Memorandum



DATE March 27, 2015

TO Honorable Mayor and Members of the City Council

SUBJECT The Bottom Urban Structure and Guidelines

On Wednesday, April 1, 2015, the City Council will be briefed on The Bottom Urban Structure and Guidelines by Brent Brown and the CityDesign Studio. Briefing materials are attached for your review. A public hearing on the plan is scheduled for April 8, 2015.

If you have any questions, please let me know.

Theresa O'Donnell Chief Planning Officer

c: A.C. Gonzalez, City Manager Warren M.S. Ernst, City Attorney Craig D. Kinton, City Auditor Rosa A. Rios, City Secretary Daniel F. Solis, Administrative Judge Ryan S. Evans, First Assistant City Manager Eric D. Campbell, Assistant City Manager Jill A. Jordan, P.E., Assistant City Manager Mark McDaniel, Assistant City Manager Joey Zapata, Assistant City Manager Jeanne Chipperfield, Chief Financial Officer Sana Syed, Public Information Officer Elsa Cantu, Assistant to the City Manager – Mayor & Council



The bottom

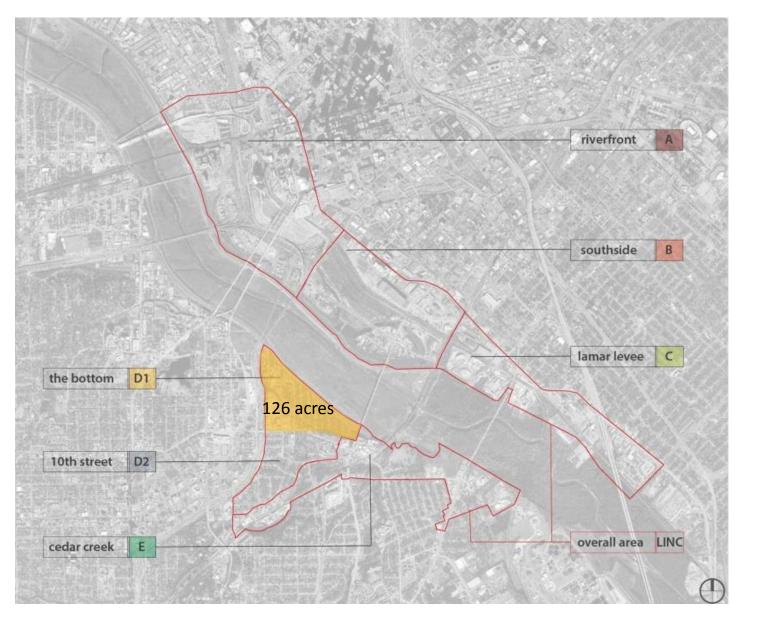
urban structure and guidelines City Council Briefing 4.1.2015





- Provide information on the studio's community planning and design efforts for The Bottom
- Review process to date
- Review plan recommendations





LINC Dallas

•	early 2000's	Planning efforts begin
•	2002	Trinity river land-use plan for the bottom
•	2004	Continued trinity river land-use plan for the bottom
•	2006	forwardDallas! adopted
•	2007	Good Fulton & Farrell, Golden Gate Missionary Baptist Church, and Texas heavenly Homes begin new planning efforts
•	June 2012	LINC Dallas charrette kicks off studio's efforts
•	June 2012-Jan 2015	Studio continues to meet with the neighborhood and stakeholders to move plan and guidelines forward
•	August 28, 2014	Urban Design Committee review
•	September 11, 2014	Urban Design Committee action
•	November 10, 2014	Community open house
•	November 20, 2015	City Plan Commission briefing
•	January 22 <i>,</i> 2015	City Plan Commission action

background



• June 2, 2012

Community charrette LINC Dallas charrette kicks-off studio's efforts

- 20+ community and stakeholder meetings/workshops with over 170 participants
- October 21, 2014

