# ZONING BOARD OF ADJUSTMENT, PANEL C MONDAY, NOVEMBER 17, 2014 AGENDA

BRIEFING	ROOM L1FN CONFERENCE CENTER AUDITORIUM 1500 MARILLA STREET	11:00 A.M.				
PUBLIC HEARING	ROOM L1FN CONFERENCE CENTER AUDITORIUM 1500 MARILLA STREET	1:00 P.M.				
Donna Moorman, Chief Planner Steve Long, Board Administrator						
MISCELLANEOUS ITEMS						
	Approval of the October 20, 2014 Board of Adjustment Panel C Public Hearing Minutes	M1				
UNCONTESTED CASE						
BDA 134-112	4023 Lemmon Avenue  REQUEST: Application of William K. Milligan for a special exception to the sign regulations	1				
REGULAR CASES						
BDA 134-083	247 W. Davis Street  REQUEST: Application of Celia Lopez, represented by Elias Rodriguez, for a special exception to the landscape regulations	2				
BDA 134-107	1818 Stevens Forest Drive  REQUEST: - Application of Chas Fitzgerald, represented by Michael S. Kendall, for a special exception to the landscape regulations	3				
BDA 134-108	1916 Stevens Forest Drive REQUEST: Application of Chas Fitzgerald, represented by Michael S. Kendall, for a special exception to the landscape regulations	4				

#### **EXECUTIVE SESSION NOTICE**

The Commission/Board may hold a closed executive session regarding any item on this agenda when:

- 1. seeking the advice of its attorney about pending or contemplated litigation, settlement offers, or any matter in which the duty of the attorney to the Commission/Board under the Texas Disciplinary Rules of Professional Conduct of the State Bar of Texas clearly conflicts with the Texas Open Meetings Act. [Tex. Govt. Code §551.071]
- 2. deliberating the purchase, exchange, lease, or value of real property if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.072]
- 3. deliberating a negotiated contract for a prospective gift or donation to the city if deliberation in an open meeting would have a detrimental effect on the position of the city in negotiations with a third person. [Tex. Govt. Code §551.073]
- 4. deliberating the appointment, employment, evaluation, reassignment, duties, discipline, or dismissal of a public officer or employee; or to hear a compliant or charge against an officer or employee unless the officer or employee who is the subject of the deliberation or hearing requests a public hearing. [Tex. Govt. Code §551.074]
- 5. deliberating the deployment, or specific occasions for implementation, of security personnel or devices.. [Tex. Govt. Code §551.076]
- discussing or deliberating commercial or financial information that the city has received from a business prospect that the city seeks to have locate, stay, or expand in or near the city and with which the city is conducting economic development negotiations; or deliberating the offer of a financial or other incentive to a business prospect. [Tex. Govt. Code §551.086]

(Rev. 6-24-02)

# MISCELLANEOUS ITEM NO. 1

To approve the Board of Adjustment Panel C October 17, 2014 public hearing minutes.

FILE NUMBER: BDA 134-112

**BUILDING OFFICIAL'S REPORT:** Application of William K. Milligan for a special exception to the sign regulations at 4023 Lemmon Avenue. This property is more fully described as Lot 9A, Block C/1322, and is zoned PD-193 (GR), which states that non-monument signs are not allowed within 250 feet of private property in a non-business zoning district. The applicant proposes to construct and maintain a non-monument sign within 250 feet of private property in a non-business zoning district which will require a special exception to the sign regulations.

**LOCATION**: 4023 Lemmon Avenue

**APPLICANT:** William K. Milligan

## REQUEST:

A request for a special exception to the sign regulations is made, according to the application, to locate and maintain a non-monument sign 113' into the 250' distance requirement from a residential property on a site being developed with a restaurant with drive-in or drive through service use (Start Restaurant).

# STANDARD FOR A SPECIAL EXCEPTION TO THE SIGN REGULATIONS FOR A NON-MONUMENT SIGN WITHIN 250 FEET OF PRIVATE PROPERTY IN A NON-BUSINESS ZONING DISTRICT:

The Board of Adjustment may grant a special exception to allow a non-monument sign within 250 feet of private property in a non-business zoning district when, in the opinion of the board, the special exception will not adversely affect neighboring property.

#### STAFF RECOMMENDATION:

Approval, subject to the following condition:

• Compliance with the submitted site plan is required.

#### Rationale:

 Staff has concluded that this special exception to allow a non-monument sign within 250 feet of private property in a non-business zoning district will not adversely affect neighboring property largely given the fact that the notations on the submitted site plan (that staff is suggesting is imposed as a condition to granting this request) indicate the sign located within 250 feet of private property in a non-business district "shall be single-sided facing Lemmon Avenue" – the side facing the opposite direction of the private property in the non-business zoning district to which the special exception is made.

#### **BACKGROUND INFORMATION:**

## **Zoning:**

Site: PD 193 (GR) (Planned Development, General Retail)
North: PD 193 (GR) (Planned Development, General Retail)
South: PD 193 (MF-2) (Planned Development, Multifamily)
East: PD 193 (GR) (Planned Development, General Retail)
West: PD 193 (GR) (Planned Development, General Retail)

#### Land Use:

The site is currently being developed with a restaurant with drive-in or drive through service use (Start Restaurant). The areas to the north and east are developed with retail uses; and the area to the south is developed with multifamily uses; and the area to the west is undeveloped.

# Zoning/BDA History:

There has not been any recent related board or zoning cases recorded either on or in the immediate vicinity of the subject site.

### **GENERAL FACTS/STAFF ANALYSIS:**

- The request focuses on locating and maintaining a non-monument sign 113' into the 250' distance requirement from a residential property on a site being developed with a restaurant with drive-in or drive through service use (Start Restaurant).
- The Dallas Development Code states non-monument signs are not allowed within 250 feet of either private property in a non-business zoning district or a public park of more than one acre.
- The applicant has submitted a site plan and sign elevations, and has noted on his application that a special exception request is made of 113' to the 250' distance requirement from residential property.
- The site plan indicates that the one sign requiring the special exception is a "single-sided" sign facing Lemmon Avenue a sign which would be not facing the multilfamily uses located to the south in the non-business PD 193 (MF- 2) zoning district.
- The applicant has the burden of proof in establishing the following:
  - That allowing a non-monument sign within 250 feet of private property in a non-business zoning district when, in the opinion of the board, the special exception will not adversely affect neighboring property.
- If the Board were to grant this request and impose the submitted site plan as a condition to the request, the sign would be held to the location as shown on this plan, and to the notation on this plan stating "proposed location of building sign shall be single-sided facing Lemmon Avenue."

Staff does not feel it is necessary to additionally impose any sign elevation as a
condition to this request since granting this special exception would not provide any
relief to the sign regulations of the Dallas Development Code (i.e. height, effective
area, or setback requirements) other than allowing a non-monument sign within 250
feet of private property in a non-business zoning district.

## Timeline:

September 18, 2014: The applicant submitted an "Application/Appeal to the Board of Adjustment" and related documents which have been included as part of this case report.

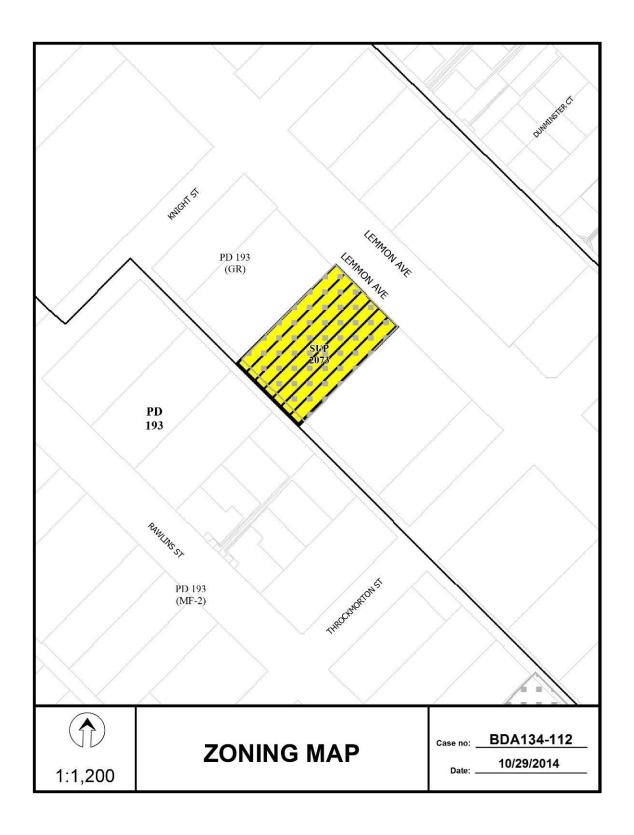
October 14, 2014: The Interim Assistant Director of Sustainable Development and Construction acting on behalf of the Board of Adjustment Secretary randomly assigned this case to Board of Adjustment Panel C.

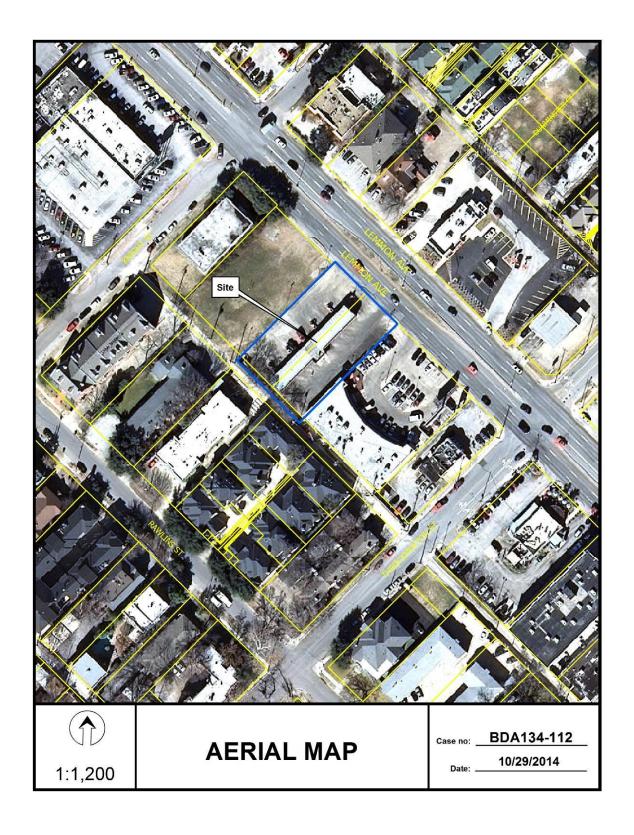
October 14, 2014: The Board Administrator emailed the applicant the following information:

- an attachment that provided the public hearing date and panel that will consider the application; the October 29<sup>th</sup> deadline to submit additional evidence for staff to factor into their analysis; and the November 7<sup>th</sup> deadline to submit additional evidence to be incorporated into the Board's docket materials;
- the criteria/standard that the board will use in their decision to approve or deny the request; and
- the Board of Adjustment Working Rules of Procedure pertaining to documentary evidence.

November 4, 2014: The Board of Adjustment staff review team meeting was held regarding this request and the others scheduled for November public hearings. Review team members in attendance included: the Sustainable Development and Construction Interim Assistant Director, the Assistant Building Official, the Sustainable Development and Construction Board of Adjustment Chief Planner. the Board Administrator, the Building Inspection Senior Plans Code Specialist. Examiners/Development the Sustainable Development and Construction Department Project Engineer, the City of Dallas Chief Arborist, and the Assistant City Attorney to the Board.

No review comment sheets with comments were submitted in conjunction with this application.







# APPLICATION/APPEAL TO THE BOARD OF ADJUSTMENT

	Case No.: BDA 134-112
Data Relative to Subject Property:	Date: 9.18.2014
Location address: 4023 LEMMAN,	
Lot No.: 9410 Block No.: C/1322	40E, DALLAS, TX 75212 Oning District: PD 193 (6)  Acreage: 0.523 Census Tract: 6,05
	3)4)5)
To the Honorable Board of Adjustment:	7———
Owner of Property (per Warranty Deed):	4015 LEMMON, LP
Applicant: WILLIAM MILLIGAN	Telephone: 405,410,113
Mailing Address: 3429 DENVER	DR. MCLINNEY, TX Zip Code: 75070
	LIGAN EGMAIL. COM
	Telephone:
	Zip Code:
E-mail Address:	
Development Code, to grant the described app	nt, in accordance with the provisions of the Dallas real for the following reason:  NOT HAVE A NEGATIVE IMPACT DUE TO THE
BACKSIDE OF THE SIGN, WHICH F WITH NO WORDING + NO ILLIMINA LEMMON AVE IS ILLIMINATED	FACES THE RESIDENTIAL PROPERTY, IS BLACKED ON ATION. ONLY THE FRONT OF THE SIGN FACIN
Note to Applicant: If the appeal requested i	n this application is granted by the Board of Adjustment, of the date of the final action of the Board, unless the Board
	Affidavit
Before me the undersigned on this day person	onally appeared (Affiant/Applicant's name printed)
who on (his/her) oath certifies that the a knowledge and that he/she is the owner/o property.	above statements are true and correct to his/her bes
Respec	
	tfully submitted:
Subscribed and sworn to before me this 18	(Affiant/Applicant's signature)
	(Affiant/Applicant's signature)
(Rev. 08-01-11)  LARA RENEE SCH Notary Public, Stat	day of

Date of Hearing  Appeal wasGranted OR Denied  Remarks  Chairman
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# **Building Official's Report**

