### SPECIAL RECEIGOVERNMENT PERFORMANCE & FINANCIAL MANAGEMENT DALLAS CITY COUNCIL COMMITTEE AGENDA

2019 FEB 12 PM 2: 49 CITY SECRETARY DALLAS, TEXAS

TUESDAY, FEBRUARY 19, 2019 CITY HALL COUNCIL BRIEFING ROOM, 6ES 1500 MARILLA STREET DALLAS, TEXAS 75201 2:00 P.M. – 3:30 P.M.

Chair, Councilmember Jennifer S. Gates Vice-Chair, Councilmember Scott Griggs Councilmember Sandy Greyson Councilmember Lee M. Kleinman Councilmember Philip T. Kingston Councilmember Tennell Atkins Councilmember Kevin Felder

Call to Order

### BRIEFINGS

- 1. Office of the City Auditor Audit of VisitDallas
- 2. Audit of VisitDallas Report No. A19-006 Proposed Corrective Actions

Carol A. Smith, Interim City Auditor

Rosa Fleming, Interim Director Convention and Event Services

Courtney Pogue, Director Office of Economic Development

Joyce Williams, Chair-Elect VisitDallas

Phillip Jones, President/CEO VisitDallas

Adjourn

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Jennifer S. Gates, Chair Government Performance & Financial Management Committee A closed executive session may be held if the discussion of any of the above agenda items concerns one of the following:

- 1. seeking the advice of its attorney about pending or contemplated litigation, settlement offers, or any matter in which the duty of the attorney to the City Council under the Texas Disciplinary Rules of Professional Conduct of the State Bar of Texas clearly conflicts with the Texas Open Meetings Act. [Tex. Govt. Code §551.071]
- 2. deliberating the purchase, exchange, lease, or value of real property if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.072]
- 3. deliberating a negotiated contract for a prospective gift or donation to the city if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.073]
- 4. deliberating the appointment, employment, evaluation, reassignment, duties, discipline, or dismissal of a public officer or employee; or to hear a complaint or charge against an officer or employee unless the officer or employee who is the subject of the deliberation or hearing requests a public hearing. [Tex. Govt. Code §551.074]
- 5. deliberating the deployment, or specific occasions for implementation, of security personnel or devices. [Tex. Govt. Code §551.076]
- 6. discussing or deliberating commercial or financial information that the city has received from a business prospect that the city seeks to have locate, stay or expand in or near the city and with which the city is conducting economic development negotiations; or deliberating the offer of a financial or other incentive to a business prospect. [Tex Govt. Code §551.087]
- 7. deliberating security assessments or deployments relating to information resources technology, network security information, or the deployment or specific occasions for implementations of security personnel, critical infrastructure, or security devices. [Tex. Govt. Code §551.089]

#### Handgun Prohibition Notice for Meetings of Governmental Entities

"Pursuant to Section 30.06, Penal Code (trespass by license holder with a concealed handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a concealed handgun."

"De acuerdo con la sección 30.06 del código penal (ingreso sin autorización de un titular de una licencia con una pistola oculta), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola oculta."

"Pursuant to Section 30.07, Penal Code (trespass by license holder with an openly carried handgun), a person licensed under Subchapter H, Chapter 411, Government Code (handgun licensing law), may not enter this property with a handgun that is carried openly."

"De acuerdo con la sección 30.07 del código penal (ingreso sin autorización de un titular de una licencia con una pistola a la vista), una persona con licencia según el subcapítulo h, capítulo 411, código del gobierno (ley sobre licencias para portar pistolas), no puede ingresar a esta propiedad con una pistola a la vista."

### Memorandum



DATE: February 12, 2019

TO: Honorable Members of the Government Performance & Financial Management Committee: Jennifer S. Gates (Chair), Scott Griggs (Vice Chair), Sandy Greyson, Lee M. Kleinman, Philip T. Kingston, Tennell Atkins, Kevin Felder

SUBJECT: Office of the City Auditor – Audit of VisitDallas

Carol A. Smith, Interim City Auditor, will provide a briefing to the members of the Government Performance & Financial Management Committee on Tuesday, February 19, 2019 regarding:

Audit of VisitDallas

Respectfully,

saul a. Smith

Carol A. Smith Interim City Auditor

C:

Honorable Members of the City Council T.C. Broadnax, City Manager Christopher J. Caso, Interim City Attorney Bilierae Johnson, City Secretary Preston Robinson, Administrative Judge Kimberly Bizor Tolbert, Chief of Staff to the City Manager Majed A. Al-Ghafry, Assistant City Manager Nadia Chandler Hardy, Assistant City Manager & Chief Resilience Officer Jon Fortune, Assistant City Manager M. Elizabeth Reich, Chief Financial Officer Joey Zapata, Assistant City Manager Laila Alequresh, Chief Innovation Officer Directors and Assistant Directors