Community open house

















- Texas Heavenly Homes
- Golden Gate Missionary Baptist Church
- Golden S.E.E.D.S.
- Shiloh Baptist Church
- True Purpose Missionary Baptist Church
- Property owners
- Prospective new home owners
- Non-profit builders
- HKS Architects
- MESA Design Group
- Good Fulton & Farrell Architects
- RTKL Architects

process - participation to-date



- Organization wide approach
- Participation and facilitation at charrette and workshops
- Presentation at community meetings
- Direct review and discussion
- Partnership in development and implementation
- City staff implementation and capital and private/public improvement workshop
- Department participation
 - Housing/ Community Services
 - Economic Development
 - Water Utilities
 - Public Works
 - Sustainable Development
 - Current Planning
 - City Attorney's Office
 - Parks and Recreation
 - Sustainable Development & Construction
 - Stormwater management
 - Trinity Watershed Management

process - city staff involvement



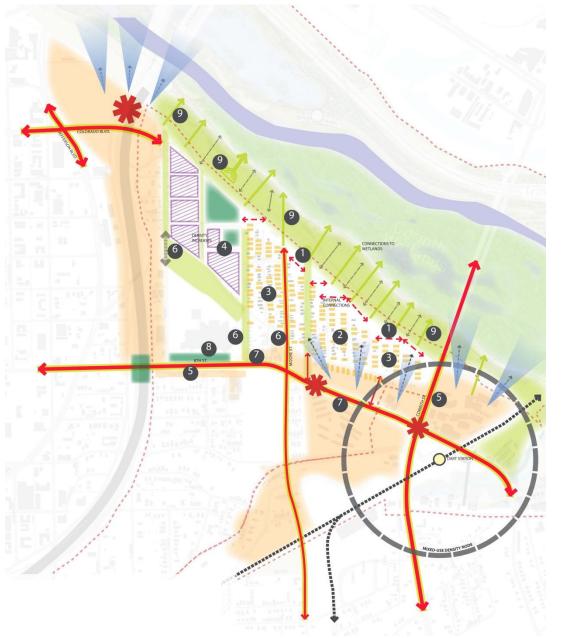


the bottom | guidebook urban structure and guidelines



- Guidebook
- Urban Structure & Guidelines
 - Background
 - Concept plan and vision
 - Guidelines for building the vision
 - Implementation

documents & contents



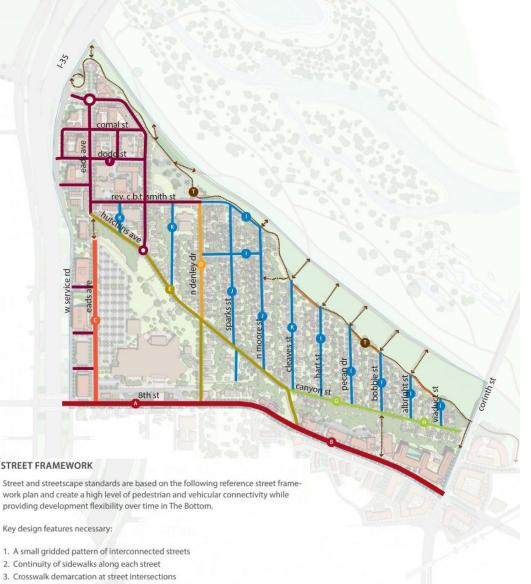
- 1. Create vehicular and pedestrian connections linking existing streets;
- 2. Preserve and enhance existing singlefamily neighborhood;
- 3. Develop quality market and affordable infill single-family housing
- 4. Encourage diverse housing choices west of Denley Drive, including townhomes, live-work, and multi-family increasing density towards I-35
- 5. Mixed-use development along 8th Street
- 6. Enhance existing and add new pedestrian infrastructure and amenities;
- 7. Make 8th street a great street
- Explore the opportunity to existing open area along 8th street at Townview into a community plaza;
- 9. Identify access paths into the river and invest in public spaces, such as an amphitheater and major entry features