I hereby certify that William Milligan

did submit a request for a special exception to the sign regulation

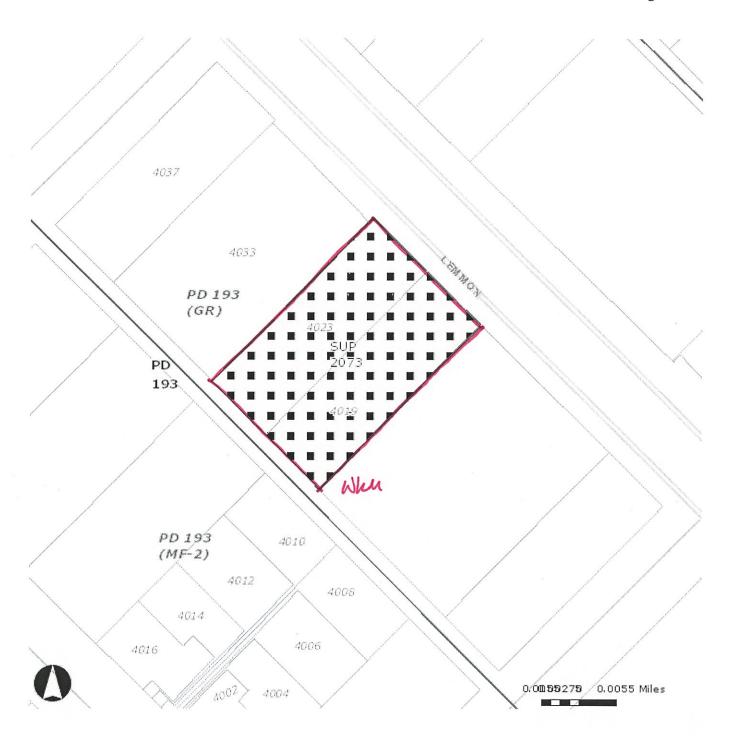
at 4023 Lemmon Avenue

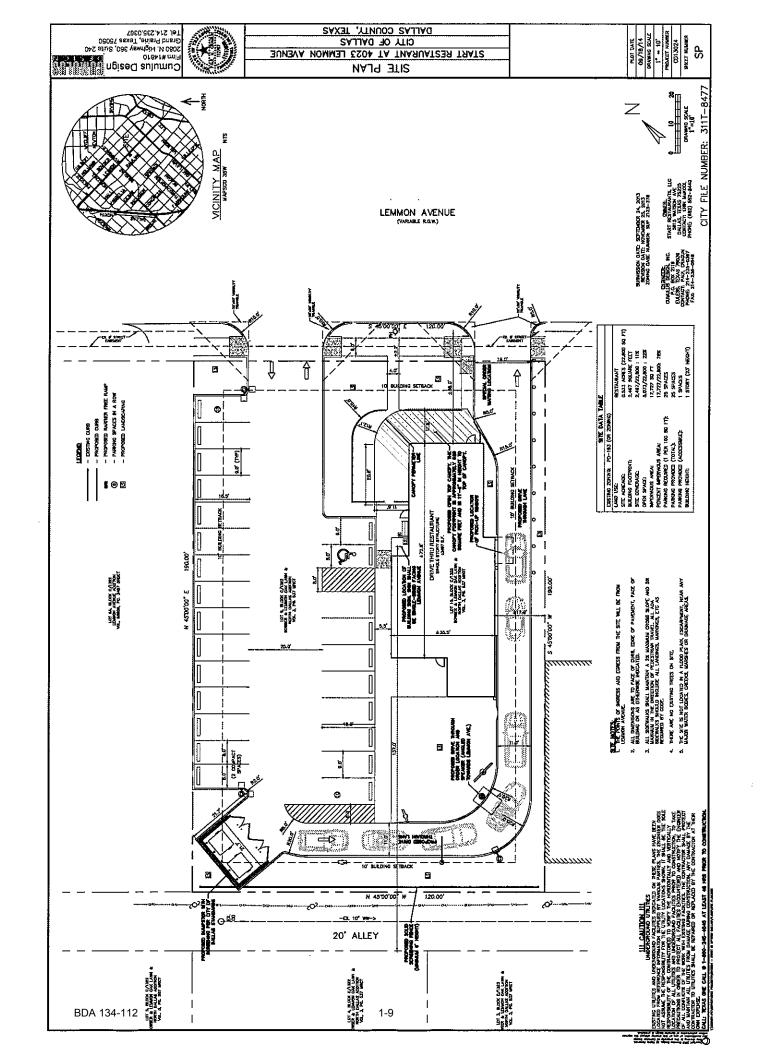
BDA134-112. Application of William Milligan for a special exception to the sign regulation at 4023 Lemmon Avenue. This property is more fully described as Lot 9A, Block C/1322, and is zoned PD-193 (GR), which states that non-monument signs are not allowed within 250 feet of private property in a non-business zoning district. The applicant proposes to construct a non-monument sign within 250 feet of private property in a non-business zoning district which will require a special exception to the sign regulations.

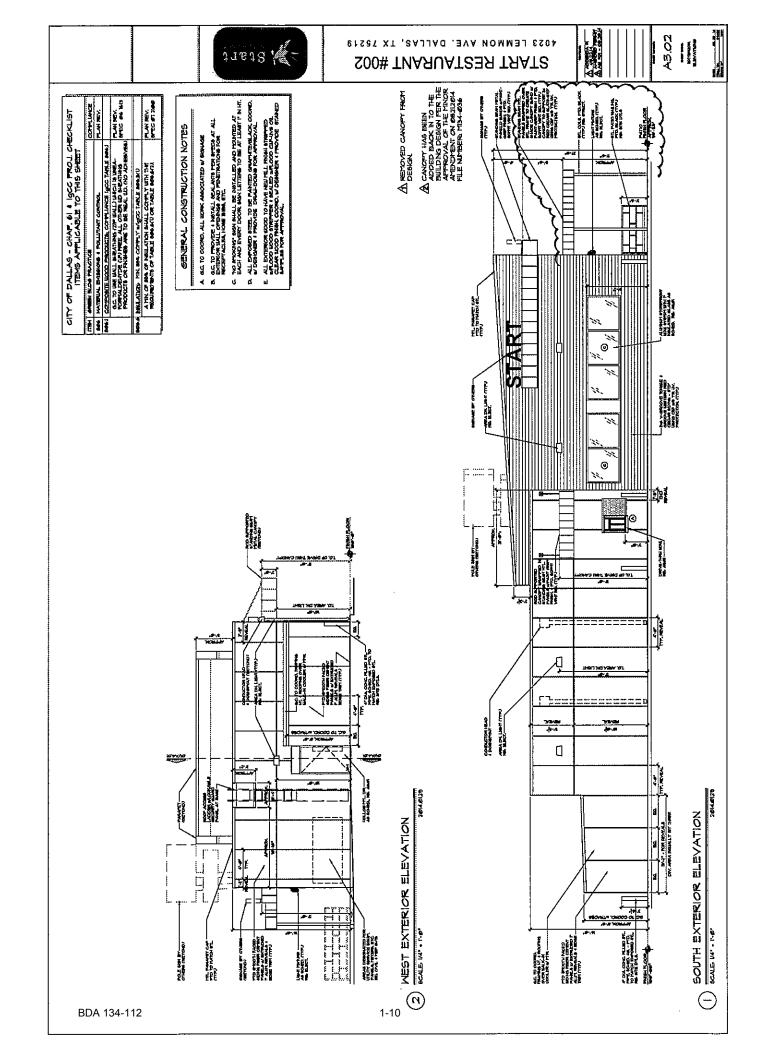
Sincerely,

Larry Holmes, Building Official

1-7 (2)







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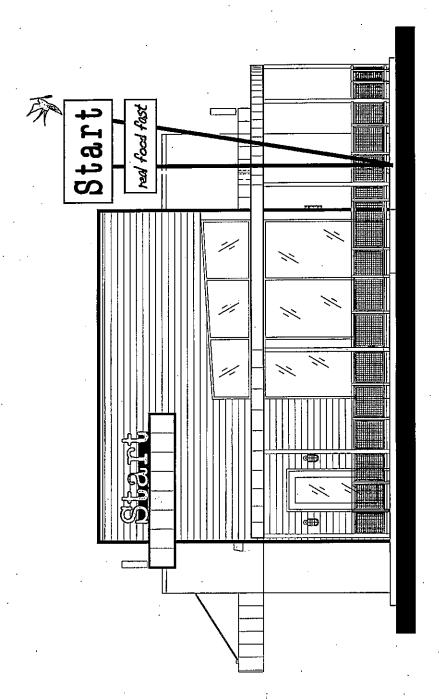
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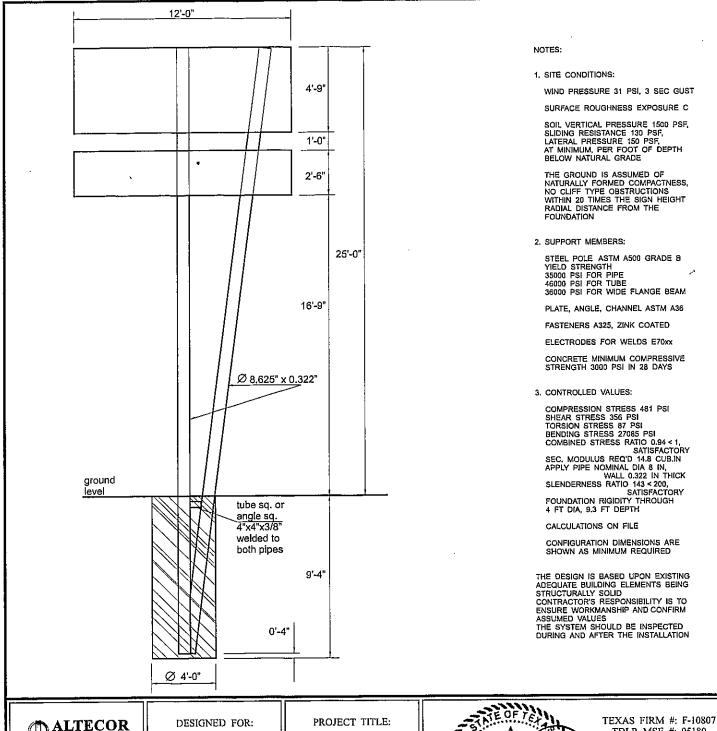
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A PROPOSED PYLON ELEVATION

SCALE: NTS





SIGNS STRUCTURES **DESIGN & ANALYSIS** 

3617 FLAMINGO AVE MCALLEN, TX 78504 P: (956) 687-7389 F: (956) 687-7390 EMAIL: INFO@ALTECOR.US WEB: WWW.ALTECOR.US COMET-REYNOLDS SIGN CO 1336 IRVING HEIGHTS DR. IRVING, TX 75060 P: (972) 870-1594 F: (972) 870-1598

#### SITE LOCATION:

4023 LEMMON AVE DALLAS, TX

START RESTAURANT

PYLON SIGN, ILLUMINATED

INSEPARABLE ASSEMBLY OUTLINE DRAWING

THE DRAWING COMPRISES EVALUATION OF SUPPORTS AND FOOTING, NO CABINET ENGINEERING IS INCLUDED



TDLR MSE #: 95180

THIS SEAL IS AUTHORIZED BY T. G. ALTECOR, P.E., 09/09/2014

DRAWING #: REVISION #: PAGE #:

001671 1 OF 1

IBC - 2012 / ICC STANDARD: ASCE/SEI-7 SPECIFICATION: ANSI/ASTM

BDA 134-112



# Long, Steve

From:

William Milligan <william.k.milligan@gmail.com>

Sent:

Friday, October 24, 2014 1:13 PM

To:

Long, Steve

Cc:

Duerksen, Todd

Subject:

Steve - Re: FW: BDA 134-112, Property at 4023 Lemmon Avenue

Attachments:

StartRestaurant\_Dallas\_001.jpg

Dear Mr. Long -

Per our conversation this morning, yes we plan to have 'One' non-monument pole sign on our site within 250' of a Non-Business Zoning District.

Please include in your report the attached photo of the First Start Restaurant, located on Greenville Ave. in Dallas, which should clearly indicate that the non-monument pole sign is the Marquee to the overall building design and does not negatively impact the non-business zoning that it currently stands in front of.

Therefor this signage itself is really an extension of an attached premise sign. It has come to my attention that had we included the foundation and structural poles as part of the permitted building design, that we could have technically attached this signage to the building poles and would have been in compliance with the City's Sign Ordinance.

In addition, our site had previously went through and obtained an SUP with the City of Dallas, which set Start Restaurant's hours of Operation from 7am to 9pm, further eliminating any negative impacts to the non-business zoning found adjacent to the new site on Lemmon Ave.

Finally, we are on the agenda for and planning to attend the next Oak Lawn Committee meeting on November 11th to update the Committee on Start's building status and ask for their support one more time with regards to providing a letter of support for the 'One' non-monument pole sign within 250' of a non-business zoning, which they had seen in the architectural renderings previously when we had asked for their support during the SUP process.

Please let me know if there is anything further that I can do to assist you in this process. Thank you again for your help.

Best regards,

## William K. Milligan LEED AP BD+C

:: Designer | Pre-Construction Manager :: 405 410 1131 WIRELESS

On Thu, Oct 23, 2014 at 1:13 PM, Long, Steve < steve.long@dallascityhall.com > wrote:

Dear Mr. Milligan,

Would you be able to let me know how many signs are proposed to be within 250' from a non-business zoning district on your site? Page 5 of 10 in the attached application materials is a site plan that perhaps you could circle the location of the sign or signs needing the exception and email back to me, OR give me a call at 214/670-4666.

Thank you,

Steve

From: Long, Steve

Sent: Tuesday, October 14, 2014 1:46 PM

To: 'william.k.milligan@gmail.com'

Cc: Duerksen, Todd

Subject: BDA 134-112, Property at 4023 Lemmon Avenue

Dear Mr. Milligan,

Here is information regarding your board of adjustment application referenced above most of which we have just discussed on the phone:

- Your submitted application materials- all of which will be emailed to you, city staff, and the board members in a docket report about a week ahead of your tentatively scheduled November 17<sup>th</sup> Panel C public hearing.
- 2. The standard as to how the board is able to consider/grant a special exception to the sign regulations (Section 51A-7.304(b)).
- 3. A document that provides the public hearing date and other deadlines for submittal of additional information to staff/the board beyond what is included in the attached application materials.
- 4. The board's rule pertaining to documentary evidence.

Please review the Building Official's Report/second page of the application (page 2 of 10 in the application materials that are attached) and contact Todd Duerksen at 214/948-4475 no later than noon, Wednesday, October 29<sup>th</sup> with regard to any amendment that you feel is necessary to address the issue at hand. (Note that the discovery of any additional appeal needed/discovered other than the sign special exception request will result in postponement of the appeal until the panel's next regularly scheduled public hearing).

Please be advised that you may want to contact The Oak Lawn Committee given that this property is located in PD 193: The Oak Lawn Special Purpose District.