# Office of the City Auditor – Audit of VisitDallas

Government Performance & Financial Management Committee February 19, 2018

Carol A. Smith, Interim City Auditor Office of the City Auditor City of Dallas



Primary contracts related to VisitDallas

- City Service Contract with VisitDallas
  - VisitDallas received an average of approximately \$15.6 million annually from Fiscal Year 2013 through 2017 from the Hotel Occupancy Tax (HOT)
  - The contract reflects the City's desire to "market the city of Dallas as a major meeting site and visitor's destination location and to promote the use of public facilities within the city with a primary emphasis on the Kay Bailey Hutchison Convention Center Dallas [Convention Center]"



- City Contract with the Dallas Tourism Public Improvement District (DTPID) and VisitDallas
  - VisitDallas received an average of approximately \$13.5 million annually from Fiscal Year 2013 through 2017 from the DTPID
  - The services to be supplied to the DTPID provide special benefits to the property owners [hotels] within the DTPID and are supplemental to standard City services
  - The contract provides for special supplemental services for "marketing, business recruitment, and promotional activities...including the provision of [monetary] incentives by [VisitDallas] to organizations to encourage them to bring their large and city-wide meetings to Dallas and to fund additional marketing by [VisitDallas] to increase hotel stays within the City"



- City Contract with the DTPID and VisitDallas
  - Allowable costs:
    - Only use DTPID assessment funds (Assessment Funds) received to defray expenses which are authorized improvements and services defined in the Act and specifically listed in the Service plan which is approved annually by the City
    - Shall not use Assessment Funds for private, personal, non-public purposes or for any other purposes not allowed under the Act



### DTPID Administrative Contract with VisitDallas

- The contract states the mission of the DTPID: "The Dallas Tourism Public Improvement District is a public improvement district dedicated to improving convention and group hotel bookings and hotel room night consumption in the City of Dallas"
- The DTPID Board contracts with VisitDallas to implement the funded activities of the DTPID. The contract is funded by DTPID proceeds received from a two percent special assessment levied against all hotels with 100 or more rooms within the City of Dallas.
- VisitDallas implements additional marketing and incentive programs to secure increased convention, group, and other hotel activity to the City of Dallas



Release Date: January 4, 2019

- **Objective:** Evaluate the effectiveness of services provided by VisitDallas, which included: (1) assessing the reliability and reporting of performance measures; and, (2) determining whether the DTPID incentive funds were used properly. We also reviewed whether the HOT funds were used properly.
- Scope: Management operations during the period of Fiscal Year (FY) 2016 through FY 2017\*

\* Certain other matters, procedures, and transactions occurring outside that period may have been reviewed to understand and verify information related to the audit period.

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### **Conclusions:**

The City does not have sufficient mechanisms in place to effectively evaluate services provided by VisitDallas and needs to improve the Department of Convention and Event Services' (CES) and the Office of Economic Development's (ECO):

#### Oversight and monitoring of the VisitDallas contracts and reporting $\succ$

The City's oversight and monitoring of the contracts with VisitDallas and DTPID does not consistently include substantive analysis of reported information and commitments. The City also does not ensure timely collection of contractual payments from VisitDallas.



Conclusions continued...

Reliability and accountability of controls over VisitDallas' performance measures and expenses

The City does not ensure the system of controls over key performance measures for VisitDallas and the Convention Center allows for consistent, complete and reliable information. Controls over certain VisitDallas' expense activities are not adequate and may not consistently ensure that the City receives the expected benefit.

As a result: (1) the City cannot ensure compliance with HOT and DTPID requirements; and, (2) the City's ability to adequately evaluate VisitDallas' performance may be impaired.



## The City of Dallas' Oversight of VisitDallas

Government Performance & Financial Management

### **City Service Contract with VisitDallas for the Hotel Occupancy Tax**

### **Recommendation I**

We recommended the Director of CES improves the monitoring of VisitDallas by:

- Developing and adopting formal procedures
- Working in coordination with VisitDallas to create a financial reporting format that: (1) segments spending by funding source and in total across all funding sources for the same categories of expenses; and, (2) provides more detailed information
- Consulting with the City Attorney's Office, to implement a memorandum of understanding or supplemental contract agreement with VisitDallas that stipulates reasonable due dates for contractual obligations



**Recommendation II** 

We recommended the Director of CES:

- Ensures CES timely invoices VisitDallas for the annual capital contribution to meet VisitDallas' annual \$500,000 funding commitment to CES
- Monitors the timeliness of collections and performs appropriate collection efforts if capital contributions are not received timely



Recommendation II continued....