neighborhood vision



concept plan

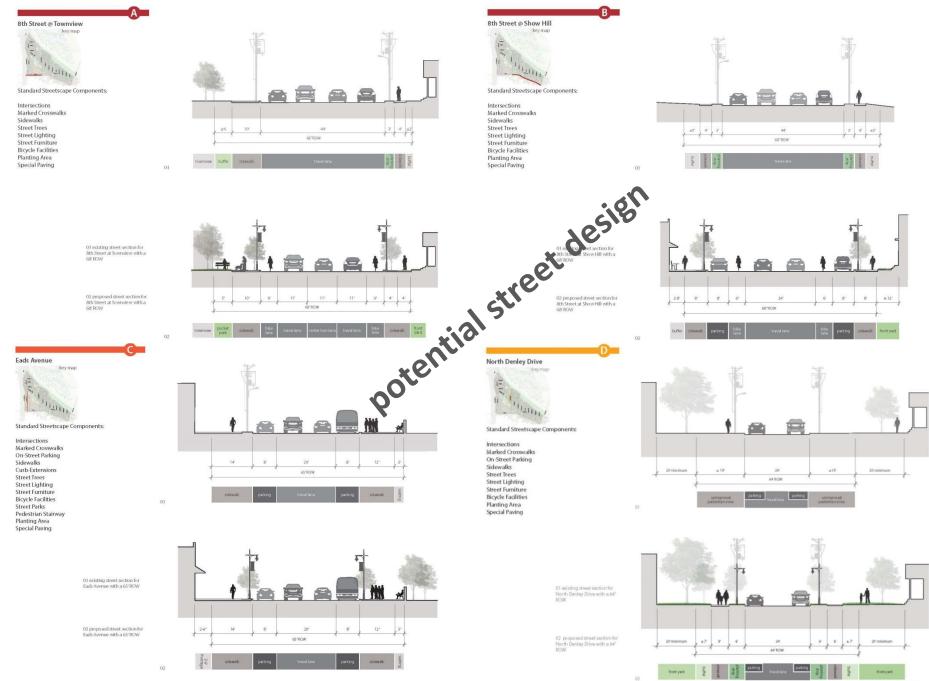
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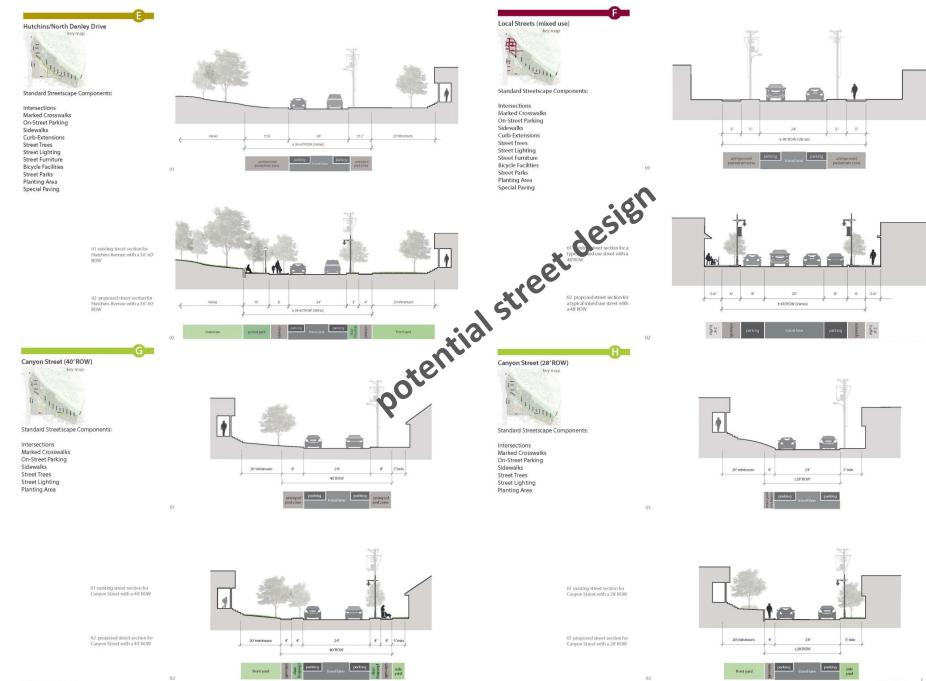
- 4. Wide sidewalks with shade trees
- 5. Parallel and head-in parking to shield pedestrians from traffic movement
- 6. Narrow street crossing sections and curb extensions at crosswalks
- Pedestrian stairways connecting the northern part of The Bottom to 8th Street
 A series of direct pedestrian connections into the Trinity linked to a trail system lining the edge of The Bottom

- Small gridded pattern of interconnected streets
- Continuity of sidewalks
- Crosswalk demarcation
- Wide and shaded sidewalks
- On-street parking to buffer pedestrians
- Narrow street crossings
- Pedestrian stairways to augment connections
- Direct trinity connections from the neighborhood