Please write or call me at <u>214/670-4666</u> if I can be of any additional assistance to you on this application.

Thanks,

Steve

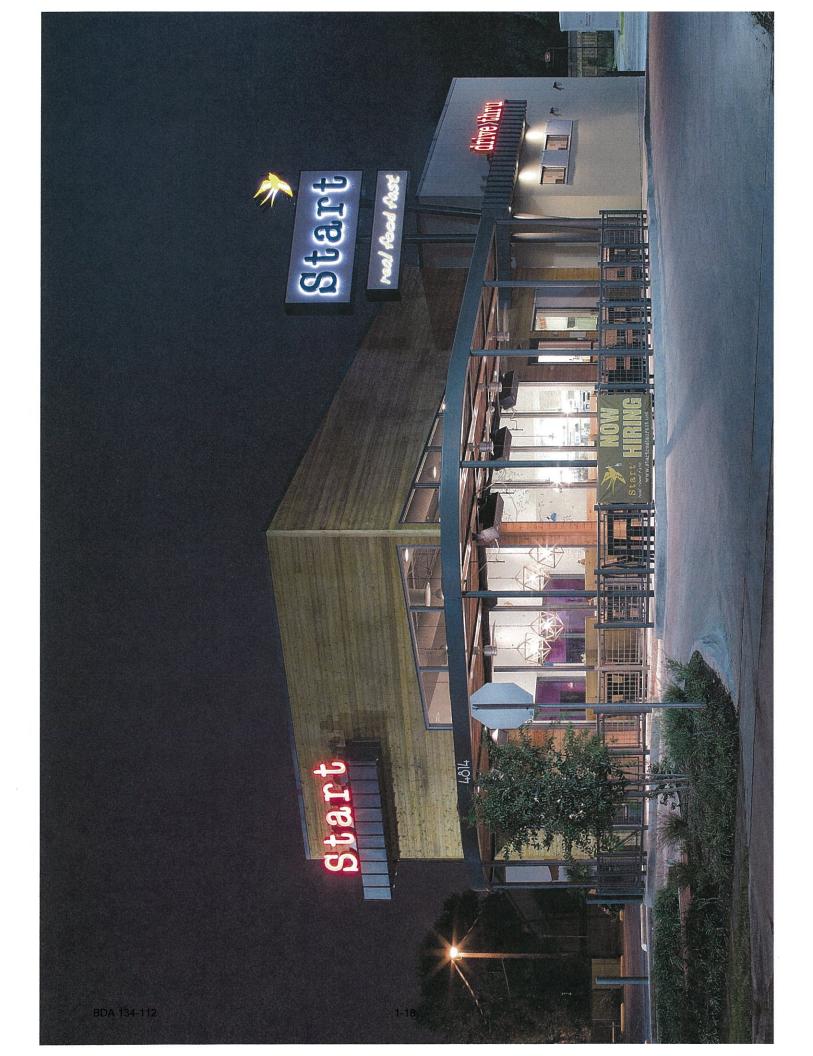
PS: If there is anything that you want to submit to the board beyond what you have included in your attached application materials, please feel free to email it to <a href="mailto:steve.long@dallascityhall.com">steve.long@dallascityhall.com</a> or mail it to me at the following address:

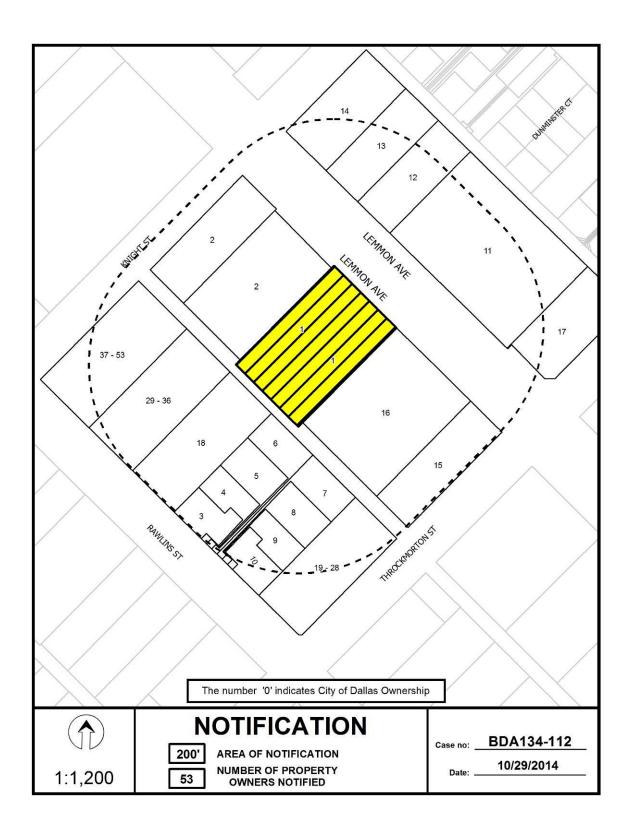
Steve Long, Board of Adjustment Administrator

City of Dallas Sustainable Development and Construction

1500 Marilla Street, Room 5BN

Dallas, Texas 75201





# Notification List of Property Owners BDA134-112

# 53 Property Owners Notified

Label #	Address		Owner
1	4023	LEMMON AVE	4015 LEMMON LP
2	4037	LEMMON AVE	KEELEY ROBERT THEODORE
3	4016	RAWLINS ST	WEN HUANG-CHUN & NAN WEN YAN
4	4014	RAWLINS ST	ROSSLAND ERIC
5	4012	RAWLINS ST	DIOP DESAGANA
6	4010	RAWLINS ST	GINSBERG KAREN
7	4008	RAWLINS ST	MCCOY C FRANCE &
8	4006	RAWLINS ST	HAWKINS STEVEN B
9	4004	RAWLINS ST	RUTLEDGE GEORGE &
10	4002	RAWLINS ST	BURKHART BRENT & LINDA
11	4018	LEMMON AVE	ROSSMORE ENTERPRISES
12	4026	LEMMON AVE	4026 LEMMON AVE LLC
13	4030	LEMMON AVE	FARR TERESA M
14	4038	LEMMON AVE	TRAYMORE PARTNERS LTD
15	4001	LEMMON AVE	OLIVERIE DOMINICK
16	4003	LEMMON AVE	4015 LEMMON LP
17	4004	LEMMON AVE	DALLAS LUBE VENTURE LLC
18	4020	RAWLINS ST	IVANYI INC
19	4000	RAWLINS ST	RITTER MARISA
20	4000	RAWLINS ST	ESCAMILLA GUADALUPE
21	4000	RAWLINS ST	ADAIR TAYLOR
22	4000	RAWLINS ST	TOWNEND WILLIAM H
23	4000	RAWLINS ST	KLYMOV YEVGEN
24	4000	RAWLINS ST	GROSECLOSE LARRY E &
25	4000	RAWLINS ST	NYMARK JAMES P TRUST
26	4000	RAWLINS ST	ROBBINS CHRISTINE

Label #	Address		Owner
27	4000	RAWLINS ST	PEPIN SCOTT M
28	4000	RAWLINS ST	HILL BRYAN & KELLY
29	4030	RAWLINS ST	HAYES NATALIE I
30	4030	RAWLINS ST	WU CHI YUAN & WEI YING
31	4030	RAWLINS ST	PIERSON RHEANNE
32	4030	RAWLINS ST	MEDLEY CHARLOTTE
33	4030	RAWLINS ST	ATKINSON PRESTON
34	4030	RAWLINS ST	CORLEW JOSEPH A
35	4030	RAWLINS ST	BURKE MARONDA JAN
36	4030	RAWLINS ST	WU JAFFEE CHIH KAI
37	4034	RAWLINS ST	SWANCUTT MARK A & JESSICA N RICALDI
38	4034	RAWLINS ST	ROE MICHAEL ALAN
39	4034	RAWLINS ST	HOLLISTER LANCE
40	4034	RAWLINS ST	SCHAFFER NATHANIEL ELLIOT
41	4034	RAWLINS ST	FARUQUI RIZWAN
42	4034	RAWLINS ST	HILL CANDACE
43	4034	RAWLINS ST	ROWAN MARCUS
44	4034	RAWLINS ST	MERCADO JESUS V
45	4034	RAWLINS ST	YIP JACLYN K
46	4034	RAWLINS ST	PALMER BRITTANY
47	4034	RAWLINS ST	BURGOS DALIA R
48	4034	RAWLINS ST	GIACOBBE ROBERT L
49	4034	RAWLINS ST	FLOYD LAWSON E &
50	4034	RAWLINS ST	RUTTAGA RAMIRO
51	4034	RAWLINS ST	JORDAN CRAIG D
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FILE NUMBER: BDA 134-083

BUILDING OFFICIAL'S REPORT: Application of Celia Lopez, represented by Elias Rodriguez, for a special exception to the landscape regulations at 247 W. Davis Street. This property is more fully described as a part of Lot 1, Block 3/3325, and is zoned PD 830 (Subdistrict 6), which requires mandatory landscaping. The applicant proposes to construct and/or maintain a structure and provide an alternate landscape plan, which will require a special exception to the landscape regulations.

**LOCATION**: 247 W. Davis Street

**APPLICANT**: Celia Lopez

Represented by Elias Rodriguez

# **REQUEST**:

A request for a special exception to the landscape regulations is made to maintain a restaurant structure/use (Pier 247), and not fully meet the landscape regulations.

# STANDARD FOR A SPECIAL EXCEPTION TO THE LANDSCAPE REGULATIONS:

The board may grant a special exception to the landscape regulations of this article upon making a special finding from the evidence presented that:

- (1) strict compliance with the requirements of this article will unreasonably burden the use of the property;
- (2) the special exception will not adversely affect neighboring property; and
- (3) the requirements are not imposed by a site-specific landscape plan approved by the city plan commission or city council.

In determining whether to grant a special exception, the Board shall consider the following factors:

- the extent to which there is residential adjacency;
- the topography of the site;
- the extent to which landscaping exists for which no credit is given under this article;
   and
- the extent to which other existing or proposed amenities will compensate for the reduction of landscaping.

#### **STAFF RECOMMENDATION:**

#### Denial

#### Rationale:

- The applicant has not substantiated how strict compliance with the requirements of this article will unreasonably burden the use of the property; or that the special exception will not adversely affect neighboring property.
- The City of Dallas Chief Arborist recommends denial of the proposed landscape plan. The plan does not fully identify conforming conditions to the PD regulations and the plan does not match the current conditions of the site. The site does not retain any required design standards, and the perimeter buffer strip requirements are not adequately addressed.

#### **BACKGROUND INFORMATION:**

## Zoning:

Site: PD 830 (Planned Development)
North: PD 160 (Planned Development)
South: PD 830 (Planned Development)
East: PD 830 (Planned Development)
West: PD 830 (Planned Development)

#### Land Use:

The site is developed with a restaurant structure/use (Pier 247). The area to the north is vacant; the area to the east is developed with surface parking uses; and the areas to the south and west are developed with retail uses.

# **Zoning/BDA History**:

There has not been any recent related board or zoning cases recorded either on or in the immediate vicinity of the subject site.

#### **GENERAL FACTS/STAFF ANALYSIS:**

 This request focuses on maintaining a restaurant structure/use (Pier 247), and not fully meeting the landscape regulations. More specifically, according to the City of Dallas Chief Arborist, the site does not comply with Article X provisions for the mandatory perimeter landscape strip, street tree requirements, and design standard requirements.

- The Dallas Development Code requires full compliance with the landscape regulations when nonpermeable coverage on a lot or tract is increased by more than 2,000 square feet, or when work on an application is made for a building permit for construction work that increases the number of stories in a building on the lot, or increases by more than 35 percent or 10,000 square feet, whichever is less, the combined floor areas of all buildings on the lot within a 24-month period.
- The City of Dallas Chief Arborist submitted a memo regarding the applicant's request (see Attachment B). The memo states how this request is triggered by new construction and remodel of a restaurant.
- The Chief Arborist's memo lists the following deficiencies related to required landscaping:
  - 1. The proposed landscape plan does not comply with Article X provisions for the mandatory perimeter landscape strip, street tree requirements, and design standard requirements. The plan does not match the current site conditions.
  - 2. The north perimeter landscape buffer strip is approximately 7.5' wide and is covered with loose rock where the ordinance requires a 10' wide buffer to be comprised of "natural grass, groundcover, or other natural plant materials."
  - 3. A dumpster enclosure is shown on the plan within the perimeter landscape strip which is designated by ordinance for a landscape area.
  - 4. Article X requires 5 street trees within 30' of the curb. However, PD 830 requires 6 trees within 25' of the curb and spaces no closer than 25' on center- the site currently contains the required number of trees but are not designated appropriately on the proposed landscape plan.
  - 5. The proposed plan does not identify any of the two required design standards.
- The Chief Arborist's memo lists the following factors for consideration:
  - 1. The property is within PD 830, Subdistrict 6, with residential adjacency to the north. Subdistrict 6 has additional landscape requirements for street trees and surface parking landscaping which the site does not comply with. However, the proposed plan does not identify all of the conforming street trees.
  - 2. The current perimeter buffer strip trees on the north row are all planted approximately 1' off the perimeter screening fence. This condition that is a mild factor today will further conflict with the fence line as the trees continue to grow. Under the ordinance the trees could not be planted closer than 4' from the paved surface. The trees can remain but they are in close proximity to the adjacent property, being currently undeveloped, and the fence will need to be altered as the trees expand. The alternative is to attempt to transplant the trees a couple of feet from their existing location, or to replace them in the appropriate location.
- The City of Dallas Chief Arborist recommends denial of the proposed landscape plan. The plan does not fully identify conforming conditions to the PD regulations and the plan does not match the current conditions of the site. The site does not retain any required design standards, and the perimeter buffer strip requirements are not adequately addressed.
- The applicant has the burden of proof in establishing the following:
  - Strict compliance with the requirements of the landscape regulations of the Dallas Development Code will unreasonably burden the use of the property; and the special exception will not adversely affect neighboring property.

 If the Board were to grant this request and impose the submitted landscape plan as a condition to the request, the existing conditions on the site would be required to be match the conditions shown on this plan, and the site would be provided exception from full compliance with the mandatory perimeter landscape strip, street tree requirements, and design standard requirements of Article X.

