### **Zoning Property Owner Notification**

#### Zoning Ordinance Advisory Committee (ZOAC)

May 2, 2019

### Vasavi Pilla, Senior Planner Sustainable Development and Construction



# **City of Dallas**

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Mobility Solutions, Infrastructure, & Sustainability Committee April 8, 2019

### Kris Sweckard, Director Sustainable Development and Construction



# **City of Dallas**

### **Presentation Overview**

- Purpose
- Background
- Possible changes
- Next steps





- On February 13, 2019, City Council held a public hearing on Z178-190, a zoning request on Methodist Hospital property
- During the public hearing, an affidavit in opposition was questioned by the applicant
- The husband of the affiant claimed his wife erroneously signed the affidavit thinking it was for a street issue



• Purpose of property owner notification:

(i) To allow the staff sufficient time to accurately calculate the land area percentages that determine the voting requirement

(ii) To protect the rights of all parties by establishing minimum criteria to assure the reliability of written protests received

(iii) To protect the rights of those protesting by establishing procedures and deadlines which are not unduly burdensome or restrictive

(iv) To promote order and maintain the integrity of the zoning process



- Chapter 211 of the Local Government Code requires notification of zoning requests
  - If a city has a zoning commission:
    - Before the 10<sup>th</sup> day before the hearing date, written notification to property owners of real property as indicated on the most recently approved municipal tax roll within 200 feet of the property on which the change is proposed
  - Municipal governing body:
    - Before the 15<sup>th</sup> day before the hearing date, notice of time and place of the hearing must be published in the official newspaper or newspaper of general circulation in the municipality



- Dallas Development Code requires notification of zoning requests:
  - At least 200 feet from area of request
  - Notification area increases as the area of request increases for General Zoning Change, Specific Use Permits, Conservation Districts, Historic Districts
  - Notification area is 500 feet for Planned Development Districts
  - Notification area is 200 feet for authorized hearing



- Notification and Reply Forms:
  - Staff mails a notification letter and reply form to each property owner listed on the last approved tax role within the designated notification area
  - The reply form contains aspects required by State law for a protest
  - The reply form has a box to check support or opposition as well as provide comments
  - The signature on an original reply form sent by the City does not have to be notarized



### • Affidavits:

- Staff developed a generic affidavit in support and an affidavit in opposition
- The generic affidavit includes all items required by State law and the Development Code
  - Description of the zoning case (can be the Z number)
  - Names of all persons protesting the proposed change
  - Description of the area of lots or land owned by the protesting parties – either within the area covered by the change or within 200 feet of the area of request
  - Mailing addresses of all persons signing the protest
  - Date and time of the execution of the affidavit
- A property owner may provide a protest on a different form provided it contains the above information

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• An affidavit or other form of protest (not the original reply form) must be notarized



### Deadlines:

- Per the Code, staff sends written notice not less than 10 days before the public hearing at City Plan Commission (CPC) and City Council
- Original reply forms or affidavits must be returned before noon the working day immediately preceding the public hearing at CPC or Council
- Withdrawals of response must be filed in writing and before the filing deadline



### Reply Forms and affidavits:

- Staff tabulates the completed reply forms and affidavits indicating those in support and those in opposition at CPC and Council
- Staff generates a map and a list showing the opposition and support
- For City Council public hearing, staff determines if a zoning request has garnered more than 20% opposition
- If multiple forms or withdrawals are filed on behalf of the same owner, the instrument with the latest date and time of execution controls



- 20% opposition:
  - A written protest against a zoning request signed by owners of 20% or more of the land within the area of request or land within 200 feet, including streets and alleys, measured from the boundary of the area of request will require a favorable vote of three-fourths of City Council to approve



- Who must sign a reply form or affidavit:
  - Owner of the property
  - Majority of owners if owned by two or more persons
    - Except in the case of community property, presumption is that written protest of one spouse to be to protest of both
  - Person authorized by power of attorney for the owner or majority of owners
  - Corporation president, vice-president, or attorney in fact
  - General or limited partnership general partner or attorney in fact
  - Condominium governing body with authority by bylaws
    - Individual condo owner must provide legal documents clearly establishing rights of individual owner to act



- Presumption of validity:
  - City presumes the signatures are authentic and the persons or officers signing are the property owner or have authority to sign on behalf of the owner(s)
  - Multiple ownership the city presumes a properly signed form represents the majority of owners
  - Presumptions are rebuttable
    - City attorney may advise City Council that a presumption should not be followed in a specific case based on extrinsic evidence presented



### **Possible changes**

- Notices and reply forms:
  - Mail notices not less than 15 days before the City Council public hearing
  - Require reply forms and affidavits to be returned before noon on the Friday preceding the public hearing



### **Possible changes**

- Pros:
  - Property owners are notified sooner regarding the public hearing
  - Mayor and Council Members would receive tabulations of the responses on Monday prior to the public hearing instead of the evening before the hearing
  - Applicant and neighbors would know earlier in the process if there was 20% opposition



### **Possible changes**

- Cons:
  - Mailing notices for Council would coincide with mailing notices for City Plan Commission, which may result in large numbers of notices for staff to coordinate and the mail room to process
  - May be perceived as having less time for the neighborhood and applicant to gather replies in support or opposition