guidelines - streets

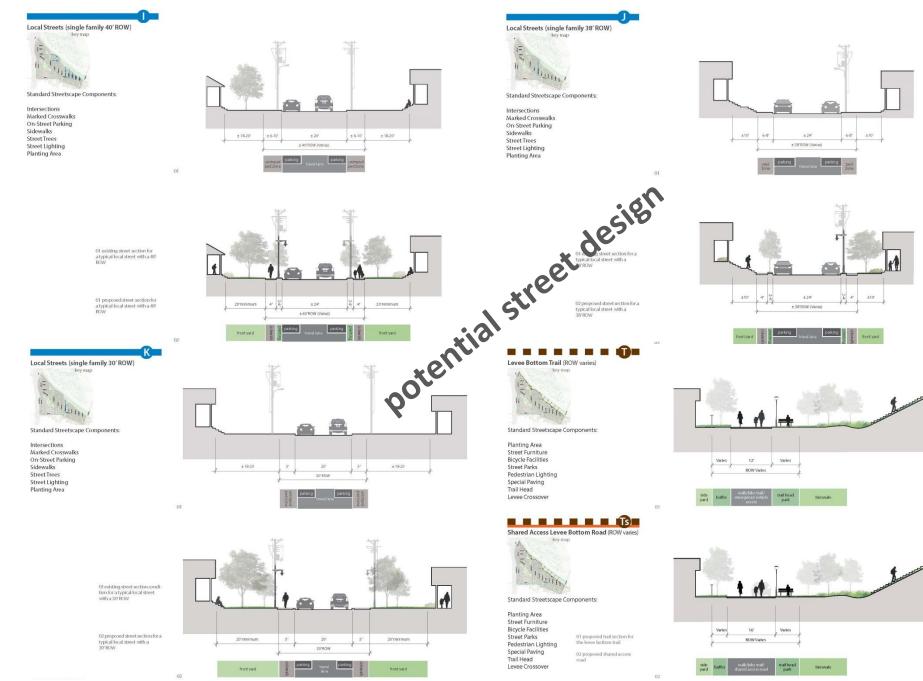


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- Publicly accessible parks and open space organize and reinforce community structure and can create a strong identity for The Bottom. These spaces can provide a wide variety of passive and active recreational experiences ranging in size and type. Together they facilitate an integrated system enhancing livability, natural appearance, and ecological values while providing gathering places for the community and visitors.
- The type and character of park and open space should be influenced by its surrounding uses and prospective user groups

guidelines - parks/open space



CANYON STREET STEPS

Stairway connecting The Bottom to the Corinth Street Bridge pro-

viding the community another

iconic entry point and gateway

COLORADO OVERLOOK

A small park at the foot of the

new I-35 bridge would provide

residents and visitors an overlook

to views of the new bridge and

downtown skyline beyond. This

spot should also accommodate a

prominent trailhead into the Trin-

ity River Corridor, a connection to

the new pedestrian component

of the I-35 bridge, and to the net-

work of existing and proposed

trails along and inside the levee.

URBAN FARM INFILL LOTS

Small vacant lots re-purposed to

provide community gardening

and open space opportunities.

A multi-purpose, multi-level park

offering a variety of recreational

and community gathering oppor-

tunities. With views to downtown,

this park should also provide an

important gateway feature for the

Reimagined with tree-lined wide

Historic District to 8th Street cor-

ridor and down to the Bottom and

sidewalks leading from 10th Street

SHOW HILL TERRACE

Bottom.

DENI EY DRIVE

into the Trinity

into the community.

PARK

SMALL OPEN SPACES AND PARKS mall open spaces ind parks sprinkled neighborhood can enhance the quality of life for residents and day-time

OPEN SPACE ENHANCEMENTS an open space to the existing



topography can introduce social, and entertainment opportunities



NEIGHBORHOOD PARKS can accommodate a variety of active and passive uses for all age



an appropriate example of possible improvements which would help make Eloise Lundy Park a more attractive park to more families

HUTCHINS SLOPE PARK improvements for the

edge of Townview along Hutchins could include landscaping, pedestrian promenade, lighting, and seating providing passiv recreation opportunities

PUBLIC STAIRWAYS to improve connectivity of the neighborhood and provide additional public space for the community the upper and lower portions of Eads Street could be connected with public stairways

COMMUNITY

open space in the form of community garden plots available to nearby residents for small scale cultivation should fit in with the character of the

PUBLIC SQUARE a public square or park at Hord's Ridge could provide flexible space for recreational and while taking advantage of the views towards lowntown







GARDENS



commercial opportunitie

Eloise Lundy Park improvements

- Linear park on Hutchins St
- 8th Street plaza
- Grand pedestrian stairway connections
- Overlook park at levee
- **Community gardens**
- Infill pocket parks
- Levee bottom trail

park and open space guideline highpoints

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ELOISE LUNDY PARK

Existing city park with the opportunity for enhancements to attract different users. The 2 acre park currently provides a well used baseball field, tennis court, basketball court, and small children's playground. Enhancements to the existing park could include the addition of a ceremonial outdoor gathering and performing area for the community, picnic areas, lighting, playground and an important trailhead into the Trinity River Corridor accessing the large network of existing and proposed trails.