## **Timeline**:

July 1, 2014: The applicant submitted an "Application/Appeal to the Board of

Adjustment" and related documents which have been included as

part of this case report.

August 14, 2014: The Board of Adjustment Secretary randomly assigned this case to

Board of Adjustment Panel C.

August 15, 2014: The Board Administrator emailed the applicant the following information:

 an attachment that provided the public hearing date and panel that will consider the application; the August 27<sup>th</sup> deadline to submit additional evidence for staff to factor into their analysis; and the September 5<sup>th</sup> deadline to submit additional evidence to be incorporated into the Board's docket materials;

- the criteria/standard that the board will use in their decision to approve or deny the request; and
- the Board of Adjustment Working Rules of Procedure pertaining to documentary evidence.

September 2, 2014:

The Board of Adjustment staff review team meeting was held regarding this request and the others scheduled for September public hearings. Review team members in attendance included: the Sustainable Development and Construction Chief Planner, the Board Administrator, the Building Inspection Senior Plans Examiners/Development Code Specialist, the Sustainable Development and Construction Department Senior Engineer, the City of Dallas Chief Arborist, the Sustainable Development and Construction Department Current Planner, and the Assistant City Attorney to the Board.

September 2, 2014:

The Board Administrator emailed the applicant about the discovery made at the staff review team meeting that the application referenced as submitted was incomplete; and given this discovery, that: 1) it had been removed from its tentatively scheduled Board of Adjustment Panel C September 15<sup>th</sup> docket; 2) the application had been returned to the Building Inspection Senior Plans Examiners/Development Code Specialist where you can consult with him as to what is needed to complete it; and 3) it would be scheduled for the next available board of adjustment hearing date

once the Building Inspection Senior Plans Examiners/Development Code Specialist had informed him that the applicant had completed this application.

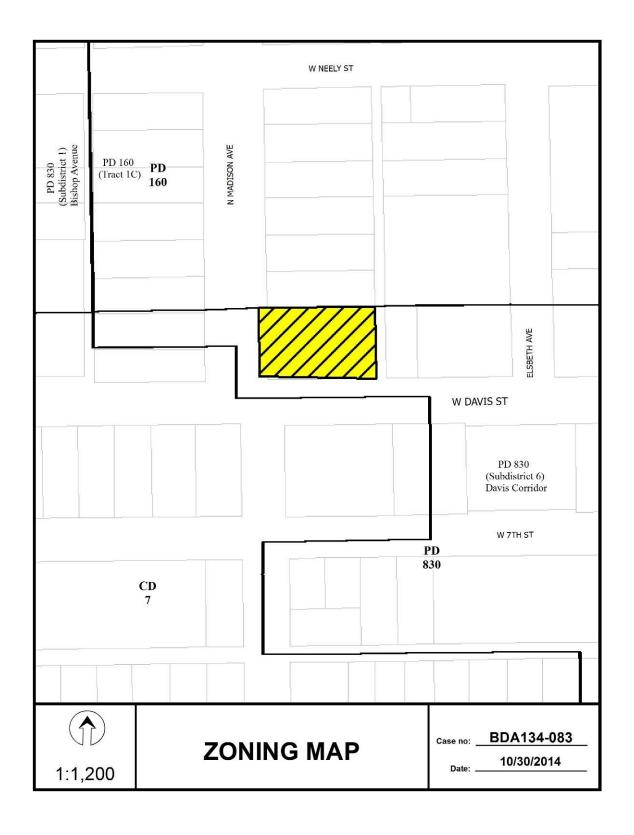
October 14, 2014: The Board Administrator emailed the applicant the following information:

- an attachment that provided the public hearing date and panel that will consider the application; the October 29<sup>th</sup> deadline to submit additional evidence for staff to factor into their analysis; and the November 7<sup>th</sup> deadline to submit additional evidence to be incorporated into the Board's docket materials;
- the criteria/standard that the board will use in their decision to approve or deny the request; and
- the Board of Adjustment Working Rules of Procedure pertaining to documentary evidence.

October 29, 2014: The City of Dallas Chief Arborist emailed the applicant certain observations regarding this application (see Attachment A).

November 4, 2014: The Board of Adjustment staff review team meeting was held regarding this request and the others scheduled for November public hearings. Review team members in attendance included: the Sustainable Development and Construction Interim Assistant Building Official, the the Assistant Development and Construction Board of Adjustment Chief Planner, the Board Administrator, the Building Inspection Senior Plans Examiners/Development Code Specialist. the Sustainable Development and Construction Department Project Engineer, the City of Dallas Chief Arborist, and the Assistant City Attorney to the Board.

November 7, 2014: The City of Dallas Chief Arborist submitted a memo regarding the request (see Attachment B).





BDA134-083

# Long, Steve

Attach A po 1

From:

Erwin, Philip

Sent:

Wednesday, October 29, 2014 8:55 AM

To:

Long, Steve; energyinspector@yahoo.com

Cc:

Duerksen, Todd; Walker, Clay; Hatefi, Alireza

Subject:

RE: BDA 134-083, Property at 247 W. Davis Street

Elias,

I checked out the current site conditions on the property and they do not match the submitted landscape drawing. I am presuming it is your intent to conduct further modifications to the property if the Board was to approve the alternate landscape plan. If your intent is to seek approval of the current conditions, we need an amended plan to reflect these changes as early as possible. The following were identified, but may not be all that differs on site:

I identified five trees on the north perimeter. The trees are within 1-1.5 feet of the fence line. Please confirm if these are to remain in this location or changed. You currently show four trees on the north perimeter on the plan.

The dumpster enclosure should be properly identified. This dumpster is also within the adjacency buffer (contrary to ordinance), but is not correctly shown on the plan. I am not supportive of the dumpster (structure) within the mandatory perimeter buffer.

Confirm the use of river rock for this perimeter buffer (contrary to ordinance) and also in the parkway. I will seek direction from engineering and Public Works if this material is acceptable for the public ROW.

Identify the bed of ornamental grasses and small shrubs along Davis Street.

Trees are planted in the narrow bed along Madison. These were intended for shrubs for screening of parking. Confirm this will remain with these conditions.

Identify the appropriate plantings for the east property boundary (10 shrubs along parking lot are shown) and plantings along patio.

Properly identify the tree protection area for the large tree in the parking lot.

Identify the walkways across the landscape beds.

We should have any modifications this week, but our staff review will be next Tuesday. I will base recommendations on the condition of the plan submitted prior to the staff review.

Phil Erwin

From: Long, Steve

Sent: Tuesday, October 14, 2014 11:07 AM

**To:** energyinspector@yahoo.com **Cc:** Duerksen, Todd; Erwin, Philip

Subject: FW: BDA 134-083, Property at 247 W. Davis Street

Dear Elias.

# BDA134-0B3 AHIM A pg 2

Here is information regarding the application to the board of adjustment referenced above that you are representing for Celia Lopez most of which I believe you are aware of given your experience with the board of adjustment:

- The REVISED application materials all of which will be emailed to you, city staff, and the board of adjustment members in a docket about a week ahead of your tentatively scheduled November 17<sup>th</sup> Board of Adjustment Panel C public hearing.
- 2. The standard as to how the board is able to consider/grant a special exception to the landscape regulations (51A-10.110).
- 3. A document that provides deadlines for submittal of additional information to staff/the board.
- 4. The board's rule pertaining to documentary evidence.

Please review the Building Official's Report/second page of your application (page 2 of 6 in the application materials attached) and contact Todd Duerksen at 214/948-4475 no later than noon, Wednesday, October 29<sup>th</sup> with regard to any amendment that you feel is necessary to address the issue at hand. (Note that the discovery of any additional appeal needed other than the landscape special exception request will result in postponement of the appeal until the panel's next regularly scheduled public hearing).

Lastly, I would encourage that you contact Phil Erwin, City of Dallas Chief Arborist, at 214/948-4117 to determine if there is any additional information that he may need from you in making a favorable recommendation to the board on your request.

Please write or call me at 214/670-4666 if I can be of any additional assistance to you on this application.

Thanks,

#### Steve

PS: If there is anything you want to submit to the board on this application beyond what has been included in the attached application materials, please feel free to email it to <a href="mailto:steve.long@dallascityhall.com">steve.long@dallascityhall.com</a> or forward it to me at the following address:

Steve Long, Board of Adjustment Administrator City of Dallas Sustainable Development and Construction 1500 Marilla Street, Room 5BN Dallas, Texas 75201

From: Long, Steve

Sent: Tuesday, September 02, 2014 3:47 PM

To: 'energyinspector@yahoo.com'

Cc: Duerksen, Todd; Way, Jamilah; Moorman, Donna; Erwin, Philip; Law, Trena

Subject: FW: BDA 134-083, Property at 247 W. Davis Street

Dear Elias,

I have just spoken with your colleague John Ramirez about the discovery made at the staff review team meeting this afternoon that the application referenced as submitted is incomplete. Given this discovery, please be advised that:

- 1) it has been removed from its tentatively scheduled Board of Adjustment Panel C September 15<sup>th</sup> docket;
- 2) the application has been returned to Todd Duerksen where you can consult with him as to what is needed to complete it; and
- 3) I will schedule this application for the next available board of adjustment hearing date once Todd has informed me that you have completed this application.

BOA(34-083

Lastly be advised that if Todd were to inform me that you have amended/completed your application with him by than the end of this week, I can schedule it for October with the other applications that I will pick up from Todd on Monday. September 8th.

Please write or call me at 670-4666 if you have questions.

Thank you,

Steve

From: Long, Steve

**Sent:** Thursday, August 14, 2014 12:48 PM

To: 'energyinspector@yahoo.com' Cc: Duerksen, Todd: Erwin, Philip

Subject: BDA 134-083, Property at 247 W. Davis Street

Dear Elias,

Here is information regarding the application to the board of adjustment referenced above that you are representing for Celia Lopez most of which I believe you are aware of given your experience with the board of adjustment:

- 1. The application materials all of which will be emailed to you, city staff, and the board of adjustment members in a docket about a week ahead of your tentatively scheduled September 15th Board of Adjustment Panel C public hearing.
- 2. The standard as to how the board is able to consider/grant a special exception to the landscape regulations (51A-10.110).
- 3. A document that provides deadlines for submittal of additional information to staff/the board.
- 4. The board's rule pertaining to documentary evidence.

Please review the Building Official's Report/second page of your application (page 2 of 6 in the application materials attached) and contact Todd Duerksen at 214/948-4475 no later than noon, Wednesday, August 27th with regard to any amendment that you feel is necessary to address the issue at hand. (Note that the discovery of any additional appeal needed other than the landscape special exception request will result in postponement of the appeal until the panel's next regularly scheduled public hearing).

Lastly, I would encourage that you contact Phil Erwin, City of Dallas Chief Arborist, at 214/948-4117 to determine if there is any additional information that he may need from you in making a favorable recommendation to the board on your request.

Please write or call me at 214/670-4666 if I can be of any additional assistance to you on this application.

Thanks,

Steve

PS: If there is anything you want to submit to the board on this application beyond what has been included in the attached application materials, please feel free to email it to steve.long@dallascityhall.com or forward it to me at the following address:

Steve Long, Board of Adjustment Administrator City of Dallas Sustainable Development and Construction

# Memorandum



DATE November 7, 2014

ΤO

Steve Long, Board of Adjustment Administrator

SUBJECT

# BDA 134 · 083

247 W Davis

The applicant is requesting a special exception to the landscape requirements of Article X.

**Trigger** 

New construction and remodel for a restaurant.

#### **Deficiencies**

The proposed landscape plan does not comply with Article X provisions for the mandatory perimeter landscape strip (10.125(b)(1)), street tree requirements (10.125(b)(4)), and does not comply with design standard requirements. The plan does not match the current site conditions.

The north perimeter landscape buffer strip is approximately 7.5' wide and is covered with loose rock. The ordinance requires the buffer strip to be a landscape area with a minimum width of 10 feet. A landscape area must be composed primarily of 'natural grass, groundcover, or other natural plant materials.'

A dumpster enclosure is shown on the plan within the perimeter landscape strip which is designated by ordinance for a landscape area.

Article X requires 5 street trees within 30' of the curb. However, PD 830 requires 6 trees within 25 feet of the curb and spaced no closer than 25 feet on center. The site currently contains the required number of street trees but are not designated appropriately on the proposed landscape plan.

The proposed plan does not identify any design standards to Article X standards.

#### <u>Factors</u>

The property is within PD 830, Subdistrict 6, with residential adjacency to the north. Subdistrict 6 has additional landscape requirements for street trees (one large tree per 40 feet of frontage) and surface parking landscaping, and the site does currently comply with these requirements. However, the proposed plan does not identify all of the conforming street trees.

BDA134-083 Attach & Pg 2

The current perimeter buffer strip trees on the north row are all planted approximately 1 foot off the perimeter screening fence. The condition is a mild factor today, but as the trees continue to grow, they will further conflict with the fence line. Under ordinance, the trees could not be planted closer than four feet from the paved surface. The trees can remain as they stand but they are in close proximity to the adjacent property, being currently undeveloped, and the fence will need to be altered as the tree expands. The alternative is to attempt to transplant the trees a couple of feet, or replace them and set them appropriately. The owner should consider the options.

#### Recommendation

The chief arborist recommends denial of the proposed landscape plan. The plan does not fully identify conforming conditions to the PD regulations and the plan does not match current conditions on the site. The site does not retain any design standards to Article X specifications, and perimeter buffer strip requirements are not adequately addressed.