- In consultation with the City Attorney's Office, determines the appropriate funds for sourcing capital contributions to ensure compliance with the State of Texas Local Government Code for Improvement Districts in Municipalities and Counties, Chapter 372.003(b)(13): Authorized Improvements
- In coordination with VisitDallas, works to take appropriate corrective actions, if the City Attorney's Office determines capital contributions were incorrectly sourced



### Recommendation III

We recommended the Director of ECO:

- Ensures ECO timely invoices VisitDallas for quarterly installment payments to meet VisitDallas' annual \$100,000 funding commitment to ECO and Creative Industries
- Monitors the timeliness of collections and performs appropriate collection efforts if quarterly installment payments are not received timely



### **Recommendation IV**

We recommended the Director of ECO:

Requests that VisitDallas provide monthly financial reports in accordance with the City Service Contract with VisitDallas, in a format that allows Creative Industries to efficiently reconcile direct expense payments for program activity to VisitDallas' financial reports



### **City Contract with the Dallas Tourism Public Improvement District** and VisitDallas

### Recommendation V

We recommended the Director of ECO as allowed by the City contract with DTPID and VisitDallas:

- Develops a formal contract monitoring procedure
- Requests and documents timely collection of contract deliverables
- Obtains and reviews annually DTPID's Form 990 and VisitDallas' Form 990



**Recommendation VI** 

We recommended the Director of ECO:

- Periodically performs detailed compliance reviews of VisitDallas' expenses as allowed by the City contract with DTPID and VisitDallas
- Monitors DTPID's expenses to ensure compliance with the DTPID Board Orientation, Operational Guidelines & Policies and the VisitDallas Policies and Procedures Manual and State of Texas laws for Tourism Public Improvement Districts by analyzing, reviewing, and documenting expenses on a random sample basis within periodic intervals, such as monthly, quarterly or annually. This review should be documented, including the resolution of any non-compliance noted.



### **Recommendation VII**

We recommended the Director of ECO, in coordination with VisitDallas and in consultation with the City Attorney's Office, addresses the interim adjustments and excess assessments to ensure the City has formal authority to accept these assessments, including determining and documenting:

- The authority regarding hotels, not on the annual DTPID assessment roll, donating to the DTPID
- If ECO can obtain City Council approval as needed to formally accept additional hotels into the district
- > The appropriate disposition of excess DTPID collections from FY 2015 and FY 2016



# Performance Measures for VisitDallas and Kay Bailey Hutchinson Convention Center Dallas

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**Recommendation VIII** 

We recommended the Director of CES:

- Requests VisitDallas develops policies and procedures that document the methodology, formulas, and associated definitions, used in preparing both the monthly VisitDallas Metrics report and the annual Accomplishments and Action Plan report
- Reviews these VisitDallas policies and procedures for completeness and reasonableness and requests VisitDallas amends any aspects that are not considered sufficient
- Obtains underlying source documentation used by VisitDallas to produce metrics and periodically validates the accuracy of reported information

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### **Recommendations IX and X**

We recommended the Director of CES, in coordination with VisitDallas works to:

- Provide adequate assurance that key metrics such as economic impact, bookings, and consumed activity are independently validated and documented either by an independent consultant/contractor, or CES, on a periodic basis and relevant supporting historical data is retained
- Factor in historical results of consumed events when setting Citywide event bookings performance goals



**Recommendation XI** 

We recommended the Director of CES:

- Develops procedures for data and metrics measuring the success of the Convention Center including retaining proper supporting documentation
- Conducts a documented comparative analysis on a periodic basis of the Convention Center space rental rates



### **Recommendation XII**

We recommended the Director of CES:

Implements monitoring of VisitDallas' compensation to ensure that paid compensation is properly documented according to VisitDallas' compensation policies in order to demonstrate compliance with State law related to HOT



### **Recommendations XIII and XIV**

We recommended the **Director of CES** monitors VisitDallas' compensation practices with particular focus on the:

- > Employee incentive compensation adjustments for the actual results of groups/events
- Basis for the CEO's annual compensation goals in order to demonstrate compliance with State of Texas law related to HOT



## Internal Controls Over Certain Expenses of VisitDallas

**Government Performance & Financial Management** 

### VisitDallas Polices and Procedures Manual 2017

"Since the [Hotel Occupancy Tax] revenues primarily support VisitDallas, its activities, records, and accounts are subject to extraordinary scrutiny by government agencies. Complete and accurate documentation of all reimbursements is essential. The only justification for spending VisitDallas money for entertainment is to create additional tourism and/or convention business."