HUTCHINS SLOPE LINEAR PARK

This open area is currently not used by Townview and could easily be enhanced with landscaping, site work, and furniture to provide a passive recreation opportunities for the community.

8TH STREET PLAZA A new gateway to Townview

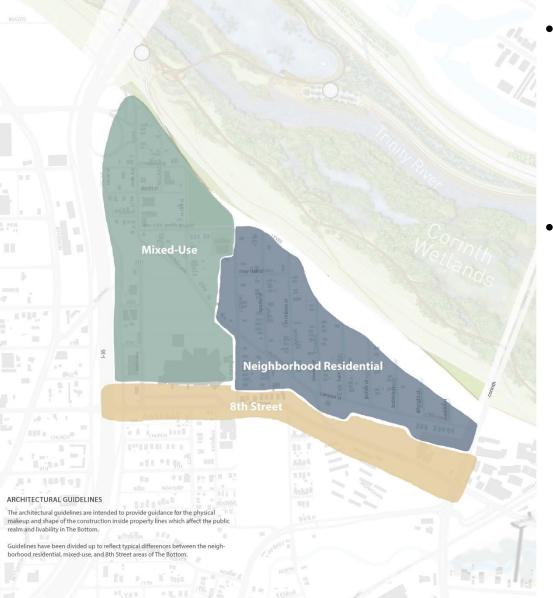
which connects it to the community and introduces a series of small structures able to house services provided by a public/private partnership with the school.

EADS STREET STEPS A grand pedestrian stairway ac-

commodating landscaping, lighting and various overlooks with seating to take advantage of the views of downtown.

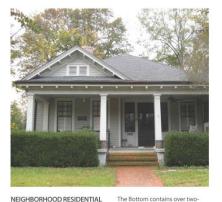
HORD'S RIDGE PLAZA AND STAIRWAY

This square should connect a new commercial center to the community. It should take advantage of its prominent location on the ridge to afford views to downtown and the Trinity River bridges. it should be designed to accommodate a variety of gatherings, activities and events.



- Architectural guidelines are
 intended to provide guidance for
 the physical makeup and shape
 of projects inside property lines
 that affect the public realm and
 livability in The Bottom
- Guidelines have been divided to reflect typical differences between neighborhood residential, mixed-use, and 8th Street areas of The Bottom

guidelines - architecture



hundred (200) vacant lots and a

number of homes require ma-

ior renovation or a complete re-

construction will be necessary in

the near future to remain livable,

In-fill construction in the neigh-

borhood residential area should

should respect the following R-

5(A) zoning requirements:

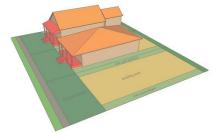
be limited to single family use and

weather tight structures.

NEIGHBORHOOD RESIDENTIAL Guideline priorities for The Bottom's neighborhood residential area are presented in the pattern book with practical tools for builders, homeowners, and architects wishing to build, repair, expand, or restore single family homes.

To conserve and restore the sense of place specific to this locality, the pattern book provides a DNA code helpful in rebuilding and strengthening the neighborhood's character. Positive elements and patterns characterizing the neighborhood residential area should be protected and reinforced through appropriate use of scale, mass, building pattern, and details.

While the architecture of The Bottom may vary from one home to the next, a common regiona vernacular language exists resulting in the unique character and quality of a once flourishing neighborhood. As we walk down the residential streets of The Bottom today, or remember doing so in places that are now gone, it is the graceful porches, the steps leading up to the porches, roof shapes, and the tight grouping of similar sized homes that provided a sense of place and community.



VARIATIONS AND DIVERSITY To promote diversity and interest within the neighborhood, each block face should pay attention to the distribution of floor plans and architectural elements.

LOT COVERAGE

Maximum lot coverage shall discourage out of scale homes which can destroy the character of the neighborhood.

PORCHES

Porches can promote interaction and socialization opportunities for residents that reinforce the pedestrian scale and neighborly character of the community.

The porch should be clearly delineated from the front yard with at least a grade change. The use of columns and open railings is strongly encouraged.