Philip Erwin, ISA certified arborist #TX-1284(A)
Chief Arborist



# APPLICATION/APPEAL TO THE BOARD OF ADJUSTMENT

	Case No.: BDA 134-083
Data Relative to Subject Property:	Date: 7-1-14
Location address: 247 W. Davis St.	Zoning District: Pd 830 (Subd
Lot No.: 3/3325 Acreage: 172acs	Census Tract: <u>6042.01</u>
Street Frontage (in Feet): 1) 50' 2) 150' 3)	4)5)
To the Honorable Board of Adjustment:	JW1
Owner of Property (per Warranty Deed): America Can	<u>-</u>
Applicant: Celia Lopez	Telephone:
Mailing Address: 303 W. Davis St.	Zip Code: <u> </u>
E-mail Address:	*
E-mail Address:  Represented by: Construction Concepts ine	Telephone: <u>214-940-43</u> 00
Mailing Address: 317 E Jefferson Brud	Zip Code: 45203
E-mail Address: energyinspector@yahoo.com	Aut.
Affirm that an appeal has been made for a Variance or Special Exception Compaint Candificating and profession on alternation a variance for the confession of the confession o	native Canasceping-plans
Application is made to the Board of Adjustment, in accordance with the povelopment Code. to grant the described appeal for the following reason and scare special aximation with not advired an arrange with current configured affectively. Vanished is a configured affectively. Vanished is a configured affectively.	
Note to Applicant: If the appeal requested in this application is grant permit must be applied for within 180 days of the date of the final acti specifically grants a longer period.  Affidavit	
<u> </u>	tia Lopez
who on (his/her) oath certifies that the above statements are tr knowledge and that he/she is the owner/or principal/or authorize property.	
Respectfully submitted: (A	ffiant/Applicant Raigharde)
Subscribed and sworn to before me this 25 day of June	2014
(Rev. 08-01-11)  Mike Arreguin Notary Public, State of Texas	ic in and for Dallas County, Texas
083 My Commission Expires April 15, 2017 2-13	

BDA 134-083

Chairman
1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1 1
Remarks
Appeal wasGranted OR Denied
Date of Hearing
MEMORANDUM OF ACTION TAKEN BY THE BOARD OF ADJUSTMENT

## **Building Official's Report**

I hereby certify that

Celia Lopez

represented by

Elias Rodriguez

did submit a request

for a special exception to the landscaping regulations

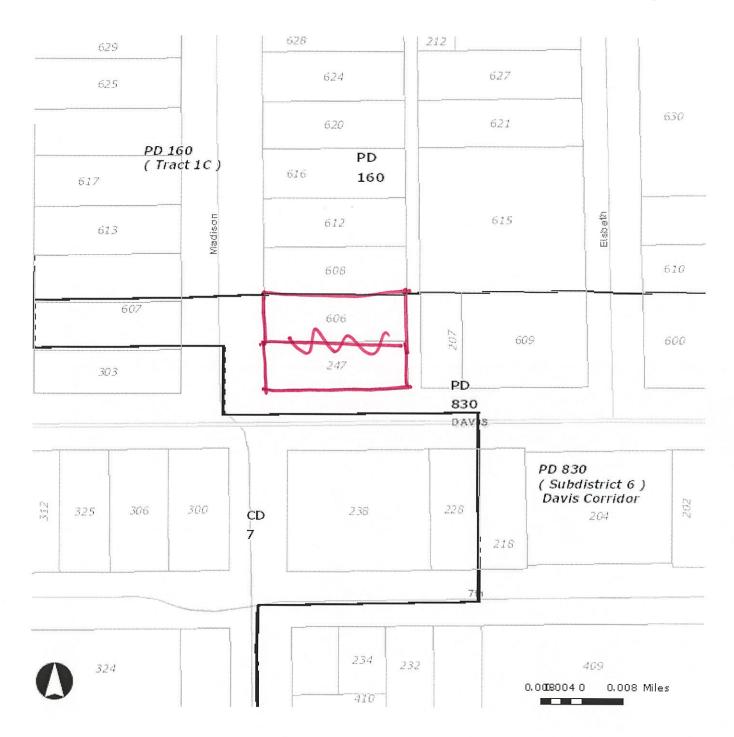
at

247 W. Davis Street

BDA134-083. Application of Celia Lopez represented by Elias Rodriguez for a special exception to the landscaping regulations at 247 W. Davis Street. This property is more full described as a part of Lot 1, Block 3/3325, and is zoned PD830 (Subdistrict 6), which requires mandatory landscaping. The applicant proposes to construct a nonresidential structure and provide an alternate landscape plan, which will require a special exception to the landscape regulations

Sincerely,

BDA 134-083 2-14





317 E. JEFFERSON BLVD. DALLAS, TX. 75203 TEL. (214) 946-4500 FAX. (214) 948-9544

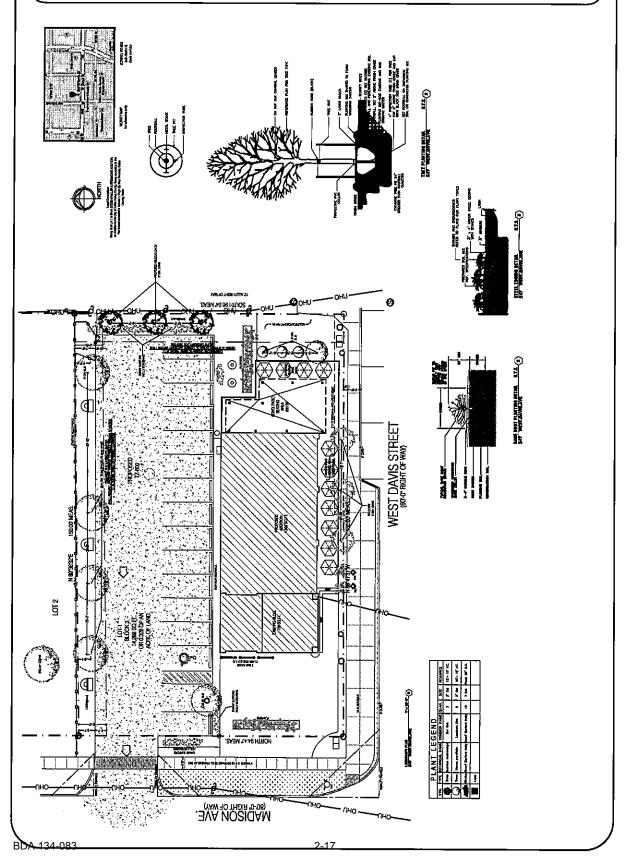
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CONSTRUCTION CONCEPTS INC.

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Revision 10 06/30/14 247 W. DAVIS ST. DALLAS, TX 75208

Project Sheet LANDSCAPING OB,30/14 Scale Scale WARIES Drawn By JE



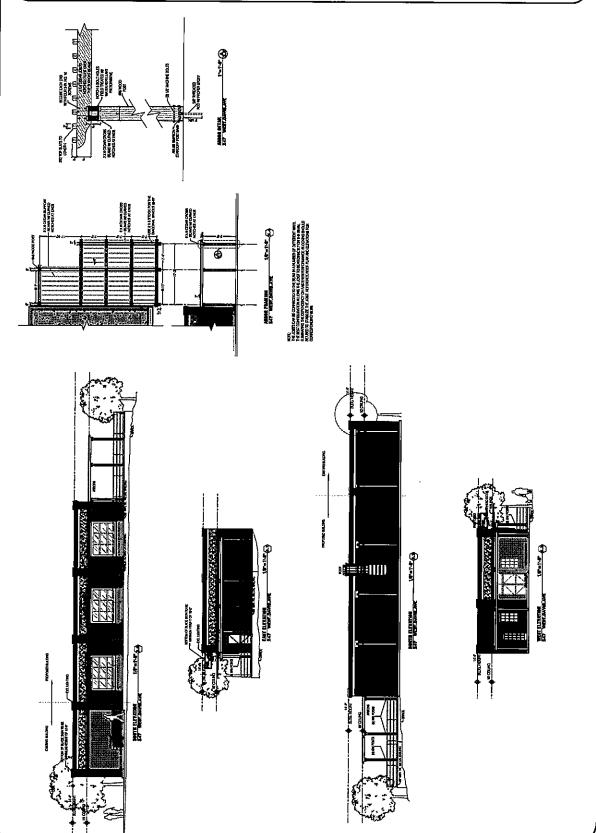
317 E. JEFFERSON BLVD. DALLAS, TX. 75203 TEL (214) 946-4500 FAX. (214) 948-9544

\*Pionning and Designing a Better Tomorrow\*

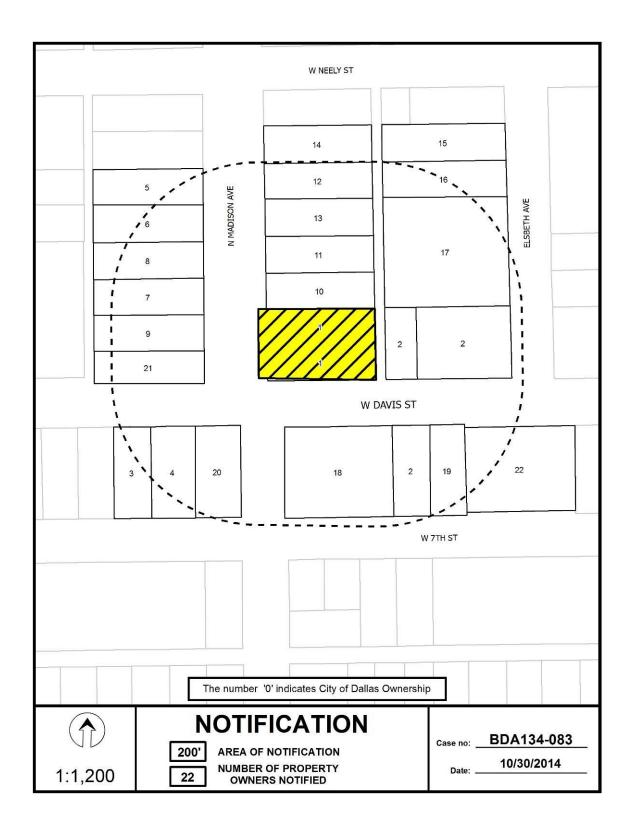
BDA 134-083

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2-18



BDA 134-083 2-19

# Notification List of Property Owners BDA134-083

# 22 Property Owners Notified

Label #	Address		Owner
1	606	MADISON AVE	AMERICA CAN
2	228	DAVIS ST	WEST DAVIS INVESTMENTS LLC
3	325	7TH ST	HISPANIC SERV UNLTD INC
4	306	DAVIS ST	HISPANIC SERVICES UNLTD
5	621	MADISON AVE	FLORES JAVIER
6	617	MADISON AVE	RODRIGUEZ EDUARDO S &
7	609	MADISON AVE	SAMAYOA LEONEL
8	613	MADISON AVE	MONDRAGON MARIA E
9	607	MADISON AVE	AGUILAR JAINY
10	608	MADISON AVE	AMERICA CAN
11	612	MADISON AVE	JASSO JACQUELINE NAVA
12	620	MADISON AVE	PONCE FILEMON I
13	616	MADISON AVE	MARTINEZ MARTIN
14	624	MADISON AVE	RODRIQUEZ TORIBIA C
15	627	ELSBETH ST	ACQUISTO MICHAEL F
16	621	ELSBETH ST	MENA JUAN BARRERA
17	615	ELSBETH ST	MATRIX PARTNERS LP
18	238	DAVIS ST	VICTOR PROPERTIES LLC
19	218	DAVIS ST	ENGLISH FAMILY LTD PS
20	300	DAVIS ST	HISPANIC SERVICES
21	303	DAVIS ST	AGUILAR JAINY
22	204	DAVIS ST	204 WD LTD

BDA 134-083 2-20

FILE NUMBER: BDA 134-107

BUILDING OFFICIAL'S REPORT: Application of Chas Fitzgerald, represented by Michael S. Kendall, for a special exception to the landscape regulations at 1818 Stevens Forest Drive. This property is more fully described as Lots 1-31 and common areas, Block A-2/5127, and is zoned PD 796, which requires mandatory landscaping. The applicant proposes to construct and maintain a single family residential Shared Access Development and provide an alternate landscape plan, which will require a special exception to the landscape regulations.

**LOCATION**: 1818 Stevens Forest Drive

**APPLICANT:** Chas Fitzgerald

Represented by Michael S. Kendall

#### REQUEST:

A request for a special exception to the landscape regulations is made to construct and maintain a 31 lot single family shared access development on an undeveloped site, and not fully meet the landscape regulations.

(Note that this application is adjacent to a property to the west where the same applicant seeks a similar landscape special exception from Board of Adjustment Panel C on November 17<sup>th</sup>: BDA 134-108).

# STANDARD FOR A SPECIAL EXCEPTION TO THE LANDSCAPE REGULATIONS:

The board may grant a special exception to the landscape regulations of this article upon making a special finding from the evidence presented that:

- (1) strict compliance with the requirements of this article will unreasonably burden the use of the property;
- (2) the special exception will not adversely affect neighboring property; and
- (3) the requirements are not imposed by a site-specific landscape plan approved by the city plan commission or city council.

In determining whether to grant a special exception, the Board shall consider the following factors:

- the extent to which there is residential adjacency;
- the topography of the site;
- the extent to which landscaping exists for which no credit is given under this article;
   and
- the extent to which other existing or proposed amenities will compensate for the reduction of landscaping.

# **STAFF RECOMMENDATION:**

#### Denial

#### Rationale:

- The applicant has not substantiated how strict compliance with the requirements of this article will unreasonably burden the use of the property; or that the special exception will not adversely affect neighboring property.
- The City of Dallas Chief Arborist recommends denial of the alternate plans for this
  application and the applicant's related application to the west at 1916 Stevens
  Forest Drive (BDA 134-108) because in his opinion, the applicant has not provided
  substantial cause that strict compliance will unreasonably burden the use of the
  property as one development.

#### **BACKGROUND INFORMATION:**

#### Zoning:

Site: PD 796 (Planned Development)
North: PD 690 (Planned Development)
South: PD 830 (Planned Development)

East: R-7.5(A) (Single family residential 7,500 square feet)

West: PD 796 (Planned Development)

#### Land Use:

The site is currently undeveloped. The areas to the north and east are developed with institutional use (Rosemont Elementary School); the area to the south is developed with church use (St. Cecila School and Catholic Church); and the areas to the west is undeveloped.

#### Zoning/BDA History:

1. BDA 134-108, Property at 1916 Stevens Forest Drive (the lot immediately west of subject site) On November 17, 2014, the Board of Adjustment Panel C will consider a request for a special exception to the landscape regulations requested in conjunction with constructing and maintaining a single family shared access development on the site, and not fully providing required landscaping.