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### Recommendation XV

We recommended the Director of CES monitors VisitDallas' expenses to ensure compliance with:

> VisitDallas' Policies and Procedures Manual and State of Texas laws for HOT by analyzing, reviewing, and documenting expenses on a random sample basis within periodic intervals, such as monthly, quarterly or annually. This review should be documented, including the resolution of any non-compliance noted.



### **Recommendation XVI**

We recommended the Director of CES:

Requests that VisitDallas strengthens the VisitDallas' Policies and Procedures Manual to provide adequate guidance on allowable expenses to better ensure the City achieves the expected benefit from expenses made from HOT and DTPID funds



### **Recommendation XVII**

We recommended the Director of CES requests VisitDallas complies with:

State of Texas law for HOT funds by maintaining a separate bank account for HOT funds



### **Recommendation XVIII**

We recommended the Director of ECO requests VisitDallas complies with:

DTPID administrative contract with VisitDallas by maintaining a separate bank account for DTPID funds



The following is the link to the audit report found on the Office of the City Auditor's website:

Audit of VisitDallas



# Office of the City Auditor – Audit of VisitDallas

Government Performance & Financial Management Committee February 19, 2018

Carol A. Smith, Interim City Auditor Office of the City Auditor City of Dallas



### Memorandum



DATE February 12, 2019

Honorable Members of the Government Performance & Financial Management Committee: Jennifer S. Gates (Chair), Scott Griggs (Vice Chair), Sandy Greyson,

Lee M. Kleinman, Philip T. Kingston, Tennell Atkins, Kevin Felder

### SUBJECT Audit of VisitDallas Report No. A19-006 Proposed Corrective Actions

On February 19, 2019, Interim Director of Convention and Event Services Rosa Fleming will present a briefing to the special called meeting of the Government Performance and Financial Management Committee on the Audit of VisitDallas, Report No. A19-006, Proposed Corrective Actions. The briefing materials are attached for your review.

If you have any questions or concerns, please contact my office at (214) 670-1204.

oev Zapata

Assistant City Manager

Attachment

c: Honorable Mayor and Members of the City Council T.C. Broadnax, City Manager Chris Caso, City Attorney (Interim) Carol Smith, City Auditor (Interim) Bilierae Johnson, City Secretary Preston Robinson, Administrative Judge Kimberly Bizor Tolbert, Chief of Staff to the City Manager Majed A. Al-Ghafry, Assistant City Manager Jon Fortune, Assistant City Manager M. Elizabeth Reich, Chief Financial Officer Nadia Chandler Hardy, Assistant City Manager & Chief of Resilience Laila Alequresh, Chief Innovation Officer Directors and Assistant Directors

## AUDIT OF VISITDALLAS Report No. A19-006 PROPOSED CORRECTIVE ACTIONS

## Government Performance and Financial Management Committee February 19, 2019

City of Dallas Rosa Fleming – Director (I) Convention & Event Services

Courtney Pogue – Director Office of Economic Development

VisitDallas Joyce Williams – Chair-Elect Phillip Jones – President/CEO



# **Presentation Overview**

- Purpose
- Contract History
- Audit Overview
- Corrective Action Plan
- Next Steps



## Purpose

Brief the Government Performance & Financial Management (GPFM) Committee about the planned corrective actions, related to the January 4, 2019 Audit of VisitDallas (Report No. A19-006), to be implemented by Convention and Event Services (CES) and Office of Economic Development (ECO).

Corrective actions outlined in this briefing speak to an overall goal of transparency, accuracy and accountability in how VisitDallas, and similar contracts will be managed by these departments going forward.