GARAGES

Older homes with garage additions, are typically observed to be located in the rear or along the side, helping to preserve a pedestrian friendly streetscape. Newer homes in the area have regularly placed garages flush or infront of the home, removing space that was traditionally relegated to building elements that helped build a close-knit community. such as raised porches, front doors facing the street, walkways, and windows which meant more "eyes on the street", fostering social contact with neighbors and helping to deter crime and improve public safety

Careful consideration shall be given to the placement and treatment of garages. Garages shall not dominate a home's front elevation. Preference is given to garages placed towards the rear of a home. An alternative to that would be to place garages behind the front most portion of a home's elevation and to treat architecturally to de-emphasize its visual impact.



FRONT PORCHES example of a single family neighborhood where front porches are prominent features and a variety of styles are employed creating an interesting and authentic feeling neighborhood

elements

street-facing porches not only provide a covered transition from inside to outside but also help build community and should be used in The Bottom to link new development to the existing stock of homes

4 3 8 7 1 **4** 3





GARAGES garages shall not

dominate a home's front elevation and shall not be the dominant feature of a neighborhood street. garages placed to the rear of a lot, pushedback from the front most portion of a home, and treated architecturally to de-emphasize its visual impact are prefered to the protruding garage or that of a garage door dominant front of a home





- Single-family lot coverage
- Porches
- Garages
- House placement on lot

neighborhood guideline high points



To provide visual order, a strong

definition of the streetwall should

be provided through build-to re-

quirements. Massing should re-

late to adjacent buildings through

proper scale, setback, and design.

Tower elements extending above

1. Be separated from other existing

tower elements to provide privacy.

2. Be sculpted to accommodate views

3. Be a strong presence at ground

level. This can be achieved by

continuously through to grade.

4. Be well-articulated in both plan and

profile to help break up its mass

The use of terraced or stepped

to diminish overall scale and

A building's lower three floors of

frontage are the primary contribu-

tor to a pedestrian's understand-

ing and enjoyment of the public

realm and thus greater care, ex-

pense and workmanship should

Low-rise portions of buildings

should be clearly differentiated

from mid-rise or tower elements

with a prominent step back and/or

cornice. Stepping-back the facade

to break up mass at upper levels

of buildings should be significant

A building's lower level should be

carefully designed to relate to the

view of the pedestrian. The use of

high quality materials, more inten-

sive detailing, window arrange-

ments, etc., which contribute to a

heightened pedestrian interest is

encouraged. Ground level com-

mercial uses whether retail, ser-

vice, restaurant, or office should

alized shop fronts, lighting, and

weather protection to achieve pe-

destrian scale and interest.

use clear glass windows, individu-

scale and enhance the "close up"

enough to "read" visually.

FACADE VARIATION

be given to its design.

floors at upper levels is encouraged

minimize shadows and blockage of

and minimize shadows on public

having portions of the tower carried

a defined podium should:

and access to natural

spaces and streets

light and air.

views

MIXED-USE

As The Bottom begins to revitalize and redevelop meeting the community's long term vision, any potential conflict between new uses and denser development and the established neighborhood residential area must be addressed.

Uses should be limited to single family, duplex, and/or townhome redevelopment as buffers to the neighborhood residential community. Buffering this community should be addressed through use, height, setback, scale, massing and detailing of adjacent buildings. Vehicular access and parking requirements for new development should minimize impact on neighborhood traffic and avoid disturbing the character of the neighborhood.

As development moves west, variety in uses, increased density and height are desired. Its strate gic location close to transportation, downtown, and the Trinity River Corridor makes this area well suited for mixed-use and higher density residential development. Retail, commercial, multi-family residential, and office with underground or structured parking are all fitting uses for this area.

MASSING AND STREETWALL

Building massing may consist of low-rise, mid-rise, tower elements, or combinations, depending on use and needs. The preservation of natural light, sunlight, and ventilation are important aspects of livability. Preserving this and public views to downtown, into the Trinity River Corridor, and important street end views should be facilitated by requiring towers setback from the streetwall, employing the use of tower separation rules, and requiring towers built adjacent to the levee to step-back from the levee as they increase in height. Various massing options are possible on any given site and should be explored to preserve views and sunlight.

BUILDING ACCESS Residential and commercial building entries should be separately identifiable from the street.

> When a residential use is located on the ground level, individual unit entries and windows should engage the street providing "eyes on the street". A low, raised porch or front garden is encouraged to define usable space in the setback behind the property line. Pedestrian-scaled entrance canopies projecting over residential lobby entryways are encouraged.