#### **GENERAL FACTS/STAFF ANALYSIS:**

- This request focuses on constructing and maintaining a 31 lot single family shared access development on an undeveloped site, and not fully meeting the landscape regulations. More specifically, according to the City of Dallas Chief Arborist, the site does not comply with the landscape regulations in that the plan indicates 13 street trees when a minimum of 19 street trees are required in addition to site trees.
- The Dallas Development Code requires full compliance with the landscape regulations when nonpermeable coverage on a lot or tract is increased by more than 2,000 square feet, or when work on an application is made for a building permit for construction work that increases the number of stories in a building on the lot, or increases by more than 35 percent or 10,000 square feet, whichever is less, the combined floor areas of all buildings on the lot within a 24-month period.
- The City of Dallas Chief Arborist submitted a memo regarding the applicant's request on this site and the adjacent site: BDA 134-108 (see Attachment A). The memo states how this request is triggered by new construction of shared access developments in a residential (multifamily) district.
- The Chief Arborist's memo lists the following deficiencies for the property at 1818 Stevens Forest Drive: the plan indicates 13 street trees are proposed where a minimum of 19 street trees are required in addition to site trees.
- The Chief Arborist's memo lists the following factors for consideration on this application and the adjacent application to the west, BDA 134-108:
  - 1. Shared Access Developments in Section 51A-10.125(a)(2)(B), "Districts other than single family districts" require: 1) a minimum of 20 percent of the development as landscape area; 2) one site tree per 4,000 square feet in the development; and 3) in addition to site trees, one large canopy tree for every 25 feet of frontage.
  - 2. The plan complies with all other requirements not noted as a deficiency.
  - 3. The applicant states that the tree spacing of 25' on center requirements does not align with the individual residences fronting the streets. "The requirement would cause trees to be places at 20' on center for an individual lot which is too close for a required canopy tree."
  - 4. The proposed plans place one street tree for each individual single family lot within the development. If we (the City) accept the premise of requiring one tree per individual lot, then the argument of an unreasonable hardship being imposed on the properties may be easily accepted. The actual design and topography of the lot frontages may have been a bearing on the placement of the trees on the property. Additional construction design information on this to support or argue this matter has not been given.
  - 5. However, the Board may consider if shared access developments under 10.125(a)(2)(B) share a similar distinction to shared access developments in 10.125(a)(2)(A) where the development of single family lots has one front yard and all the property in the shared access development is considered to be one lot and have "shared trees." In that the proposed plans for each shared access development addresses site trees to be spaced throughout the property, these developments should be viewed as one lot for landscape purposes. The

- argument for placing one street tree per individual lot would not conform to Article X regulation for this type of development. The applicant may have argued any physical site constraints as to how the city requirement unreasonably burdens this one lot, and why increased planting density in common areas could not support the planting requirements.
- 6. The city does not have a minimum tree spacing requirement in the general ordinance at this time. As a general rule, city staff makes recommendations to the public of planting large trees no closer than 20 feet on center, and live oaks spaced at 25 feet on center or greater.
- 7. The applicant has noted if any existing tree specified on the landscape plan should be removed, a new tree will be planted in the general location of that tree. It is possible a number of existing trees on the plans will need removal for their current conditions, for complications related to construction, or for future public safety concerns.
- The City of Dallas Chief Arborist recommends denial of the alternate plans for both 1818 and 1916 Stevens Forest Drive (BDA 134-107 and 108) because in his opinion, the applicant has not provided substantial cause that strict compliance will unreasonably burden the use of the property as one development.
- The applicant has the burden of proof in establishing the following:
  - Strict compliance with the requirements of the landscape regulations of the Dallas Development Code will unreasonably burden the use of the property; and the special exception will not adversely affect neighboring property.
- If the Board were to grant this request and impose the submitted alternate landscape plan as a condition to the request, the site would be provided exception from full compliance with the street tree requirements of Article X: The Landscape Regulations.

#### **Timeline**:

September 5, 2014: The applicant submitted an "Application/Appeal to the Board of Adjustment" and related documents which have been included as part of this case report.

October 14, 2014: The Interim Assistant Director of Sustainable Development and Construction acting on behalf of the Board of Adjustment Secretary randomly assigned this case to Board of Adjustment Panel C.

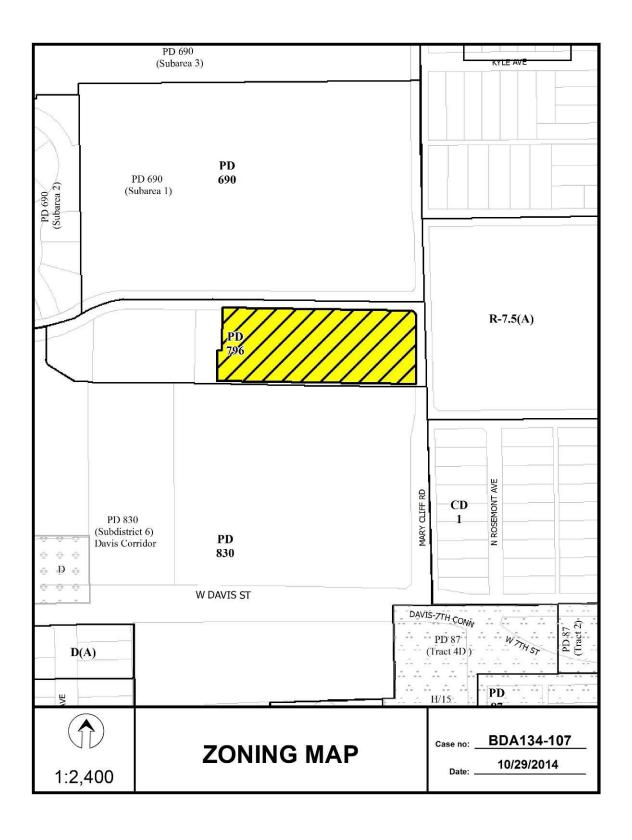
October 14, 2014: The Board Administrator emailed the applicant's representative the following information:

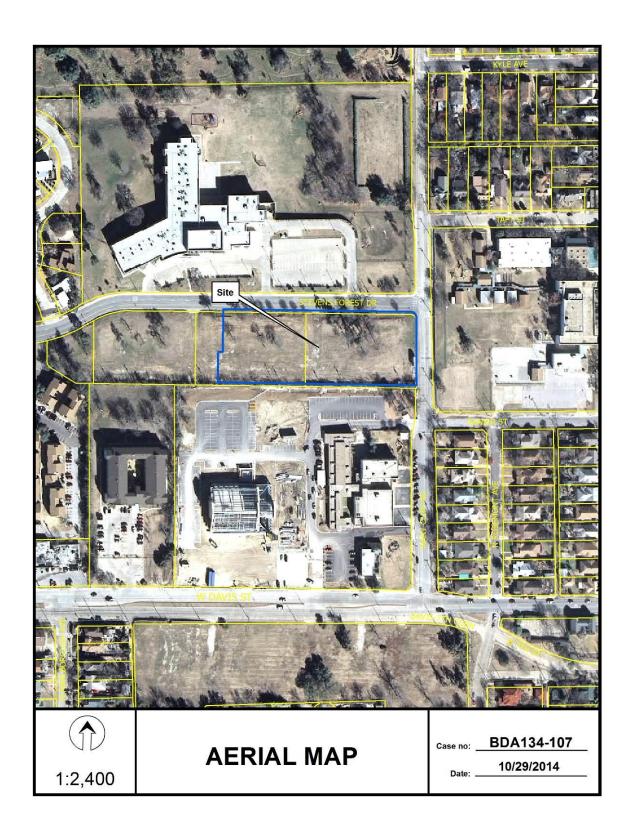
- an attachment that provided the public hearing date and panel that will consider the application; the October 29<sup>th</sup> deadline to submit additional evidence for staff to factor into their analysis; and the November 7<sup>th</sup> deadline to submit additional evidence to be incorporated into the Board's docket materials;
- the criteria/standard that the board will use in their decision to approve or deny the request; and

• the Board of Adjustment Working Rules of Procedure pertaining to documentary evidence.

November 4, 2014: The Board of Adjustment staff review team meeting was held regarding this request and the others scheduled for November public hearings. Review team members in attendance included: the Sustainable Development and Construction Interim Assistant the Assistant Building Official, the Sustainable Development and Construction Board of Adjustment Chief Planner, the Board Administrator, the Building Inspection Senior Plans Examiners/Development Code Specialist, the Sustainable Development and Construction Department Project Engineer, the City of Dallas Chief Arborist, and the Assistant City Attorney to the Board.

November 7, 2014: The City of Dallas Chief Arborist submitted a memo regarding this request and the applicant's adjacent request to the west: BDA 134-108 (see Attachment A).





# BDA 134 - 107, 108 Altrach A Fg1

# Memorandum



DATE November 7, 2014

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Steve Long, Board of Adjustment Administrator

SUBJECT # BDA 134 · 107 and 108 1818 and 1916 Stevens Forest Drive

The applicant is requesting a special exception to the landscape requirements of Article X.

#### <u>Trigger</u>

New construction of shared access developments in a residential (multifamily) district.

#### <u>Deficiencies</u>

1818 Stevens Forest Drive – The plan indicates 13 street trees are proposed where a minimum of 19 street trees are required in addition to site trees.

1916 Stevens Forest Drive – The plan indicates 16 street trees are proposed for the combined street frontages where a minimum of 25 trees are required by ordinance. The plan indicates 12 of 19 trees along Stevens Forest Dr. and 4 of 6 along Mary Cliff Drive.

#### <u>Factors</u>

Shared Access Developments in Section 51A-10.125(a)(2)(B), 'Districts other than single family districts,' requires: 1) a minimum of 20% of the development designated as landscape area, 2) one site tree per 4,000 square feet in the development, and 3) in addition to site trees, one large canopy street tree for every 25 feet of frontage.

The plan complies with all other requirements not noted as a deficiency.

The applicant states the tree spacing of 25' on center requirements does not align with the individual residences fronting the streets. 'The requirement would cause trees to be placed at 20' on center for an individual lot which is too close for a required canopy tree.'

The proposed plans place one street tree for each individual single family lot within the development. If we accept the premise of requiring one tree per individual lot, then the argument of an unreasonable hardship being imposed on the properties may be easily accepted. The actual design and topography of the lot frontages may have a bearing on the placement of the trees on the property. I do not have additional construction design information on this to support or argue this matter.

However, the Board may consider if shared access developments under 10.125(a)(2)(B) share a similar distinction to shared access developments in 10.125(a)(2)(A) where the development of single family lots has one front yard and all of the property in the shared access development is considered to be one lot and have "shared trees." In that the proposed plans for each shared access development addresses site trees to be spaced throughout the property, these developments should be viewed as one lot for landscape purposes. The argument for placing one street tree per individual lot would not conform to Article X regulation for this type of development. The applicant may have argued any physical site constraints as to how the city requirement unreasonably burdens this one lot, and why increased planting density in the common areas could not support the planting requirements.

The city does not have a minimum tree spacing requirement in the general ordinance at this time. As a general rule, city staff makes recommendations to the public of planting large trees no closer than 20 feet on center, and live oaks spaced at 25 feet on center or greater.

The applicant has noted if any existing tree specified on the landscape plan should be removed, a new tree will be planted in the general location of that tree. It is possible a number of existing trees on the plans will need removal for their current conditions, for complications related to construction, or for future public safety concerns.

#### Recommendation

The chief arborist recommends denial of the alternative landscape plans for both 1818 and 1916 Stevens Forest Drive because, in my opinion, the applicant has not provided substantial cause that strict compliance will unreasonably burden the use of the property as one development.

Philip Erwin, ISA certified arborist #TX-1284(A) Chief Arborist



#### APPLICATION/APPEAL TO THE BOARD OF ADJUSTMENT

Case No.: BDA 134-107 Data Relative to Subject Property: Date: 5 September 2014 Location address: 1818 Stevens Forest Drive, Dallas, Texas Zoning District: PD 796 Lot No.: 1 -31 Common A and B\_ Block No.:A-2/5127\_\_\_\_\_ Acreage: 2.445\_\_\_\_ Census Tract: 42,67 Owner of Property (per Warranty Deed): Wilbow –High Grove Development Corporation Applicant: Chas Fitzgerald Telephone: 972-479-0697 Mailing Address: 4131 North Central Expressway, Suite 990, LB 13, Dallas, Texas\_Zip Code: 75204\_\_\_ E-mail Address: cfitz@wilbowusa.com Represented by: Michael S. Kendall – KENDALL + Landscape Arch. Telephone: 214-729-3226 Mailing Address: 8150 North Central Exp, Suite M2025, Dallas Zip Code: 75206 E-mail Address: mike@kendall7.com Affirm that an appeal has been made for a Variance X, or Special Exception \_\_\_, of PD 796 landscape requirements. Application is made to the Board of Adjustment, in accordance with the provisions of the Dallas Development Code, to grant the described appeal for the following reason: PD 796 requires trees at the right of way at a spacing of 25' on center. This project is will be a shared access development. The tree spacing of 25' on center requirement does not align with the individual residences fronting on Steven Forest Drive and Mary Cliff Road. The requirement will cause trees to be placed at 20' on center for an individual lot which is too close for a required canopy tree. We are requesting a reduction of right of way trees along Stevens Forest Drive from 19 to 12. This is calculated by 510 right of way length – view triangles of 30' = 480. 480 / 25 = 19 required trees. We propose to place 1 tree on each lot and 1 tree at the commons area lot. The 1 tree on the commons area lot will be either a new tree or preserved tree. We are requesting a reduction of right of way trees along Mary Cliff Drive from 6 to 4. This is calculated by 185 right of way length – view triangles of  $30^{\circ} = 155$ . 155 / 25 = 6 required trees. We propose to place 1 tree on each lot. **Note to Applicant:** If the appeal requested in this application is granted by the Board of Adjustment, a permit must be applied for within 180 days of the date of the final action of the Board, unless the Board specifically grants a longer period. **Affidavit** Before me the undersigned on this day personally appeared CHAS httlethac (Affiant/Applicant's name printed) who on (his/her) oath certifies that the above statements are true and correct to his/her best knowledge and that he/she is the owner/or principal/or authorized representative of the subject property. Respectfully submitted: ffiant/Applicant's signature) Subscribed and sworn to before me this 5 h