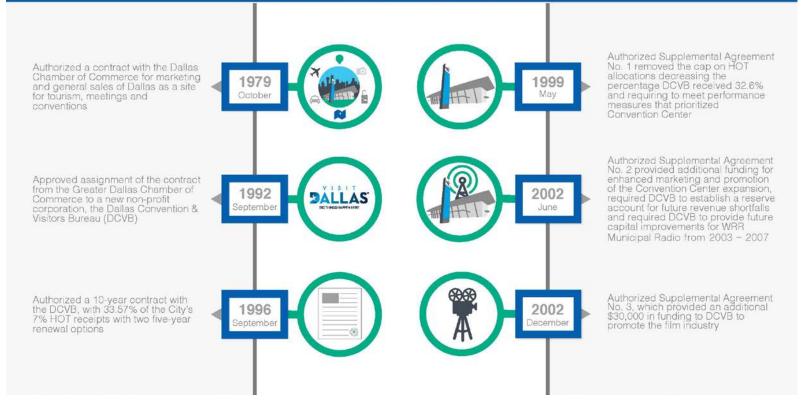
## **Contract History**

Contract	Department	Resolution #	Term
Contract between the City of Dallas and the Dallas Convention and Visitors Bureau for Convention and Public Event Facility Promotion, Advertising and Tourism Development Services	CES	15-1666	FY 2016 – 2020, followed by a 5-year and 3-year renewal option
Supplemental Agreement 1 to Contract between the City of Dallas and the Dallas Convention and Visitors Bureau for Convention and Public Event Facility Promotion, Advertising and Tourism Development Services	CES	16-7122	Same as above
Contract between the Dallas Tourism Public Improvement District (DTPID) Board, the City of Dallas and VisitDallas	ECO	16-1250	FY 2017 – 2029
Dallas Convention & Visitors Bureau (DCVB) & Dallas Tourism Public Improvement District Corporation (DTPIDC)	ECO	N/A	FY 2018 – 2029

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### Contract History cont. DCVB TIMELINE



DCVB = Dallas Convention & Visitors Bureau HOT = Hotel Occupancy Tax

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# **Contract History** cont.

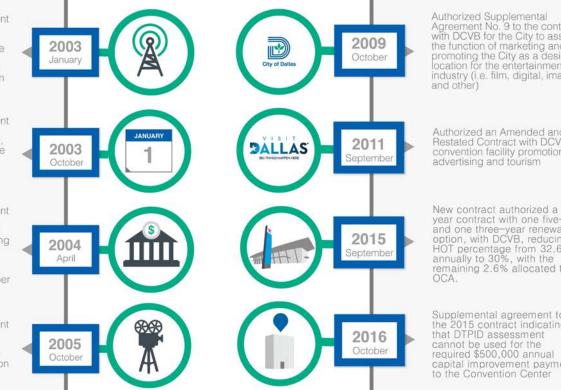
### **DCVB TIMELINE**

Authorized Supplemental Agreement No. 4, to reduce supplemental funding for additional marketing services from the DCVB, reduce the required reserve account and the amount of capital improvements at WRR Municipal Radio by Resolution No. 03-0123

Authorized Supplemental Agreement No. 5 deferring the 2004 capital contribution of \$197,570 until Jan.1, 2007 to enable the DCVB to provide economic incentives to potential clients to facilitate future bookings

Authorized Supplemental Agreement No. 6 to facilitate consistency in service and to lessen the impact of fluctuations in HOT revenues funding the contract, by requiring DCVB to establish and maintain a reserve account in an amount not less than \$800,000 by no later than September 30.2007

Authorized Supplemental Agreement No. 7. to provide \$200,000 in additional funding over two fiscal years for DCVB to promote the City of Dallas as a motion picture location



Agreement No. 9 to the contract with DCVB for the City to assume the function of marketing and promoting the City as a desirable location for the entertainment industry (i.e. film, digital, image

Authorized an Amended and Restated Contract with DCVB for convention facility promotion,

New contract authorized a five vear contract with one five-year and one three-year renewal option, with DCVB, reducing the HOT percentage from 32.6% remaining 2.6% allocated to

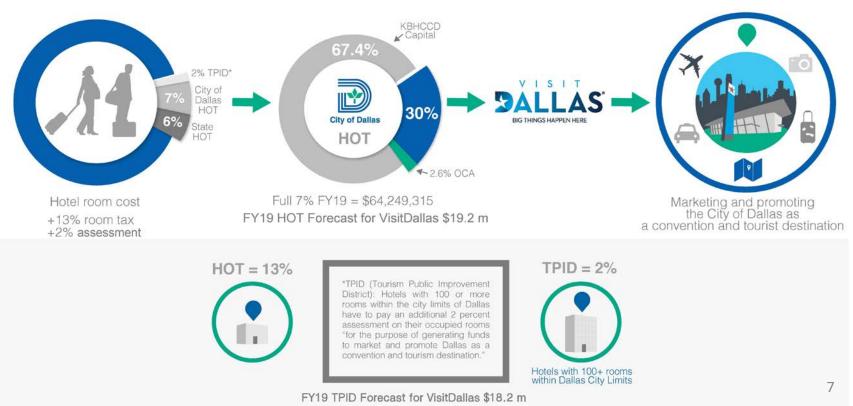
Supplemental agreement to the 2015 contract indicating that DTPID assessment capital improvement payment

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### Contract History cont.