### **Next Steps**

- If changes are requested by the Committee the next steps are:
  - ZOAC recommendation
  - CPC recommendation
  - MSIS Committee briefing
  - City Council consideration



### **Committee Discussion**

- Expand notification to tenants/ business owners in the notification area
- Notification signs
  - o Quality of signs
  - Posting and removals
- Notification area for authorized hearings



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### **Appendix – CPC & Council reply forms**

Cottober 4 <sup>th</sup> , 2018 COMMISSION HEARING DATE CITY COUNCIL HEARING DATE COUNCIL HEARING DATE CITY COUNCIL HEARING DATE CITY COUNCIL HEARING DATE FORM	CITY OF DALLAS REPLY FORM Z178-260 (SM)
This notice has been sent to you because you property (or properties) in or near the area or a proposed zoning change. This notice has been sent to you because	e your property (or properties) is in or near the area of a proposed zoning char oppose this request. To be counted, this form must be received before noon on
Only the original of this reply form or a written reply that complies with Dallas Development Code Section 514.4 701 may be	n N Si desea información en español, favor de la mar a tiliarea conservator
Individual Business/Organization Condominium Authorized to sign the property owner Authorized to sign the property owner Authorized to sign by the governing body of the condominium in accordance with its bylaws. * I am authorized to sign by the governing body of the condominium in accordance with its bylaws. * A condominium unit owner must enclose a copy of the legal document that gives the individual owner the right to act STEP2 List the street address(es) of your property if different than the address on the label above. (Do not list a P.O. Box.) If you own multiple forms; please return all of the forms.	
STEP: Indicate your support or opposition to the proposed zoning change request: STEP: Indicate your support or Comments:	r opposition to the proposed zoning change request:
form as indicated on the reverse side and return it by mail or hand delivery. To be counted, this form must be	rm to be valid, the <b>date and time</b> you signed must be provided. Fold and return it by mail or hand delivery. <u>To be counted, this form must</u> day before the City Council hearing date.
Signature (and Title if applicable) Signature (and Title if applicable) Signature (and Title if applicable)	Signature (and Title if applicable)
Date and Time (both must be provided) Date and Time (both must be provided) Date and Time (both must be provided)	Date and Time (both must be provided)
It is a crime to knowingly submit a false zoning reply form. (Texas Penal Code § 37.10) Revised: December 2008	ng reply form. (Texas Penal Code § 37.10) Revised: December 20



Mobility Solutions, Infrastructure, and Sustainability Committee

### **Appendix - Affidavits**

AFFIDAVIT PROTEST	AFFIDAVIT SUPPORT
THE STATE OF TEXAS ) COUNTY OF DALLAS )	THE STATE OF TEXAS ) COUNTY OF DALLAS )
Before me, the undersigned authority, on this day personally appeared	Before me, the undersigned authority, on this day personally appeared
, who, being duty sworn by me, stated under oath as	, who, being duty sworn by me, stated under oath as follows:
follows:	1. "Zoning Case Number:
1. "Zoning Case Number:	
2. Date and time that this affidavit is being executed:	<ol><li>Date and time that this affidavit is being executed:</li></ol>
I. I (We) am (are) the sole owner(s) of the following described property (properties), to-wit: (Please list all addresses that you own within the area of request or the notification area)	I (We) am (are) the sole owner(s) of the following described property (properties), to-wit: (Please list all addresses that you own within the area of request or the notification area)
II. My (our) property is located within the area of request or the area of notification for the above zoning case. III.	II. My (our) property is located within the area of request or the area of notification for the above zoning case. III.
I (We) hereby proteet against the change in the zoning district classification or boundary being requested in the zoning case mentioned above. Property our proversion of allomey Representing a naphry of property owners Representing a naphry of property ownery Representing a naphry of property ownery Representing a na	I (We) hereby support the change in the zoning district classification or boundary being requested in the zoning case mentioned above.   President/Vice President President
*1 an authorized to sign by the governing body of the condominium in accordance with its tylene. **A condominium unit owner <u>must</u> enclose a copy of the legal document that gives the individual owner the right to act separately from the governing body. IV.	*I am suborised to sign by the governing loop' of the condominium in accordance with its byless. **A condominium with owner <u>musit</u> enclose a copy of the legal document that gives the individual owner the sight to act separately from the governing body.
I (We) swear that all of the above information is within my (our) personal knowledge and true and correct."	IV. I (We) swear that all of the above information is within my (our) personal knowledge and true and correct.*
Affant Tile Affant Tile	Affiant Title Affiant Title
Mailing Address Mailing Address	Mailing Address Mailing Address
SWORN TO AND SUBSCRIBED BEFORE ME on theday of20	SWORN TO AND SUBSCRIBED BEFORE ME on theday of20
NOTARY PUBLIC IN AND FOR THE STATE OF TEXAS	NOTARY PUBLIC IN AND FOR THE STATE OF TEXAS
My Commission Expires:	My Commission Expires:
Faxes or photocopies of signatures will not be accepted.	
It is a crime to knowingly submit a false government record. (Texas Penal Code § 37.10)	Faxes or photocopies of signatures will not be accepted. It is a crime to incovingly submit a fabe government record. (Teas Penal Code § 37.10)

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