BDA 134-107



Notary Public in and for Dallas County, Texas

# **Building Official's Report**

I hereby certify that

Chas Fitzgerald

represented by

Michael Kendall

did submit a request

for a special exception to the landscaping regulations

at

1818 Stevens Forest Drive

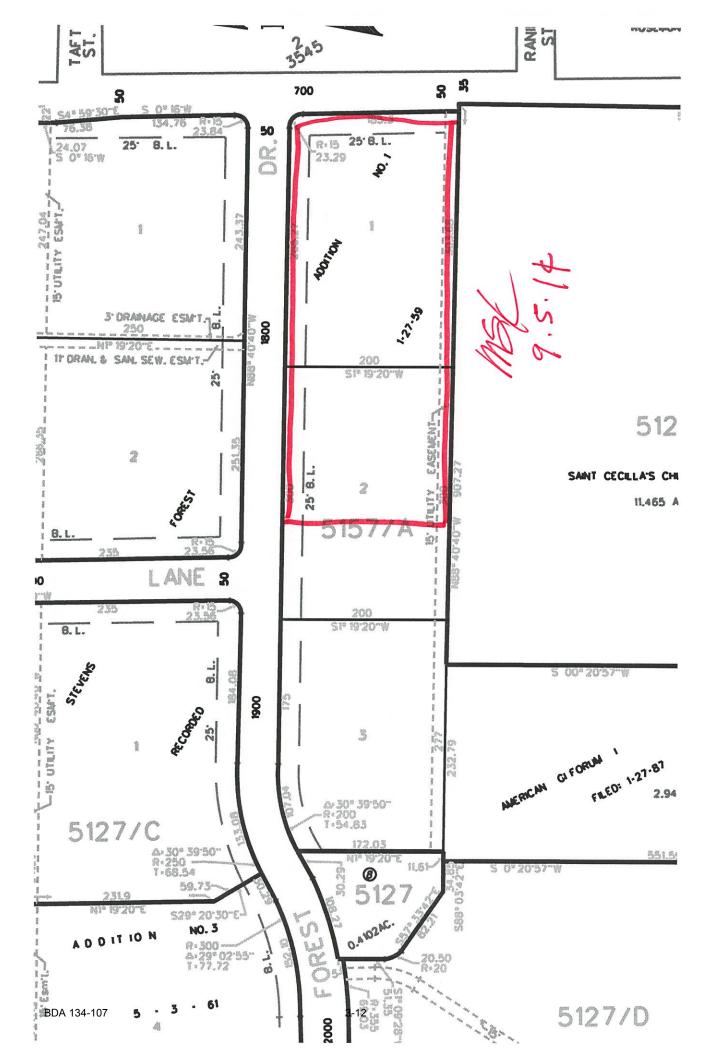
BDA134-107. Application of Chas Fitzgerald represented by Michael Kendall for a specia exception to the landscaping regulations at 1818 Stevens Forest Drive. This property is more fully described as Lots 1-31 and common areas, Block A-2/5127, and is zoned PD-796, which requires mandatory landscaping. The applicant proposes to construct a single family residential Shared Access Development and provide an alternate landscape plan, which will require a special exception to the landscape regulations.

Sincerely,

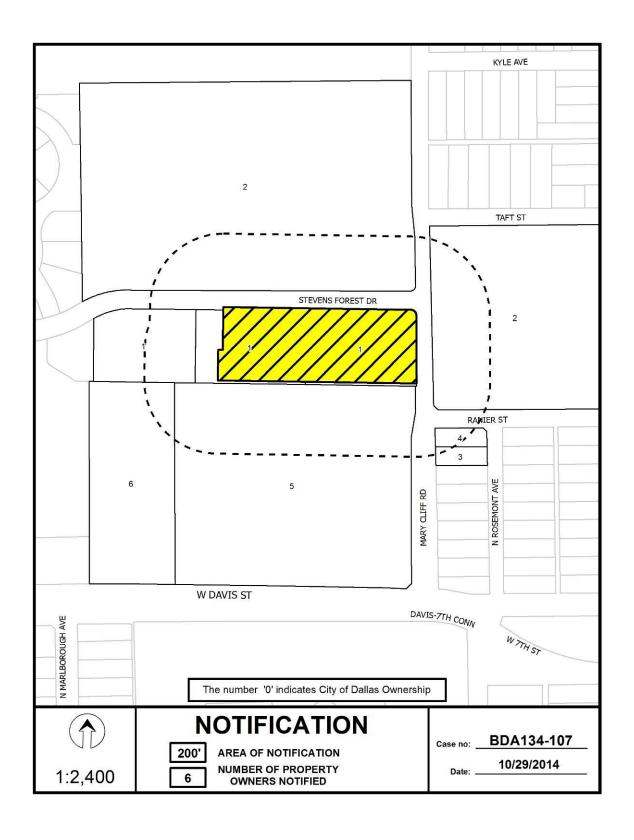
Larry Holfnes, Building Official

BDA 134-107

3-11







# Notification List of Property Owners BDA134-107

# 6 Property Owners Notified

Label #	Address		Owner
1	1818	STEVENS FOREST DR	ECI OPERATING COMPANY LLC
2	719	MONTCLAIR AVE	Dallas ISD
3	635	ROSEMONT AVE	VILLARREAL ELPIDIO
4	639	ROSEMONT AVE	MAREZ ELIA ORTA
5	1845	DAVIS ST	ROMAN CATH DIOCESE DALLAS
6	1901	DAVIS ST	AMERICAN GI FORUM HOUSING

FILE NUMBER: BDA 134-108

BUILDING OFFICIAL'S REPORT: Application of Chas Fitzgerald, represented by Michael S. Kendall, for a special exception to the landscape regulations at 1916 Stevens Forest Drive. This property is more fully described as Lots 1-22 and common areas, Block A-1/5127, and is zoned PD 796, which requires mandatory landscaping. The applicant proposes to construct and maintain a single family residential Shared Access Development and provide an alternate landscape plan, which will require a special exception to the landscape regulations.

**LOCATION**: 1916 Stevens Forest Drive

**APPLICANT:** Chas Fitzgerald

Represented by Michael S. Kendall

#### REQUEST:

A request for a special exception to the landscape regulations is made to construct and maintain a 22 lot single family shared access development on an undeveloped site, and not fully meet the landscape regulations.

(Note that this application is adjacent to a property to the east where the same applicant seeks a similar landscape special exception from Board of Adjustment Panel C on November 17<sup>th</sup>: BDA 134-107).

# STANDARD FOR A SPECIAL EXCEPTION TO THE LANDSCAPE REGULATIONS:

The board may grant a special exception to the landscape regulations of this article upon making a special finding from the evidence presented that:

- (1) strict compliance with the requirements of this article will unreasonably burden the use of the property;
- (2) the special exception will not adversely affect neighboring property; and
- (3) the requirements are not imposed by a site-specific landscape plan approved by the city plan commission or city council.

In determining whether to grant a special exception, the Board shall consider the following factors:

- the extent to which there is residential adjacency;
- the topography of the site;
- the extent to which landscaping exists for which no credit is given under this article;
   and
- the extent to which other existing or proposed amenities will compensate for the reduction of landscaping.

#### **STAFF RECOMMENDATION:**

#### Denial

#### Rationale:

- The applicant has not substantiated how strict compliance with the requirements of this article will unreasonably burden the use of the property; or that the special exception will not adversely affect neighboring property.
- The City of Dallas Chief Arborist recommends denial of the alternate plans for this
  application and the applicant's related application to the east at 1818 Stevens Forest
  Drive (BDA 134-107) because in his opinion, the applicant has not provided
  substantial cause that strict compliance will unreasonably burden the use of the
  property as one development.

#### **BACKGROUND INFORMATION:**

## Zoning:

Site: PD 796 (Planned Development)
North: PD 690 (Planned Development)
South: PD 830 (Planned Development)
East: PD 796 (Planned Development)
West: PD 830 (Planned Development)

## Land Use:

The site is currently undeveloped. The area to the north is developed with institutional use (Rosemont Elementary School); the area to the east is undeveloped; the area to the south is developed with church use (St. Cecila School and Catholic Church); and the areas to the west is developed with multifamily uses.

# **Zoning/BDA History**:

 BDA 134-107, Property at 1818 Stevens Forest Drive (the lot immediately east of subject site) On November 17, 2014, the Board of Adjustment Panel C will consider a request for a special exception to the landscape regulations requested in conjunction with constructing and maintaining a single family shared access development on the site, and not fully providing required landscaping.

#### **GENERAL FACTS/STAFF ANALYSIS:**

- This request focuses on constructing and maintaining a 22 lot single family shared access development on an undeveloped site, and not fully meeting the landscape regulations. More specifically, according to the City of Dallas Chief Arborist, the site does not comply with the landscape regulations in that the plan indicates 16 street trees are proposed for the combined street frontages when a minimum of 25 street trees are required in addition to site trees. (The plan indicates 12 of 19 trees along Stevens Forest Drive and 4 of 6 along Mary Cliff Drive).
- The Dallas Development Code requires full compliance with the landscape regulations when nonpermeable coverage on a lot or tract is increased by more than 2,000 square feet, or when work on an application is made for a building permit for construction work that increases the number of stories in a building on the lot, or increases by more than 35 percent or 10,000 square feet, whichever is less, the combined floor areas of all buildings on the lot within a 24-month period.
- The City of Dallas Chief Arborist submitted a memo regarding the applicant's request on this site and the adjacent site: BDA 134-107 (see Attachment A). The memo states how this request is triggered by new construction of shared access developments in a residential (multifamily) district.
- The Chief Arborist's memo lists the following deficiencies for the property at 1916 Stevens Forest Drive: the plan indicates 16 street trees are proposed for the combined street frontages when a minimum of 25 street trees are required in addition to site trees.
- The Chief Arborist's memo lists the following factors for consideration on this application and the adjacent application to the east, BDA 134-107:
  - 1. Shared Access Developments in Section 51A-10.125(a)(2)(B), "Districts other than single family districts" require: 1) a minimum of 20 percent of the development as landscape area; 2) one site tree per 4,000 square feet in the development; and 3) in addition to site trees, one large canopy tree for every 25 feet of frontage.
  - 2. The plan complies with all other requirements not noted as a deficiency.
  - 3. The applicant states that the tree spacing of 25' on center requirements does not align with the individual residences fronting the streets. "The requirement would cause trees to be places at 20' on center for an individual lot which is too close for a required canopy tree."
  - 4. The proposed plans place one street tree for each individual single family lot within the development. If we (the City) accept the premise of requiring one tree per individual lot, then the argument of an unreasonable hardship being imposed on the properties may be easily accepted. The actual design and topography of the lot frontages may have been a bearing on the placement of the trees on the property. Additional construction design information on this to support or argue this matter has not been given.

- 5. However, the Board may consider if shared access developments under 10.125(a)(2)(B) share a similar distinction to shared access developments in 10.125(a)(2)(A) where the development of single family lots has one front yard and all the property in the shared access development is considered to be one lot and have "shared trees." In that the proposed plans for each shared access development addresses site trees to be spaced throughout the property, these developments should be viewed as one lot for landscape purposes. The argument for placing one street tree per individual lot would not conform to Article X regulation for this type of development. The applicant may have argued any physical site constraints as to how the city requirement unreasonably burdens this one lot, and why increased planting density in common areas could not support the planting requirements.
- 6. The city does not have a minimum tree spacing requirement in the general ordinance at this time. As a general rule, city staff makes recommendations to the public of planting large trees no closer than 20 feet on center, and live oaks spaced at 25 feet on center or greater.
- 7. The applicant has noted if any existing tree specified on the landscape plan should be removed, a new tree will be planted in the general location of that tree. It is possible a number of existing trees on the plans will need removal for their current conditions, for complications related to construction, or for future public safety concerns.
- The City of Dallas Chief Arborist recommends denial of the alternate plans for both 1818 and 1916 Stevens Forest Drive (BDA 134-107 and 108) because in his opinion, the applicant has not provided substantial cause that strict compliance will unreasonably burden the use of the property as one development.
- The applicant has the burden of proof in establishing the following:
  - Strict compliance with the requirements of the landscape regulations of the Dallas Development Code will unreasonably burden the use of the property; and the special exception will not adversely affect neighboring property.
- If the Board were to grant this request and impose the submitted alternate landscape plan as a condition to the request, the site would be provided exception from full compliance with the street tree requirements of Article X: The Landscape Regulations.

## Timeline:

September 5, 2014: The applicant submitted an "Application/Appeal to the Board of

Adjustment" and related documents which have been included as

part of this case report.

October 14, 2014: The Interim Assistant Director of Sustainable Development and

Construction acting on behalf of the Board of Adjustment Secretary

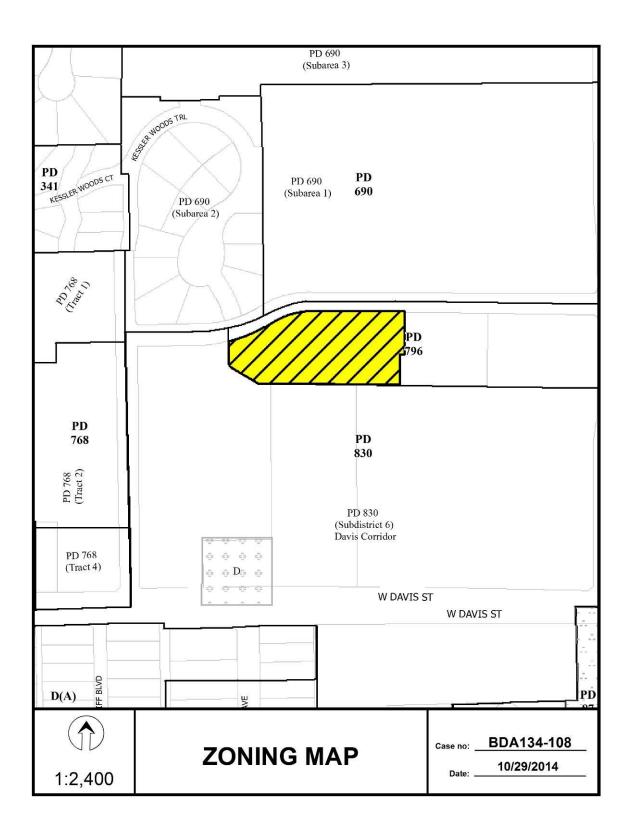
randomly assigned this case to Board of Adjustment Panel C.