# **FUNDING SOURCES BREAKDOWN**





### Contract History cont.

Fiscal Year		Revenue dgeted*		Revenue ualized*		itDallas ocation*	HOT %		OCA ocation*	HOT %	Variance Explanation
2012	\$	34,600	\$	37,950	\$	12,372	32.6%				
2013	\$	37,600	\$	42,133	\$	13,735	32.6%				
2014	\$	40,924	\$	46,962	\$	15,310	32.6%				
2015	\$	50,263	\$	50,405	\$	16,432	32.6%				
2016	\$	54,221	\$	55,278	\$	16,346	30%	\$	1,417	2.6%	
											Includes FY2016 (for 2nd & 4th
2017	\$	56,262	\$	55,864	\$	16,919	30%	\$	1,462	2.6%	quarters) retainage payment \$166,088
2018	\$	60,233	\$	61,153	\$	18,346	30%	\$	1,590	2.6%	
		,				,			·		
2010	¢	64 240	¢	12 109	¢	10.275	20%	¢	1 670	2.6%	Anticipated actualized revenue
2019	\$	64,249	\$	13,408	\$	19,275	30%	\$	1,670	2.6%	Anticipated actualized revenue

\*\$000 - Inflated

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# **Audit Overview**

The overall objective of the audit was to evaluate the effectiveness of services provided by VisitDallas between FY 2016 and FY 2017

- Office of the City Auditor (AUD) tested the reliability and reporting of performance measures and the usage of HOT and DTPID Incentive funds
- AUD provided <u>18 recommendations</u>
  - CES and ECO agreed with 11 recommendations
    - Both departments disagreed with solutions presented in 7 of the recommendations but, in the management response, agreed to take other measures to remedy the primary issue
- CES and ECO are committed to putting solutions into effect expeditiously through:
  - Memoranda of Understanding (MOUs) or supplemental agreements in the interim
  - New contract will provide long-term solutions before the CES contract with VisitDallas expires in September 2020

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# Audit Overview cont.

### **Convention and Event Services & Office of Economic Development**

Management agree that oversight and monitoring of these contracts must be improved and these departments have:

- Conducted four meetings with VisitDallas staff and Board of Directors since the Audit's release to review contracts, discuss the AUD recommendations and formulate action plans
- Coordinated with the City Controller's Office (CCO) on a corrective action plan that
  - Enhances VisitDallas' contract monitoring processes
  - Provides proven and documented validity for the performance metrics required of VisitDallas
  - Demonstrates both an immediate and a long-term commitment to transparency in how CES and ECO examine valuable hotel and other revenues or assessment fees contracted to VisitDallas



## Audit Overview cont.

### **VisitDallas Staff and Board of Directors**

Recognizes the value of the VisitDallas relationship with the City and its stakeholders and is committed to working with CES and ECO to remedy the audit findings. The VisitDallas Board of Directors has:

- Established a *Board Audit/Governance Taskforce* to create interim and longterm solutions to audit recommendations
- Committed to creating a *Board Governance and Ethics Committee* to review and monitor VisitDallas internal controls' framework and expenditure approval processes
- Pledged to pay for a mutually agreed upon independent third party expert to assist the Board and City in building policies and procedures to address the audit



## **CES Corrective Action Plan**



#### SUMMARY CES RECOMMENDATIONS (AGREED)

#### \*Recommendation

**Recommendation I:** 

#### **Corrective Action**

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City of Dallas

#### VisitDallas agreed to:

Review VisitDallas expenses and Provide Form 990 by February 15<sup>th</sup>, unless an extension is create a more transparent financial requested, and provide data in a transparent GAAP format reporting format approved by CES **Review Form 990 annually** ٠ Seek formal City approval of performance goals relevant Ensure formal City approval of to the City before Board approval and counter-sign VisitDallas performance goals approval letter from CES Implement an MOU or supplemental ٠ Provide the City with timely responses for monthly, agreement with VisitDallas to stipulate quarterly, and annual dates as outlined in an MOU or reasonable due dates supplemental agreement **Recommendation II:** VisitDallas agreed to: Invoice VisitDallas timely for annual Make annual payments on or before December 15th \$500k capital contribution based on a combined invoice from CES and ECO Consult with City Attorney's Office delivered by electronic and certified mail by September (CAO) to ensure VisitDallas funding 15<sup>th</sup> annually source for capital complies with State Use private funds for the \$500k annual commitment law

\* Recommendations have been abridged.