Major building entries should be designed and located to provide the primary building access oriented to the public street and sidewalk. Doorways should be prominent and obvious in appear ance. Major entry features should primarily address the street, with entry courts, display windows, signage, lights, walkways, and vestibules, as appropriate.

GROUND LEVEL TREATMENT Ground floor spaces should be designed to contribute to the built environment and public realm by accommodating habitable space. avoiding blank walls, and hiding parking.

Ground floor treatment, except for residential units with individual entries, should be designed with wall openings comprising a minimum of 50% of a building's treet level facade Residential units with individual en tries should include windows on the ground floor that look out onto the

3. A residential unit's individual entry and any private outdoor space for the unit should be several steps above a sidewalk's elevation

PARKING AND ACCESS

Off-street parking facilities should have limited visibility from streets and should not detract from the pedestrian nature of the area. Parking should generally be structured or encapsulated within buildings to reduce the visual impact. Where not feasible, surface parking should be located primarilv behind buildings.

Surface parking areas should be well landscaped with trees located in a regular configurations at the perimeter and the interior.

The use of permeable paving or alternative materials to reduce surface runoff is strongly encouraged as a surface material for parking areas.



development with midrise towers stepping back and perimeter units providing a strong definition of the streetwal BUILDING MASSING



example of an appropriately scaled building that enhances the public realm and accomplishes the difficult scale transition between higher-rise tower forms and low-rise elements



BUILDING ACCESS residential and commercial access is clearly identifiable. windows, stoops, usable patios, and entries at ground-level units and retail storefront windows help animate the sidewal





GROUND-LEVEL TREATMENT buildings should maintain a strong relationship to the street with primary building entrance oriented towards the street

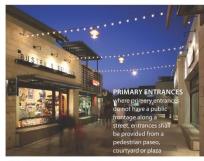
PARKING this image illustrates an encapsulated parking garage within a residential development which helps to not detract from the pedestrian experience





- Building shape and size
- **Building face** ٠
- Ground level entries
- Ground level treatment
- Location of parking

mixed-use guideline high points



Parking areas between building

Rather, parking areas should be

ground or fall within a building

To support a pedestrian-oriented

public realm, streets should be

framed by buildings uniformly

With the prospect of new devel-

opment, preservation of views to

downtown and into the Trinity Riv-

er Corridor should be facilitated by

the street wall and strategically sit-

ing public and private open space.

In addition, massing with proper

scale, setback, and design should

be explored to preserve views and

Where towers may be planned,

elements extending above a de-

1. Be separated from other tower ele-

2. Be sculpted to accommodate views

and minimize shadows on public

3. Provide a strong presence at ground

continuously through to grade.

Be well-articulated in both plan and

profile help break up its mass. The use

of terraced or stepped floors at upper

levels is encouraged to diminish overal

scale and minimize shadows and block

portions of the tower carried

BUILDING FRONTAGES

A building elevation that meets a

public street or public space, is the

primary contributor to pedestrian

activity, understanding and enjoy-

ment of a city. Greater care shall

be given to design and workman-

ship of frontages on 8th Street.

A building's elevation can be di-

vided into its base, middle, and

prised of the first story of a build-

cap sections. The base is com-

ing. This is the area one walks

along, and it's the frontages one

high quality materials, more in-

experiences up close. The use of

level. This can be achieved by having

ments to provide privacy, and access to

fined podium should:

natural light and air.

paces and streets

age of views.

encouraging small breaks along

BUILDING MASSING

placed at the sidewalk.

envelope.

sunlight.

located to the rear, side, under-

and street should be discouraged.

8th STREET

These architectural design guidelines apply to all new projects on properties which front onto 8th Street. They are intended to provide a cohesive community vision for The Bottom to ensure that buildings designed by different architects share common goals in shaping the urban realm.

The vision for 8th Street includes retail, neighborhood services, and residential uses along a safe and comfortable street connecting The Bottom, 10th Street and The Heights neighborhoods while preserving a visual link back to downtown. Ground story spaces shall be designed to be flexible enough to accommodate a variety of viable uses with a change in the market over time.

BUILDING SITING

The point where building and the sidewalk meet is the moment where interaction between people on the sidewalk and buildings is most intense and a threshold where commerce and activity will cross. Street level restaurants, shops, stores, businesses and residences are all accessed at that line, and the more continuous it is, the greater possibility for success they will all experience. A gap in the length of facades will create an area of low activity and low commercial potential in the same way a vacant lot will.