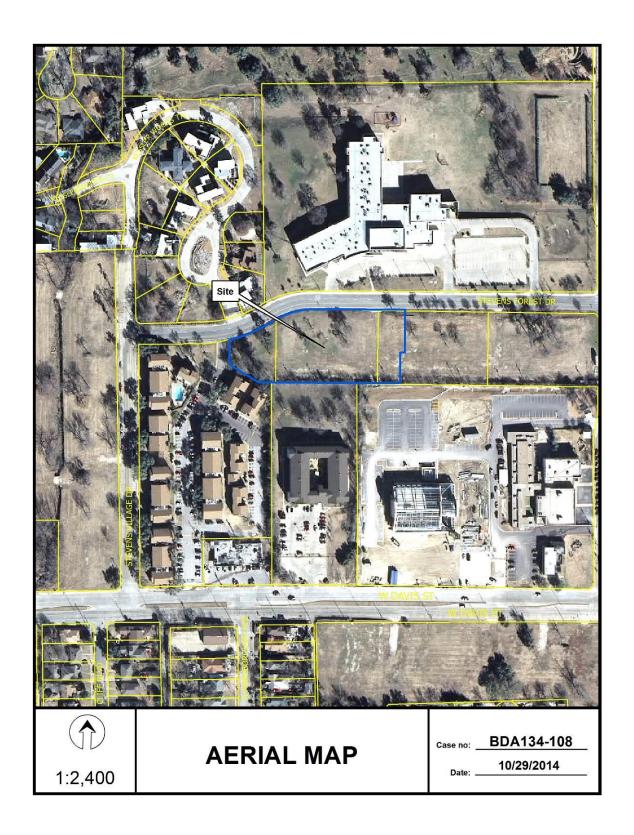
October 14, 2014: The Board Administrator emailed the applicant's representative the following information:

- an attachment that provided the public hearing date and panel that will consider the application; the October 29<sup>th</sup> deadline to submit additional evidence for staff to factor into their analysis; and the November 7<sup>th</sup> deadline to submit additional evidence to be incorporated into the Board's docket materials;
- the criteria/standard that the board will use in their decision to approve or deny the request; and
- the Board of Adjustment Working Rules of Procedure pertaining to documentary evidence.

November 4, 2014: The Board of Adjustment staff review team meeting was held regarding this request and the others scheduled for November public hearings. Review team members in attendance included: the Sustainable Development and Construction Interim Assistant Director. the Assistant Building Official. the Sustainable Development and Construction Board of Adjustment Chief Planner, the Board Administrator, the Building Inspection Senior Plans Examiners/Development Code Specialist, the Sustainable Development and Construction Department Project Engineer, the City of Dallas Chief Arborist, and the Assistant City Attorney to the Board.

November 7, 2014: The City of Dallas Chief Arborist submitted a memo regarding this request and the applicant's adjacent request to the east: BDA 134-107 (see Attachment A).





# BDA 134 - 107, 108 Attach A F31

# Memorandum



DATE November 7, 2014

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Steve Long, Board of Adjustment Administrator

SUBJECT # BDA 134 · 107 and 108 1818 and 1916 Stevens Forest Drive

The applicant is requesting a special exception to the landscape requirements of Article X.

#### <u>Trigger</u>

New construction of shared access developments in a residential (multifamily) district.

#### <u>Deficiencies</u>

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#### Recommendation

The chief arborist recommends denial of the alternative landscape plans for both 1818 and 1916 Stevens Forest Drive because, in my opinion, the applicant has not provided substantial cause that strict compliance will unreasonably burden the use of the property as one development.

Philip Erwin, ISA certified arborist #TX-1284(A) Chief Arborist



# APPLICATION/APPEAL TO THE BOARD OF ADJUSTMENT

	ase No.: BDA 134-100
Data Relative to Subject Property:	ate: 5 September 2014
Location address: 1916 Stevens Forest Drive, Dallas, Texas Zoning Dist	trict:PD 796
Lot No.: 1 – 22 and Common A, B and C_ Block No.:A-1/5127_ Acreage:	1.929_ Census Tract: 42,02
Street Frontage (in Feet): 1)_495 2) 3) 4)_	5)
To the Honorable Board of Adjustment :	gw.
Owner of Property (per Warranty Deed): Wilbow -High Grove Developmen	nt Corporation
Applicant: Chas Fitzgerald Tele	ephone:972-479-0697
Mailing Address: 4131 North Central Expressway, Suite 990, LB 13, Dallas	, TexasZip Code: 75204
E-mail Address: cfitz@wilbowusa.com	
Represented by: Michael S. Kendall – KENDALL + Landscape Arch Tel	lephone: 214-739-3226
Mailing Address: _8150 North Central Exp, Suite M2025, Dallas Zip	Code: 75206
E-mail Address: mike@kendall7.com	,
Affirm that an appeal has been made for a Variance $\boldsymbol{X}$ , or Special Exception requirements.	n, of PD 796 landscape
Application is made to the Board of Adjustment, in accordance with the provided power Development Code, to grant the described appeal for the following reason: PD 796 requires trees at the right of way at a spacing of 25' on center. This access development. The tree spacing of 25' on center requirement does not residences fronting on Steven Forest Drive. The requirement will cause trees for an individual lot which is too close for a required canopy tree. We are receively trees along Stevens Forest Drive from 19 to 12. This is calculated by 49 triangles of $30' = 465$ . $465 / 25 = 19$ required trees. We propose to place 1 to each of the 2 commons area lots flanking the entry drive. The 2 trees on the calculation area from the calculation of the entry drive. The 2 trees on the calculation of the entry drive applicant: If the appeal requested in this application is granted by the propose to place 1 to the entry drive applies and the propose to place 1 to the entry drive applies are the entry drive. The 2 trees on the calculation of the entry drive applies are the entry drive applies and the entry drive applies are the entry drive. The 2 trees on the calculation of the entry drive applies are the entry drive applies and the entry drive applies are the entry drive. The 2 trees on the calculation of the entry drive applies are the entry drive applies are the entry drive.	project is will be a shared align with the individual to be placed at 20' on center questing a reduction of right of 95 right of way length – view tree on each lot and 1 tree at commons area lot will be either the Board of Adjustment, a
Affidavit  O HAD 5	TZÚERALO
3 1 3 11	Applicant's name printed)
who on (his/her) oath certifies that the above statements are true knowledge and that he/she is the owner/or principal/or authorized property.	
Respectfully submitted:	nt/Applicant's signature)
Subscribed and sworn to before me this The day of TEPTEMBE	2014
EMMA J. THOMPSON	Though and for Dallas County, Texas

(Rev. 08-01-11) BDA 134-108

## **Building Official's Report**

I hereby certify that

Chas Fitzgerald

represented by

Michael Kendall

did submit a request

for a special exception to the landscaping regulations

at

1916 Stevens Forest Drive

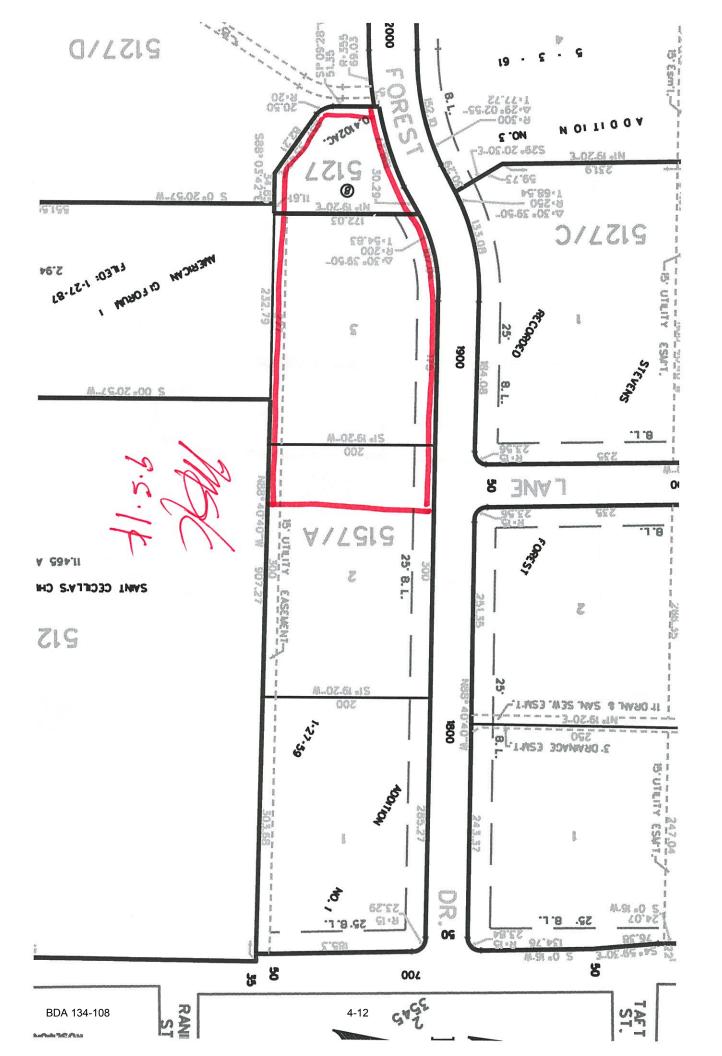
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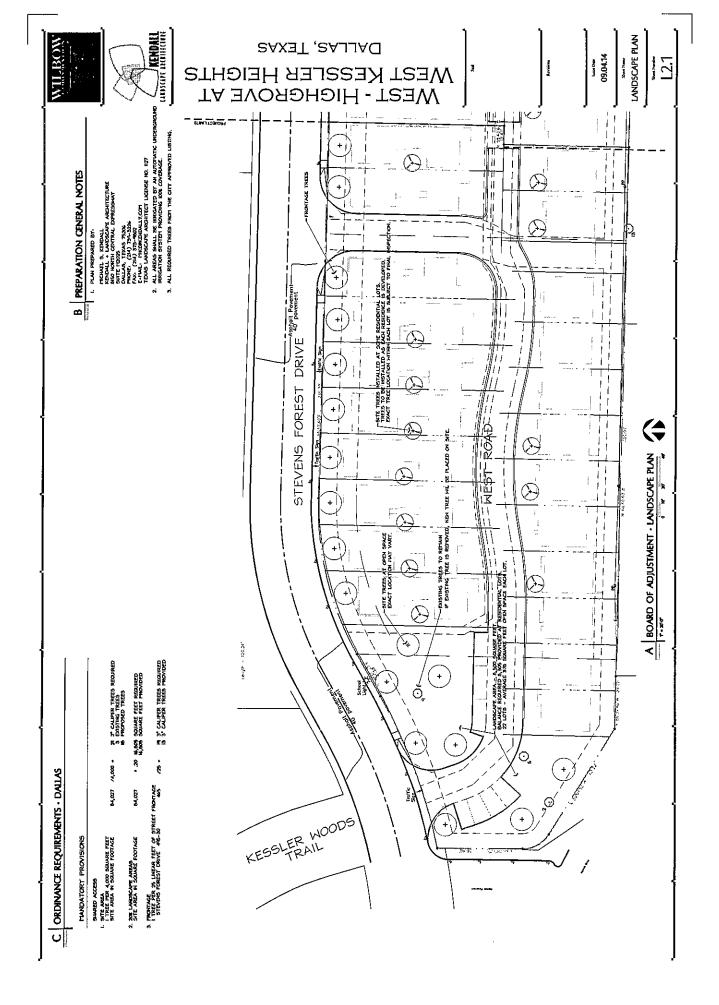
Sincerely,

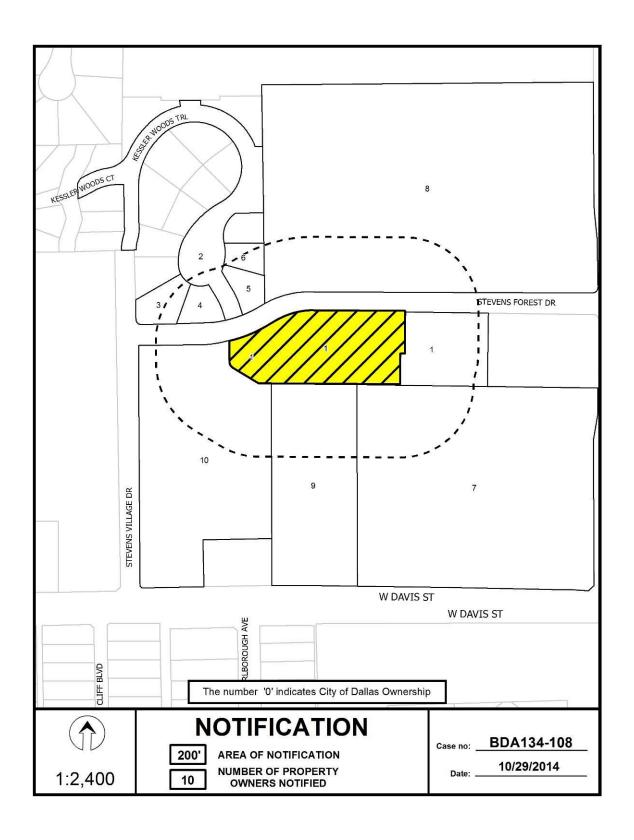
Larry Holfnes, Building Official

BDA 134-108

4-11







# Notification List of Property Owners BDA134-108

# 10 Property Owners Notified

Label #	Address		Owner
1	2002	STEVENS FOREST DR	ECI OPERATING COMPANY LLC
2	700	KESSLER WOODS TR	WEST KESSLER DEV LP
3	705	KESSLER WOODS TR	HIBSID 2 LLC
4	703	KESSLER WOODS TR	KESSLER WOODS P12 LLC
5	706	KESSLER WOODS TR	BROOKS BLAKE ALLISON
6	708	KESSLER WOODS TR	MURRAY ALICE
7	1845	DAVIS ST	ROMAN CATH DIOCESE DALLAS
8	1919	STEVENS FOREST DR	Dallas ISD
9	1901	DAVIS ST	AMERICAN GI FORUM HOUSING
10	630	STEVENS VILLAGE DR	STEVENS VILLAGE COUNTRY