### Government Performance & Financial Management

#### SUMMARY CES RECOMMENDATIONS (AGREED)

#### Recommendation

#### **Corrective Action**

#### **Recommendation VIII:**

- Request VisitDallas develops policies and procedures that document the methodology, formulas, and definitions, used in preparing both the monthly metrics report and the annual Accomplishments and Action Plan Report
- Review new policies and obtain underlying source documentation and periodically validate accuracy

#### **Recommendation XI:**

Provide adequate assurance that key metrics (economic impact, bookings, consumed activity) are independently validated and documented by an independent contractor, or CES on a periodic basis and relevant historical data retained

#### VisitDallas agreed to:

- Develop new policies and procedures, with outside independent assistance, that align with current industry standards
- Amend policies and procedures relating to monthly reports upon City request
- Provide source documentation used for metrics and validate accuracy of all metrics once those metrics are developed by the independent entity and approved by the City

#### VisitDallas agreed to:

Hire a mutually agreed upon, independent third party expert to help establish and validate key, agreed upon, performance metrics on a periodic basis and provide supporting data to CES monthly



SUMMARY CES RECOMMENDATIONS (AGREED)

#### Recommendation

#### **Recommendation XI:**

- Develop procedures for data and metrics measuring the success of the Convention Center and retaining proper supporting documentation
- Conduct a documented comparative analysis on a periodic basis of the Convention Center space rental rates

#### **Recommendation XIV:**

Monitor VisitDallas' compensation practices with focus on the basis for the CEO's annual compensation goals in order to demonstrate compliance with State law related to HOT

### **Corrective Action**

#### **CES** staff will:

- Develop industry standard procedures for data and metrics that measure the success of the Convention Center and retain proper supporting documentation
- Conduct a documented comparative analysis of Convention Center space rental rates annually

#### VisitDallas agreed to:

Review VisitDallas compensation practices annually with CES, and before the acceptance of all high-level executive contracts, to ensure compliance with any State law related to HOT and adjust as needed



SUMMARY CES RECOMMENDATIONS (AGREED)

#### Recommendation

#### **Recommendation XVI:**

Requests VisitDallas strengthens policies and procedures to provide adequate guidance on allowable expenses to better ensure the City achieves the expected benefit from expenses made from HOT and DTPID funds

#### **Recommendation XVII:**

Requests VisitDallas complies with State law for HOT by maintaining a separate bank account for HOT funds

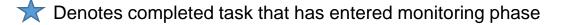
#### **Corrective Action**

#### VisitDallas agreed to:

Engage a mutually agreed upon, independent third-party expert to assist in strengthening and monitoring policies and procedures to provide better guidance to VisitDallas and its Board on allowable expenses, and to better ensure the City achieves the expected benefit from expenditures made from HOT and DTPID funds

#### VisitDallas agreed to:

- Established a separate bank account for HOT funds effective December 2018
- Will continue to report to the Board and CES regarding ongoing compliance with any and all State laws related to HOT





#### SUMMARY CES RECOMMENDATIONS (DISAGREED)

Recommendation	Corrective Action
	Although CES initially disagreed with the AUD recommendation, VisitDallas has now identified the following corrective actions:
Recommendation IX: Provide adequate assurance that key metrics such as economic impact, bookings and consumed activity are independently validated and documented either by an independent contractor, or CES on a periodic basis and relevant historical data is retained	<ul> <li>Hire a mutually agreed upon, independent third-party expert to help establish and validate key agreed upon performance metrics based on current industry standards</li> <li>Provide supporting data to CES monthly</li> </ul>
<b>Recommendation X:</b> Factor in historical results of consumed events when setting Citywide event bookings and performance goals	Work with CES to develop a plan for maintaining historical data in an auditable format consistent with industry standards
<b>Recommendation XII:</b> Monitor VisitDallas' compensation to ensure compliance with State law related to HOT	Meet quarterly with CES to ensure paid compensation is properly documented, aligns with VisitDallas policies, and demonstrates compliance with State law related to HOT

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#### SUMMARY CES RECOMMENDATIONS (DISAGREED)

Recommendation	Corrective Action		
	Although CES initially disagreed with the AUD recommendation, VisitDallas has now identified the following corrective actions:		
Recommendation XIII: Monitors VisitDallas' compensation practices with focus on employee incentive compensation adjustments for the actual results of groups / events	Develop, implement, and continually review compensation practices with focus on employee incentive compensation adjustments for the actual results for groups/events and adjust where needed at the next reasonable opportunity		
<b>Recommendation XV:</b> Monitors VisitDallas' expenses in order to ensure compliance with VisitDallas' policies and procedures to demonstrate compliance with State law related to HOT	Will have a mutually agreed upon CPA periodically review expenses in order to ensure compliance with VisitDallas' policies and procedures to demonstrate compliance with any State law related to HOT and adjust where needed		