Buildings, as they meet the ground, form the space around our city streets. The shape of our streetscape is created by the height and location of the buildings which line the sides.

The required build-to line for all buildings helps visually reinforce the building facade line of the street. The building may be set back from the front or street side property line to accommodate stoops, patios, porches, shop entrances, arcades, plazas, sidewalk cafes, other approved urban design amenities, or landscaping.

tensive detailing, and window arrangements, etc., which contribute to a heightened pedestrian interest is encouraged

The primary entrance to each street-level retail, commercial or residential building that has frontage along a public street shall be provided from that street. The primary entrance that does not have its frontage along a public street should be provided from a pedestrian paseo, courtyard, or plaza. Ground-level uses shall use clear glass for wall openings for maximum transparency, especially in conjunction with retail uses.

A building's middle and cap elements helps to establish a sense of scale. This massing organization also correlates with the principle of establishing a consistency of height at the street edge

GROUND LEVEL TREATMENT

- Ground floor spaces along 8th Street, or other intersecting streets with active uses should orient tenant spaces to the street with storefronts and entries addressing principal sidewalks to sustain street level visual interest and promote pedestrian activity
- 1. Where retail streets intersect other streets, the ground level retail space should wrap the corner onto the intersecting street. 2. Ground floor retail space should be
- provided to a minimum depth of at least wenty feet (20') from the front facade. 3. The primary entrance to each street-lev
- el tenant space that has its frontage along a public street should be provided from that street.
- 4. The primary entrance to each streetlevel tenant that does not have its front age along a public street shall be provided from a pedestrian paseo, court yard, or plaza connected to a public
- 5 Storefront windows and doors should generally comprise a minimum of 75% of a building's street level facade.
- Ground floor spaces for non-retail uses on 8th Street shall be designed to contribute to the public realm by accommodating habitable space, avoiding blank walls, and hiding parking.

Ground floor treatment, except for residential units with individual entries shall be designed similar to that of retail streets but with wall openings generally comprising half of a building's street level facade.

PARKING AND ACCESS

Parking areas themselves should not be the dominant feature, therefore surface parking is discouraged or where necessary should be hidden, while structured and on-street parking is encouraged. The design of parking garages and parking access should minimize conflicts or disruptions of the pedestrian environment.

BUILDING SITING a strong building relationship to the street reinforces the greater importance of public space with primary doors and windows oriented towards the street

BUILDING MASSING a building's composition where its base, middle, and cap elements are expressed helps relate a pedestrian sense of scale

BUILDING FRONTAGE retail spaces should be oriented to the street with entries and storefronts addressing the sidewalk, commercial and residential entries should be separately identifiable



GROUND LEVEL TREATMENT entries should be designed and located providing access to the public street and sidewalk. doorways and entry features can be made prominent by their location and design





PARKING

a parking structure's facade can be successfuly integrated into the design of the building. the parking structure is located behind the upper level windows in this example

PARKING ACCESS parking, loading and ser vice areas should be incorporated into the building they serve.





8th street guideline high points

Building shape and size

- **Building face**
- Ground level treatment
- Location of parking





phase II [15 years]



- 1. Create vehicular and pedestrian connections linking existing streets;
- 2. Preserve and enhance existing singlefamily neighborhood;
- 3. Develop quality market and affordable infill single-family housing
- Encourage diverse housing choices west of Denley Drive, including townhomes, live-work, and multi-family increasing density towards I-35
- 5. Mixed-use development along 8th Street
- 6. Enhance existing and add new pedestrian infrastructure and amenities;
- 7. Make 8th Street a great street
- Explore converting the existing open area along 8th Street at Townview into a community plaza;
- Develop access paths into the river and invest in public spaces, such as an amphitheater and major entry features

plan III [17+ years]

The ability to respond to market conditions while maintaining the integrity of the vision for the Bottom is critically important. The urban structure and guidelines advocate for an approach to implementation that allows for flexibility and adaptability over time as redevelopment unfolds. Ideas outlined in the Urban Structure & Guidelines should be advanced strategically over time and aligned with community generated primary objectives of the plan.

Action Items

- Preserving and enhancing The Bottom's single-family homes and the larger neighborhood with quality development
 - Market and affordable in-fill single family homes
 - Market and affordable mixed-use development
- Pedestrian and vehicular connectivity within The Bottom, to adjacent neighborhoods and to the Trinity River
- Make 8th Street a great street

action items