources. As an alternative to setting rents below the applicable regulatory limit, the City will consider increasing the allowance for vacancy by 2.5%.

Non-Rental Revenue

Non-rental revenue must be fully explained. In general, no more than \$60-\$240 per-unit, per-year may be budgeted in "other revenue" including that from tenants fees (such as fees for late payment of rent, nonsufficient funds, garage/carport upgrades, pet fees, etc. or interest on operating account balances). Exceptions may be considered by the City based on the operating history of an acquisition/rehabilitation project or normalized operations are other comparable properties in the same market area.

Vacancy

Total economic vacancy includes physical vacancy (a unit is unrented), bad debt (a unit is occupied but the tenant is not paying rent), concessions (a unit has been leased for less than the budgeted rent), and "loss to lease" (a pre-existing lease is less than the most recently approved annual rent but will be adjusted upward at renewal). In all cases, based on the market study or other data available to the City, the City reserves the right to require higher vacancy projections. This may include higher vacancy rates for small developments (e.g. less than 20 unit) where standard percentage assumptions about vacancy may not be appropriate. Minimum allowances for vacancy must include:

- 5% for projects where all units are supported by a project-based rental assistance contract with a term equal to or in excess of the affordability period (e.g. project-based Section 8) or
- 7% for all other projects.

As noted above, the minimum vacancy rate will be increased by 2.5% if budgeted gross rents are at the applicable regulatory maximums.

Operating Costs

The City will review an applicant's projection of operating expenses to ensure they are reasonable and adequate to sustain ongoing operations of the project through the affordability period. In evaluating a proposed operating budget, the City will compare projects costs to a) actual operating expenses of comparable projects in the applicant's existing portfolio of real-estate owned (insomuch as possible, comparable projects will be in the same vicinity and operated by the same management company); b) actual operating expenses of other comparable projects in the City's portfolio; and/or c) minimum per-unit, per-year allowances established by the City through periodic RFPs for rental housing.

For purposes of the long-term operating proforma, operating expenses, including reserve deposits, will be inflated at no less than 3% per year. The City reserves the right to "stress" proposals for underwriting purposes to assess the impact of higher operating cost factors, such as modeling the impact of higher inflation rates in general of for specific items of cost (for example, assessing the impact of high rates of increase for insurance or development paid utility costs).

Selected Items of Operating Cost

Property Management Fees – An allowance of 5% of effective gross income (i.e. gross rent potential plus other revenues minus actual vacancy, bad debt, concessions, etc.) should be included. In the event a lower management fee is proposed, the City will consider using a fee as low as 3% provided the proposed management company is acceptable to the City and has agreed in writing to the lower fee.

Property Taxes – Applicants must provide detailed explanations of property tax projections and, as applicable, provide documentation that any anticipated partial or full exemptions or payments in lieu of taxes (PILOT) have been approved by the appropriate tax assessor. In the absence of a tax exemption or PILOT, the operating budget must provide for a tax rate equal to 1.25% of the market value of the property or the City, at its option, may require confirmation from the tax assessor of the applicant's projection.

Replacement Reserve Deposits – The operating budget must include minimum replacement reserve deposits of:

- New Construction Family: \$300 per-unit, per-year
- New Construction Senior: \$250 per-unit, per-year
- Rehabilitation: The greater of a) \$300 per-unit, per-year or b) a higher amount established by a Capital Needs Assessment approved by the City.

Note: The City will reserve the right within a project's transactional documents to require periodic CNAs for all projects and to adjust ongoing replacement reserve deposits based on the results of the CNA to ensure that the replacement reserve is sufficient to address all anticipated needs for the project's affordability period.

<u>Items Payable only from Surplus Cash</u>

Certain costs sometimes identified by project owners as "operating costs" cannot be included in the operating budget and will only be payable from surplus cash (aka cash flow). These include:

- Incentive Management Fees payable in addition to the allowable management fees noted above, whether paid to related party or independent third-party management fees.
- Asset Management Fees payable to any investor, general or limited partner, or member of the ownership entity.
- Deferred Developer Fees
- Operating Deficit Loan Payments made to any related party including any investor, general or limited partner, or members of the ownership entity.
- Other payments to investors, general or limited partners, or members of the ownership entity, however characterized, including but not limited to negative adjustors, yield maintenance fees, etc.

Ongoing Economic Viability

The City will review the ongoing economic viability of all projects, taking into account long-term projections of revenue and expenses. Projects must demonstrate they can be expected to remain viable for at least the affordability period, taking into account trending assumptions noted above, as well as any other changes in operating revenues or expenses that can reasonably be anticipated based on other information available to the City. In particular, the City will review the debt coverage ratio and operating margin as outlined below.

Debt Coverage Ratio

Projects must demonstrate a minimum debt coverage ratio (DCR) of 1.10 (Net Operating Income divided by amortizing debt service) throughout the affordability period. In some cases, for projects with relatively small levels of mortgage debt, this may require a higher initial DCR to ensure that the DCR in later years remains at or above the appropriate level.

Operating Margin

In addition to considering the DCR, the City will review the operating margin (surplus cash divided by total operating expenses and amortizing debt service). The operating margin must remain at or above 5% for the period of affordability.

<u>Deferred Developer Fee</u>

It is common for projects to include deferred developer fees as a financing source. The City will generally require:

 That projections of surplus cash available (after any cash-flow contingent payment due the City, if applicable) be sufficient to repay the deferred fee within 15 years (notwithstanding other "waterfall" provisions in the partnership or operating agreement, the City will assume that all surplus cash distributions will be credited against the developer fee).

<u>Identification of Eligible Households, Affirmative Fair Housing Marketing and Other Policies</u>

Developers of rental housing or lease-purchase units must comply with all the terms of the Mixed Income Housing Program as set forth in Chapter 20A of the Dallas City Code, as amended. Such exemptions will be clearly set forth in the development agreement. The Land Transfer Program staff must approve qualified tenants prior to occupancy. Developers of for-sale, lease or lease-purchase housing units on land sold via the Land Transfer Program may be sold/leased to households earning up to 120% of the Area Median Income as defined by HUD.

Rental Rates for Rental Housing Units Developed via the Land Transfer Program

Rental units produced under the Land Transfer Program must be leased at affordable rental rates in accordance with the approved development agreement and Chapter 20A of the Dallas City Code, as amended.

Term of Affordability

The term of affordability for rental units and commercial uses is 20 years from the date that the first unit is occupied by an eligible tenant. Rental units will carry a deed restriction reflecting the affordability period under the owner entity.

The term of affordability for lease-purchase units will be negotiated on a case-by-case basis in accordance with the goals of this Program.