## **ECO Corrective Action Plan**



#### SUMMARY ECO RECOMMENDATIONS (AGREED)

Recommendation	Corrective Action
<b>Recommendation III:</b> Invoice VisitDallas timely for annual \$100k funding commitment to ECO and Creative Industries and monitor collection efforts if not received timely	VisitDallas agreed to: Make annual payments on or before December 15th based on a combined invoice from CES and ECO delivered by electronic and certified mail by September 15th annually
Recommendation IV: Request VisitDallas provide monthly financial reports in a format that allows Creative Industries to efficiently reconcile direct expense payments for program activity to VisitDallas' financial reports	VisitDallas agreed to: Coordinate with ECO to develop a detailed, line-itemed, and transparent report for Creative Industries to review and reconcile



#### SUMMARY ECO RECOMMENDATIONS (AGREED)

#### Recommendation

#### **Recommendation V:**

Develop a formal contract monitoring process and request/document timely collection of contract deliverables and obtain/review DPTID's Form 990 and VisitDallas Form 990

#### **Recommendation XVIII:**

Requests VisitDallas maintain separate bank account for DTPID funds

#### **Corrective Action**

#### VisitDallas agreed to:

- Agreed to monthly, quarterly, and annual monitoring visits by ECO and to timely submission of contract deliverables
- Receipt of a cure letter if deliverables are not provided
- Provide annual Form 990 by February 15<sup>th</sup>, unless an extension is requested

#### VisitDallas:

- Established a separate bank account for DTPID funds
   effective December 2018
- Will continue to report to the Board and ECO regarding ongoing compliance with any and all laws related to DTPID



Denotes completed task that has entered monitoring phase

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#### SUMMARY ECO RECOMMENDATIONS (DISAGREED)

Recommendation	Corrective Action		
	Although ECO initially disagreed with the AUD recommendation, VisitDallas has now identified the following corrective actions:		
Recommendation VI: Perform and document monthly, quarterly, or annually detailed compliance reviews of VisitDallas expenses as allowed by the contract and monitor DTPID's expenses to ensure compliance with the DTPID Board, VisitDallas and State laws for Tourism PIDs	<ul> <li>Agreed to high-level expense reviews by ECO at pre- established intervals incorporated into an MOU or supplemental agreement</li> <li>Engage a mutually agreed upon, independent CPA to conduct detailed and formal review of DTPID expenses for the Board and ECO</li> </ul>		
<b>Recommendation VII:</b> Consult with CAO to ensure City has authority to formally accept additional hotels into the DTPID	Comply with ECO's recommendations following any meetings with the CAO		



## **Corrective Action Plan - Timeline**



# **Corrective Actions – Timeline**

	Corrective Action Plan Timeline
Date	Corrective Actions
January 14, 2019	CES and ECO briefed VisitDallas Finance & Executive Committee about audit recommendations
January 22, 2019	CES met with newly formed VisitDallas Board Audit/Governance Taskforce and later added the entire VisitDallas Board, during a regularly scheduled board meeting
February 1, 2019	ECO met with VisitDallas, with agreement to meet quarterly to discuss reports. VisitDallas confirmed they will pay total annual contribution by December 15th / ECO to schedule meeting with DTPIDC to discuss the audit
April 2019	CES to begin working with CAO and CCO on new contract format with improved metrics and deliverables, definitive timelines, and more City authority on matters related to compensation using HOT funds
May 2019	CES and ECO to brief Council on status of interim MOUs
September 2020	VisitDallas contract with CES expires
Ongoing	Monthly and quarterly VisitDallas contract compliance meetings and financial reviews with CES and ECO, including annual review of Form 990



### **Next Steps**

- Coordinate with CCO and AUD to ensure that contract compliance and audit measures mitigate future risks
- Accelerate deadlines for reviewing and revising VisitDallas contracts with the goal to have new contracts in place before the end of the fiscal year
- Enact interim contract compliance measures by coordinating with CAO to establish MOUs or supplemental agreements to codify deliverable dates and deadlines



## AUDIT OF VISITDALLAS Report No. A19-006 PROPOSED CORRECTIVE ACTIONS

Government Performance and Financial Management Committee February 19, 2019

Rosa Fleming – Director (I) Convention & Event Services

Courtney Pogue – Director Office of Economic Development

